

### **Committee Agenda**

Title:

**Licensing Sub-Committee (1)** 

Meeting Date:

Thursday 30th October, 2014

Time:

10.00 am

Venue:

Rooms 5, 6 & 7 - 17th Floor, City Hall

Members:

### Councillors:

Tim Mitchell (Chairman) Louise Hyams Rita Begum

Members of the public are welcome to attend the meeting and listen to the discussion Part 1 of the Agenda



Admission to the public gallery is by ticket, issued from the ground floor reception at City Hall from 9.00am. If you have a disability and require any special assistance please contact the Committee Officer (details listed below) in advance of the meeting.



An Induction loop operates to enhance sound for anyone wearing a hearing aid or using a transmitter. If you require any further information, please contact the Committee Officer, Jonathan Deacon.

Email: jdeacon@westminster.gov.uk Tel: 020 7641 2783

Corporate Website: www.westminster.gov.uk

**Note for Members:** Members are reminded that Officer contacts are shown at the end of each report and Members are welcome to raise questions in advance of the meeting. With regard to item 2, guidance on declarations of interests is included in the Code of Governance; if Members and Officers have any particular questions they should contact the Head of Legal & Democratic Services in advance of the meeting please.

### **AGENDA**

### **PART 1 (IN PUBLIC)**

### 1. MEMBERSHIP

The Head of Legal and Democratic Services to report any changes to the membership.

### 2. DECLARATIONS OF INTEREST

To receive declarations by Members and Officers of any personal or prejudicial interests in matters on this agenda.

**Licensing Applications for Determination** 

1.	BLACK'S, BASEMENT TO FIRST FLOOR, 67 DEAN STREET, W1	(Pages 1 - 114)
2.	CO-OPERATIVE FOOD, 18-22 PARK ROAD, NW1	(Pages 115 - 224)
3.	BASEMENT AND GROUND FLOOR, 39 GREAT WINDMILL STREET, W1	(Pages 225 - 282)
4.	INITIAL CONSIDERATION FOR ANY INTERIM MEASURES PENDING FULL REVIEW - MADAME JOJO'S, 8-10 BREWER STREET, W1	(Pages 283 - 380)
5.	INITIAL CONSIDERATION FOR ANY INTERIM MEASURES PENDING FULL REVIEW - ESCAPE NIGHTCLUB, 10A BREWER STREET, W1	(Pages 381 - 472)

Peter Large Head of Legal & Democratic Services 24 October 2014 In considering applications for premises licences under the Licensing Act 2003, the subcommittee is advised of the following:

### **POLICY CONSIDERATIONS**

The City of Westminster statement of licensing policy applies to all applications where relevant representations have been made. The Licensing Sub-Committee is required to have regard to the City of Westminster statement of Licensing Policy and the guidance issued by the Secretary of state under Section 182 of the Licensing Act 2003.

### **GUIDANCE CONSIDERATIONS**

The Licensing Authority is required to have regard to any guidance issued by the Secretary of State under the Licensing Act 2003.

### PERMITTED TEMPORARY ACTIVITIES

The licensee of any premises is entitled under the Licensing Act 2003 to apply for permission to hold temporary events, authorising licensable activities instead of or in addition to any activities that may be authorised by a premises licence, subject to the following restrictions:

- 1) No more than 12 events over a total of 21 days may be held at any one premises in any year
- 2) Each event must last for no more than 168 hours
- 3) There must be 24 hours between each event
- 4) The number of people at each event must be less than 500.

A Temporary Event Notice for each event (a TEN) is required to be given to the licensing authority, the police and environmental health service no later than 10 working days before the event for a 'standard' TEN or 5 to 9 working days before the event is due to begin for a 'late' TEN. The licensing authority is required to send an acknowledgement by the next working day.

Once a Temporary Event Notice is given the police and environmental health service have a right to object to the event if they are satisfied that the event will undermine any of the licensing objectives of preventing crime and disorder, prevention of public nuisance, protection of children from harm and promotion of public safety. They must serve an objection notice stating their reasons as to why the objectives would be undermined to the licensing authority and the premises user within 3 working days of receiving a copy of the TEN. The licensing authority is required to hold a hearing and may issue a counter notice which will prevent the event taking place.

### **LIVE MUSIC ACT 2012**

The Live Music Act amends the Licensing Act 2003 by:

- removing the licensing requirement for amplified live music taking place between 8am and 11pm before audiences of no more than 200 persons on premises authorised by a premises licence or club premises certificate to supply alcohol for consumption on the premises (at a time when those premises are open for the purposes of being used for the supply of alcohol for consumption on the premises), subject to the right of a licensing authority to impose conditions about live music following a review of a premises licence or club premises certificate
- removing the licensing requirement for amplified live music taking place between 8am and 11pm before audiences of no more than 200 persons in workplaces not otherwise licensed under the 2003 Act (or licensed only for the provision of late night refreshment)
- removing the licensing requirement for unamplified live music taking place between 8am and 11pm in any place, subject to the right of a licensing authority to impose conditions about live music following a review of a premises licence or club premises certificate relating to premises authorised to supply alcohol for consumption on the premises
- removing the licensing requirement for the provision of entertainment facilities
- widens the licensing exemption for live music that is integral to a performance of Morris dancing or dancing of a similar type, so that the exemption applies to both live or recorded music instead of just unamplified live music in that instance.

### CORE HOURS WHEN CUSTOMERS ARE PERMITTED TO BE ON THE PREMISES.

(As set out in the Council's Statement of Licensing Policy 2011)

• For premises for the supply of alcohol for consumption on the premises:

Friday and Saturday: 10:00 to midnight

Sundays immediately prior to Bank Holidays: Midday to midnight

Other Sundays: Midday to 22:30 Monday to Thursday: 10:00 to 23:30.

• For premises for the supply of alcohol for consumption off the premises:

Monday to Saturday: 08:00 to 23:00

Sundays: 10:00 to 22:30.

For premises for the provision of other licensable activities:

Friday and Saturday: 09.00 to midnight

Sundays immediately prior to Bank Holidays: 09.00 to midnight

Other Sundays: 09.00 to 22.30

Monday to Thursday: 09.00 to 23.30.





# **Licensing Sub- Committee Report**

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Item No:	
Licensing Ref No:	14/07347/LIPV
Date:	30 October 2014
Classification:	For General Release
Title of Report:	Black's Basement To First Floor 67 Dean Street London, W1D 4QH
Report of:	Operational Director – Premises Management
Policy context:	City of Westminster Statement of Licensing Policy
Financial summary:	None
Report Author:	Miss Bina Patel, Environmental Health Case Officer
Contact Details:	Telephone: 020 7641 2125 E-mail: bpatel@westminster.gov.uk

### **APPLICATION DETAILS**

Type: Applicant:	n Variation of	the premises licence un	der the Licensing Act 2003	3.		
Application Received:		ted		01 September 2014		
Premises Name and Address:	Black's Basement T 67 Dean Str London W1D 4QH	o First Floor eet				
Ward Nam	Stress Area	West End				
Premises Description	n: The premise basement, g	es operate as a private n ground and first floors.	nembers club. The premis	es comprises of a		
Variation descriptio	n permit gues  Please not the First Fl	its of members to purchate: The application form	refers to an extension oplication has been with	of hours for Alcohol o		
conditions	and conditions cons	sistent with the operating	nce it will be granted subjet schedule modified to suc a chinatives detailed in Ar	h extent as the authorit		
		ies, Proposed Hours:	g objectives detailed in Ap	References / Notes		
1 Alter	ations to layout of	premises.				
To a						
1	Relevant representations and policies applicable:					
	Relevant represer	ntations and policies a	pplicable:			
	An adverse repres by the Environmen likely to impact on an increase in pub respect of the char for the basement fl	entation has been made tal Health Service stating public safety and have the lic nuisance. However, the	against the application g that the proposal are ne likely effect of causing ney have no objection in a capacity to be confirmed en proposed to the	Environmental Health representation		
	An adverse repres by the Environmen likely to impact on an increase in pub respect of the char for the basement fl applicants for cons  An adverse repres by the Metropolitar	entation has been made tal Health Service stating public safety and have the nuisance. However, the in layout other than alloor. Conditions have be	against the application g that the proposal are ne likely effect of causing ney have no objection in a capacity to be confirmed en proposed to the further to Appendix B1 against the application hat the application	Health representation		

- to allow guests of members to purchase alcohol. This raises concerns.
- The entrance has been moved from the basement to the ground floor. This entrance is often left open.
- The new owners have changed the nature of the club and is frequented with events often noisy with loud music and noise.
- Blacks have begun to use the back area as an outdoor courtyard/garden for members and guests. The sound created by users is loudly amplified to all houses along this space.
- Widening the existing licence to allow for general members of the public to buy alcohol will serve to fuel problems further.

Please refer further to Appendices B3 to B7

The following policies within the City of Westminster Statement of Licensing Policy apply:

Prevention of crime and disorder (CD1)

Public Safety (PS1)

Prevention of public nuisance (PN1)

Protection children from harm (CH1)

Stress Area (STR1)

Music and dancing or similar entertainment within the Stress Areas (MD2)

Pubs and Bars within the Stress Area (PB2)

- Policy STR1 applies: (i)It is the Licensing Authority's policy to refuse applications in the Stress Areas for: pubs and bars; late night refreshment premises offering hot food and drink to take-away and premises offering facilities for music and dancing other than applications to vary hours within the Core Hours under Policy HRS1 (ii)Applications for other licensable activities in the Stress Areas will be subject to other policies and must demonstrate that they will not add to cumulative impact in the Stress Areas.
- **Policy MD2:** It is the Licensing Authority's policy to refuse applications in the Stress Areas, other than applications to vary hours within the Core Hours, under Policy HRS1.
- Policy PB2: It is the Licensing Authority's policy to refuse applications in eth Stress Area other than applications to vary the hours within Core Hours under policy HRS1
- The Licensing Sub-committee may refuse, grant in full or grant in part this proposal, having taken into account the representations received and Westminster's Statement of Licensing Policy. The decision taken should promote the licensing objectives of:
  - prevention of public nuisance
  - prevention of crime & disorder
  - public safety and
  - protection of children from harm.

Policies applicable

Summary

2 Sale of Alcohol for consumption on and off the premises.

To permit guests of members to purchase their own alcohol page 3

Opposed by Environmental

	Health, Metropolitan
	Police Service, 2
	Amenity Societies, 2
	Local residents and
1	Councillor's

### Relevant representations and policies applicable:

- 2A Please refer to 1A to 1G above.
- 2B The Licensing Sub-committee may refuse, grant in full or grant in part this proposal, having taken into account the representations received and Westminster's Statement of Licensing Policy. The decision taken should promote the licensing objectives of:
  - prevention of public nuisance
  - prevention of crime & disorder
  - public safety and
  - protection of children from harm.

Licensable activities permitted under the existing Premises Licence 14/05708/LIPDPS	Variation to Licensable Activities
Regulated Entertainment:	Regulated Entertainment:
Performance of Live Music Monday to Saturday 10:00 to 01:30 Sunday 12:00 to 00:30	No change
Playing of Recorded Music Unrestricted	
Private Entertainment consisting of dancing, music or other entertainment of a like kind for consideration and with a view to profit.  Unrestricted	
Late Night Refreshment: Indoors	Late Night Refreshment: Indoors
Basement & Ground Monday to Saturday 23:00 to 01:30 Sunday 23:00 to 01:00	No Change
First Floor Monday to Saturday 23:00 to 23:30	
Sale of Alcohol: On and Off the premises	Sale of Alcohol: On and Off the premises
Basement & Ground Monday to Saturday 10:00 to 01:00 Sunday 12:00 to 00:30	Basement & Ground No Change
First Floor Monday to Saturday 10:00 to 23:00 Sunday 12:00 to 22:30	First Floor No Change

Non Standard	Гimings	Non Standard Timings
	permitted hours on New Year's of permitted hours on New Year's	No Change
Capacity		Capacity
to be present in premises shall from time to the London Fire a numbers current.	numbers of persons, including staff, nside the building at the licensed not exceed the numbers specified ime by the proper officer of the nd Civil Defence Authority. The ntly specified are:- (a) as to the 0 persons; (b) as to the First Floor	No change
Opening Hours	3	Opening Hours
Monday to Saturday 10:00 to 01:30 Sunday 12:00 to 01:00		No Change
Current	The premises currently holds a pre-	mises licence 14/05708/LIPDPS (Appendix A1)
Licensing Position	See Appendix C for full Licensing H	History
Current Planning Position	There are no applications open or u	under investigation at these premises.
Residential Density:	131 of the 298 units are residential the premises (44%), please refer to	or proposed residential units within a 75m radius of o Appendix E
A1 – Existing Premises L A2 – Application A3 – Proposed plan Grou A4 – Applicant submission		Floor submitted with application on 1/09/14 alcohol hours withdrawn and further submissions. Service representation and Licensing Inspectors resentation representations epresentations entation.
Relevant Representation	Environmental Health Service	

### 2. APPLICANT SUBMISSIONS AND EVIDENCE

2.1 The evidence submitted by the applicant in support of the Licensing Objectives is provided in **Appendix A2** 

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#### 3. LICENSING ACT 2003 APPLICATIONS AND APPEAL HISTORY

3.1 Any chronology relating to appeals is set out in Appendix C.

### Background Documents – Local Government (Access to Information) Act 1972

- Licensing Act 2003
- City of Westminster Statement of Licensing Policy (7<sup>th</sup> January 2011)
  Amended Guidance issued under section 182 of the Licensing Act 2003 (Oct 2014)

### **APPENDIX A1**



Schedule 12 Part A WARD: West End UPRN: 010033570853

City of Westminster

64 Victoria Street, London, SW1E 6QP Premises licence

Regulation 33, 34

Premises licence number:

14/05708/LIPDPS

**Original Reference:** 

05/06523/LIPCV

Part 1 - Premises details

Postal address of premises:

Black's

Basement To First Floor

67 Dean Street

London

W1D 4QH

Telephone Number: 020 7287 3381

Where the licence is time limited, the dates:

Not applicable

Licensable activities authorised by the licence:

Performance of Live Music

Plaving of Recorded Music

Late Night Refreshment

Private Entertainment consisting of dancing, music or other entertainment of a like kind for consideration and with a view to profit

Sale by Retail of Alcohol

The times the licence authorises the carrying out of licensable activities:

**Performance of Live Music** 

Monday to Saturday:

10:00 to 01:30

Sunday:

12:00 to 00:30

Playing of Recorded Music

Unrestricted

Late Night Refreshment

Monday to Saturday:

23:00 to 01:30 (Basement and Ground Floors)

Sunday:

23:00 to 01:00 (Basement and Ground Floors)

Monday to Saturday:

23:00 to 23:30 (First Floor)

Private Entertainment consisting of dancing, music or other entertainment of a like kind for consideration and with a view to profit Unrestricted

Sale by Retail of Alcohol

Monday to Saturday:

10:00 to 01:00 (Basement and Ground Floors)

Sunday:

12:00 to 00:30 (Basement and Ground Floors)

Monday to Saturday:

10:00 to 23:00 (First Floor)

For times authorised for Christmas, New Year and Good Friday see conditions at Annex 1

The opening hours of the premises:

Monday to Saturday:

10:00 to 01:30

Sunday:

12:00 to 01:00

Where the licence authorises supplies of alcohol, whether these are on and/or off supplies:

Alcohol is supplied for consumption both on and off the Premises.

#### Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence:

Blacks Limited 67 Dean Street London W1D 4QH

Electronic Mail: moira@blacksclub.com

Registered number of holder, for example company number, charity number (where applicable)

02721400

Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol:

Name:

Mr David John Seccombe

Please note: It is the policy of the Licensing Authority not to display the address details of a designated premises supervisor.

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol:

Licence Number:

**WBC** 

Licensing Authority:

Warrington Borough Council

Date:

20<sup>th</sup> August 2014

Signed:

pp

**Operational Director - Premises Management** 

### Annex 1 - Mandatory conditions

- No supply of alcohol may be made at a time when there is no designated premises supervisor in respect of this licence.
- 2. No supply of alcohol may be made at a time when the designated premises supervisor does not hold a personal licence or the personal licence is suspended.
- 3. Every supply of alcohol under this licence must be made or authorised by a person who holds a personal licence.
- 4. (1) The responsible person shall take all reasonable steps to ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
  - (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises in a manner which carries a significant risk of leading or contributing to crime and disorder, prejudice to public safety, public nuisance, or harm to children;
  - (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to;
    - drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
    - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
  - (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic (other than any promotion or discount available to an individual in respect of alcohol for consumption at a table meal, as defined in section 159 of the Act);
  - (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less;
  - (d) provision of free or discounted alcohol in relation to the viewing on the premises of a sporting event, where that provision is dependent on;
    - (i) the outcome of a race, competition or other event or process, or
    - (ii) the likelihood of anything occurring or not occurring;
  - (e) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner.
- 5. The responsible person shall ensure that no alcohol is dispensed directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).

- 6. The responsible person shall ensure that free tap water is provided on request to customers where it is reasonably available.
- 7. (1) The premises licence holder or club premises certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.
  - (2) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.
- 8. The responsible person shall ensure that;
  - (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures;
    - (i) beer or cider: ½ pint;
    - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
    - (iii) still wine in a glass: 125 ml; and
  - (b) customers are made aware of the availability of these measures.

A responsible person in relation to a licensed premises means the holder of the premise licence in respect of the premises, the designated premises supervisor (if any) or any individual aged 18 or over who is authorised by either the licence holder or designated premises supervisor. For premises with a club premises certificate, any member or officer of the club present on the premises in a capacity that which enables him to prevent the supply of alcohol.

- 9(i) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 9(ii) For the purposes of the condition set out in paragraph 9(i) above -
  - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
  - (b) "permitted price" is the price found by applying the formula -

P = D+(DxV)

Where -

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence -
  - (i) the holder of the premises licence,
  - (ii) the designated premises supervisor (if any) in respect of such a licence, or

- (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence:
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.
- 9(iii). Where the permitted price given by Paragraph 9(ii)(b) above would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 9(iv). (1) Sub-paragraph 9(iv)(2) below applies where the permitted price given by Paragraph 9(ii)(b) above on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
  - (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

Conditions reproducing the effect of conditions subject to which the relevant existing licenses have effect.

### Conditions for Sale of Alcohol

Such parts of the basement, ground and first floors as are shown more particularly coloured and edged in red on the deposited plans.

- 10. Intoxicating liquor may be sold only to members of the club meeting at the club premises for the consumption by those members and their bona fide guests.
- No person shall be admitted to membership of the said club without an interval of at least two days between membership and admission. The name and address of the person so applying must be prominently displayed in the club premises, in a part frequented by the members, for at least two days before election.
- 12. The maximum numbers of persons, including staff, to be present inside the building at the licensed premises shall not exceed the numbers specified from time to time by the proper officer of the London Fire and Civil Defence Authority. The numbers currently specified are:-
  - (a) as to the Ground Floor 30 persons;
  - (b) as to the First Floor 30 persons.

Conditions which reproduce the effect of any restriction imposed on the use of the premises by specified enactments.

- 13. (i) Alcohol may be sold or supplied:
  - (a) On weekdays, other than Christmas Day, Good Friday or New Year's Eve, 10:00 to 23:00.
  - (b) On Sundays, other than Christmas Day or New Year's Eve, 12:00 to 22:30.
  - (c) On Good Friday, 12:00 to 22:30

- (d) On Christmas Day, 12:00 to 15:00 and 19:00 to 22:30.
- (e) On New Year's Eve except on a Sunday, 10:00 to 23:00.
- (f) On New Year's Eve on a Sunday, 12:00 to 22:30.
- On New Year's Eve from the end of permitted hours on New Year's Eve to the start of permitted hours on the following day (or, if there are no permitted hours on the following day, midnight on 31st December).

### Basement and Ground Floor

- (ii) Alcohol may be sold or supplied for one hour following the hours set out above (other than Christmas Day and New Year's Eve) and on Christmas day, between 15:00 and 19:00 to persons taking table meals in the premises in a part of the premises usually set apart for the service of such persons and for consumption by such a person in that part of the premises as an ancillary to his meal. For other purposes or in other parts of the premises the hours set out above shall continue to apply.
- (iii) (a). Alcohol may be sold or supplied until 01.00 in the morning following weekdays (other than Good Friday and Christmas Day), 00.30 a.m. in the morning following Sundays (other than Christmas Day) and 00.30 in the morning following Good Friday to persons taking table meals in the premises in a part of the premises usually set apart for the service of such persons and for consumption by that person in that part of the premises as an ancillary to his meal.
  - (b) That part of the premises must also be used for the provision of entertainment by persons present and performing to which the sale or supply of alcohol is also ancillary.
  - (c) The alcohol must be sold or supplied at a time before (i) the provision of entertainment by persons present and performing or (ii) the provision of substantial refreshment, has ended. For other purposes or in other parts of the premises the hours set out above shall continue to apply.
  - (d) This condition does not authorise any sale or supply to any person admitted to the premises either after midnight (23.00 on Sunday) or less than half an hour before the entertainment is due to end, except in accordance with condition number 12(ii) above.

### NOTE - The above restrictions do not prohibit:

- during the first thirty minutes in the basement and ground floor and twenty minutes on the first floor after the above hours the consumption of the alcohol on the premises;
- (b) during the first twenty minutes after the above hours, the taking of the alcohol from the premises unless the alcohol is supplied or taken in an open vessel;
- during the first thirty minutes after the above hours the consumption of the alcohol on the premises by persons taking table meals there if the alcohol was supplied for consumption as ancillary to the meals;
- the sale or supply of alcohol to or the consumption of alcohol by any person residing in the licensed premises;
- (e) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;
- (f) the sale of alcohol to a trader or registered club for the purposes of the trade or club;
- (g) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces;
- (h) the taking of alcohol from the premises by a person residing there;

- (i) the supply of alcohol for consumption on the premises to any private friends of a person residing there who are bona fide entertained by him at his own expense, or the consumption of alcohol by persons so supplied;
- (j) the supply of alcohol for consumption on the premises to persons employed there for the purposes of the business carried on by the holder of the licence, or the consumption of liquor so supplied, if the liquor is supplied at the expense of their employer or of the person carrying on or in charge of the business on the premises.

In this condition, any reference to a person residing in the premises shall be construed as including a person not residing there but carrying on or in charge of the business on the premises.

- 14. No person under fourteen shall be in the bar of the licensed premises during the permitted hours unless one of the following applies:
  - (a) He is the child of the holder of the premises licence.
  - (b) He resides in the premises, but is not employed there.
  - (c) He is in the bar solely for the purpose of passing to or from some part of the premises which is not a bar and to or from which there is no other convenient means of access or egress.
  - (d) The bar is in railway refreshment rooms or other premises constructed, fitted and intended to be used bona fide for any purpose to which the holding of the licence is ancillary.

In this condition "bar" includes any place exclusively or mainly used for the consumption of intoxicating liquor. But an area is not a bar when it is usual for it to be, and it is, set apart for the service of table meals and alcohol is only sold or supplied to persons as an ancillary to their table meals.

15. The terminal hour for late night refreshment on New Year's Eve is extended to 05:00 on New Year's Day.

### Annex 2 – Conditions consistent with the operating Schedule

None

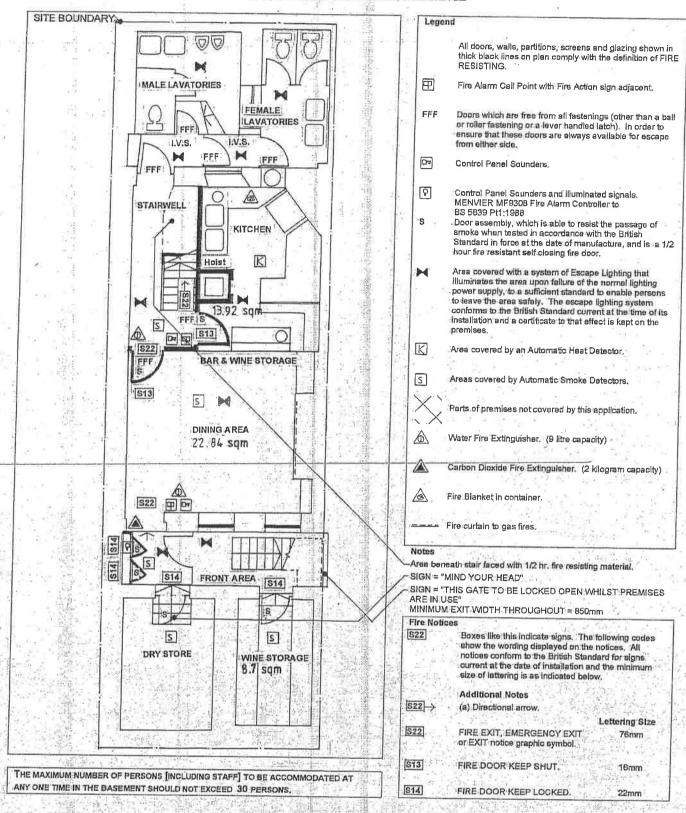
Annex 3 – Conditions attached after a hearing by the licensing authority

None

### Annex 4 – Plans

Attached

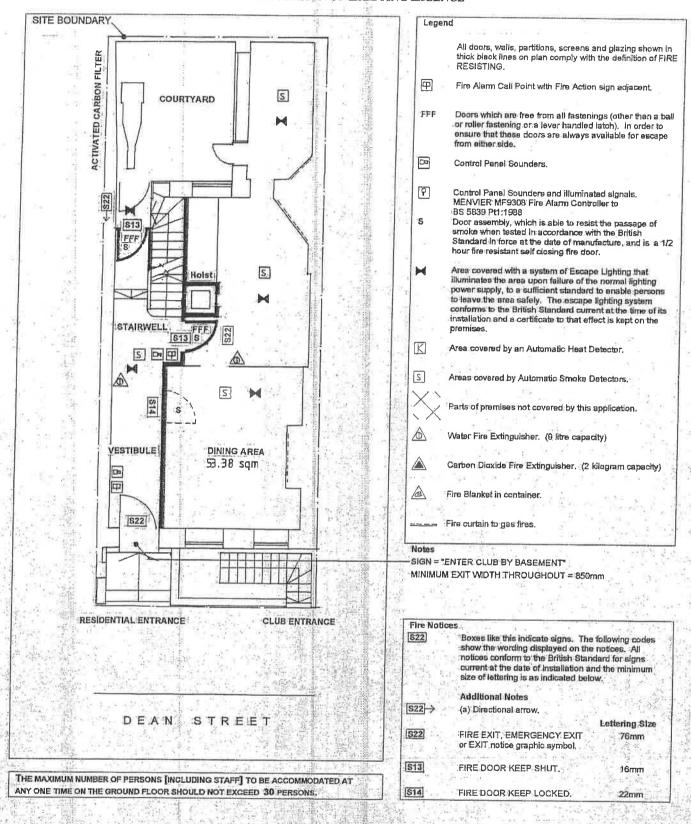
## BLACKS LTD. 67 DEAN STREET, LONDON WIV 5HD TEL:- 0207 287 3381 CONVERSION OF EXISTING LICENCE



LI- BASEMENT LEVEL PLAN AS EXISTING. SCALE - 1:100

GORDON STUART Mc.LEAN JULY 2005 MOBILE: 07905 190 237

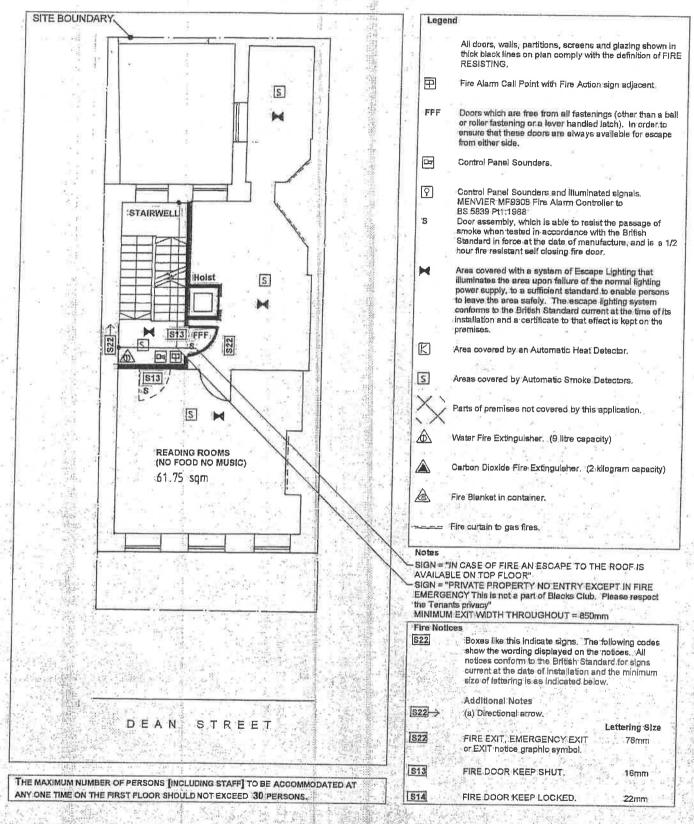
# BLACKS LTD. 67 DEAN STREET, LONDON W1V 5HD TEL:- 0207 287 3381 CONVERSION OF EXISTING LICENCE



L2- GROUND FLOOR PLAN AS EXISTING, SCALE - 1:100

GORDON STUART MC.LEAN JULY 2005 MOBILE: 07905 190 237

# BLACKS LTD. 67 DEAN STREET, LONDON WIV 5HD TEL:- 0207 287 3381 CONVERSION OF EXISTING LICENCE



L3- FIRST FLOOR PLAN AS EXISTING. SCALE - 1:100

GORDON STUART MC.LEAN JULY 2005 MOBILE: 07905 190 237



### Schedule 12 Part B

WARD: West End UPRN: 010033570853

City of Westminster
64 Victoria Street, London, SW1E 6QP

Premises licence summary

Regulation 33, 34

Premises licence number:

14/05708/LIPDPS

Part 1 - Premises details

Postal address of premises:

Black's
Basement To First Floor
67 Dean Street
London

W1D 4QH

**Telephone Number: 020 7287 3381** 

Where the licence is time limited, the dates:

Not applicable

Licensable activities authorised by the licence:

Performance of Live Music

Playing of Recorded Music

Late Night Refreshment

Private Entertainment consisting of dancing, music or other entertainment of a like kind for consideration and with a view to profit

Sale by Retail of Alcohol

The times the licence authorises the carrying out of licensable activities:

**Performance of Live Music** 

Monday to Saturday:

10:00 to 01:30

Sunday:

12:00 to 00:30

Playing of Recorded Music

Unrestricted

Late Night Refreshment

Monday to Saturday:

23:00 to 01:30 (Basement and Ground Floors)

Sunday:

23:00 to 01:00 (Basement and Ground Floors)

Monday to Saturday:

23:00 to 23:30 (First Floor)

Private Entertainment consisting of dancing, music or other entertainment of a like kind for consideration and with a view to profit Unrestricted

Sale by Retail of Alcohol

Monday to Saturday:

10:00 to 01:00 (Basement and Ground Floors)

Sunday:

12:00 to 00:30 (Basement and Ground Floors)

Monday to Saturday:

10:00 to 23:00 (First Floor)

For times authorised for Christmas, New Year and Good Friday see conditions at Annex 1

The opening hours of the premises:

Monday to Saturday:

10:00 to 01:30

Sunday:

12:00 to 01:00

Where the licence authorises supplies of alcohol, whether these are on and/or off supplies:

Alcohol is supplied for consumption both on and off the Premises.

Name and (registered) address of holder of premises licence:

Blacks Limited 67 Dean Street London W1D 4QH

Registered number of holder, for example company number, charity number (where applicable)

02721400

Name of designated premises supervisor where the premises licence authorises for the supply of alcohol:

Name:

Mr David John Seccombe

State whether access to the premises by children is restricted or prohibited:

Restricted

Date:

20<sup>th</sup> August 2014

Signed:

pp

**Operational Director - Premises Management** 

Thomas

Application to vary a premises licence under the Licensing Act 2003

2 9 AUG 2014

### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

CITY OF WESTMINSTER

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records. I/We Blacks Ltd (Insert name(s) of applicant) being the premises licence holder, apply to vary a premises licence under section 34 of the Licensing Act 2003 for the premises described in Part 1 below Premises licence number 14/03609/LIPT Part 1 - Premises Details Postal address of premises or, if none, ordnance survey map reference or description Black's **Basement to First Floor 67 Dean Street** W1D 4QH **Postcode** Post town London Telephone number at premises (if any) Non-domestic rateable value of premises £38,750 Part 2 - Applicant details Daytime contact telephone number E-mail address (optional) Current postal address if different from premises address **Postcode** Post town

Part 3 - Variation				
Please tick as appropriate				
Do you want the proposed va	riation to have effect as soon a	s possible?	⊠ Yes	☐ No
If not, from what date do you	want the variation to take effe	ect?	DD MM	YYYY
Do you want the proposed va (Please see Guidance Note 1)	riation to have effect in relatio	n to the introdu	ction of the lat	e night levy? No
Please describe briefly the na So as:	ture of the proposed variation	1 (Please see gu	idance note 2)	
1) to introduce a new bar cou	nter on the Ground Floor			
2) to allow guests of members	s to purchase their own alcoho	ı		
1				
_				
S#				
	uld mean that 5,000 or more p		γ	
expected to attend the premisexpected to attend:	ses at any one time, please stat	te the number		
• • • • • • • • • • • • • • • • • • • •				

### **Part 4 Operating Schedule**

Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful.

<u>Prov</u>	ision of regulated entertainment	Please tick all that apply
a)	plays (if ticking yes, fill in box A)	
b)	films (if ticking yes, fill in box B)	
c)	indoor sporting events (if ticking yes, fill in box C)	
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	
e)	live music (if ticking yes, fill in box E)	. 🗆
f)	recorded music (if ticking yes, fill in box F)	
g)	performances of dance (if ticking yes, fill in box G)	
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	
<u>Prov</u>	ision of late night refreshment (if ticking yes, fill in box I)	
Sale	by retail of alcohol (if ticking yes, fill in box J)	
ln ell	cases complete hoves K 1 and M	

Plays Standard days and timings (please read guidance note			Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
7)				Outdoors	
Day	Start	Finish	6	Both	
Mon			Please give further details here (please read guidance note 4)		
Tue					
Wed			State any seasonal variations for performing plays (please read guidance note 5)		
Thur					
Fri			Non standard timings. Where you intend to use the preparameter of plays at different times to those listed left, please list (please read guidance note 6)		n the
Sat					
Sun					

Films Standard days and timings (please read guidance note 7)			Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors Outdoors	
Day	Start	Finish		Both	
Mon		-	Please give further details here (please read guidance	note 4)	
Tue					
Wed			State any seasonal variations for the exhibition of films (please read guidance note 5)		
Thur					
Fri			Non standard timings. Where you intend to use the pre- exhibition of films at different times to those listed in the left, please list (please read guidance note 6)		<u>1e</u>
Sat					
Sun					

Indoor sporting events Standard days and timings (please read guidance note 7)		d timings	Please give further details (please read guidance note 4)
Day	Start	Finish	1
Mon			
Tue			State any seasonal variations for indoor sporting events (please read guidance note 5)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 6)
Fri			
Sat			
Sun			

Boxing or wrestling entertainments Standard days and timings (please read guidance note 7)			Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
		-		Outdoors	
Day	Start	Finish		Both	
Mon Tue			Please give further details here (please read guidance i	note 4)	
			6		
Wed	20000000		State any seasonal variations for boxing or wrestling entertainment (pread guidance note 5)		ease
Thur					
Fri			Non standard timings. Where you intend to use the pre- wrestling entertainment at different times to those list the left, please list (please read guidance note 6)		
Sat				а	
Sun					

Live music Standard days and timings (please read guidance note 7)			Will the performance of live music take place indoors or outdoors or both — please tick (please read guidance note 3)	Indoors				
				Outdoors				
Day	Start	Finish	IV.	Both				
Mon			Please give further details here (please read guidance note 4)					
	Control of the Contro							
Tue			Ta .					
Wed			State any seasonal variations for the performance of live music (please new guidance note 5)					
			<b>3</b>					
Thur	-							
Fri			Non standard timings. Where you intend to use the preformance of live music at different times to those li		mn.			
			on the left, please list (please read guidance note 6)					
Sat				2				
Sun					3			

Recorded music Standard days and timings (please read guidance note 7)			Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors				
				Outdoors				
Day	Start	Finish		Both				
Mon			Please give further details here (please read guidance note 4)					
Tue								
Wed			State any seasonal variations for the playing of recorded music (please read guidance note 5)					
Thur								
Fri			Non standard timings. Where you intend to use the premises for the playing of recorded music at different times to those listed in the column on the left, please list (please read guidance note 6)					
Sat			"					
Sun								

Performances of dance Standard days and timings (please read guidance note		d timings	Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
7)				Outdoors	
Day	Start	Finish	E1	Both	
Mon	-		<u>Please give further details here</u> (please read guidance	note 4)	
Tue					4
Wed			State any seasonal variations for the performance of c guidance note 5)	<mark>iance</mark> (please re	ad
Thur					
Fri			Non standard timings. Where you intend to use the p performance of dance at different times to those listed the left, please list (please read guidance note 6)		<u>on</u>
Sat					
Sun					

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 7)			Please give a description of the type of entertainment	you will be provi	iding
Day	Start	Finish	Will this entertainment take place indoors or	Indoors	
Mon			outdoors or both - please tick (please read guidance note 3)	Outdoors	
Ì				Both	
Tue			Please give further details here (please read guidance note 4)		
Wed					
Thur			State any seasonal variations for entertainment of a similar description to that falling within (e), (f) or (g) (please read guidance note 5)		n to
Fri					
Sat			Non standard timings. Where you intend to use the pentertainment of a similar description to that falling we different times to those listed in the column on the level read guidance note 6)	vithin (e), (f) or (	
Sun				ē	

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Late night refreshment Standard days and timings (please read guidance note		d timings	Will the provision of late night refreshment take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	
7)			(please read guidance note 5)	Outdoors	
Day	Start	Finish	41	Both	
Mon			Please give further details here (please read guidance	e note 4)	
Tue					
Wed			State any seasonal variations for the provision of late night refreshment (please read guidance note 5)		
Thur					
Fri			Non standard timings. Where you intend to use the provision of late night refreshment at different time the column on the left, please list (please read guida	s, to those listed	
Sat				•	
Sun					

J

Supply of alcohol Standard days and timings		d timings	Will the supply of alcohol be for consumption – please tick (please read guidance note 6)	On the premises	
(piease 7)	(please read guidance note 7)			Off the premises	
Day	Start	Finish		Both	
Mon	10.00	23.30	State any seasonal variations for the supply of alcohologuidance note 5)	(please read	
Tue	10.00	23.30	×		
Wed	10.00	23.30			
Thur	10.00	23.30	Non-standard timings. Where you intend to use the particle supply of alcohol at different times to those listed in the left, please list (please read guidance note 6)		
Fri	10.00	00.00	First Floor only		
Sat	10.00	00.00			
Sun	12.00	22.30			
			an the		

K

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read					
guidance note 9). None					
, a					

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Hours premises are open to the public Standard days and timings (please read guidance note 7)		nd timings	State any seasonal variations (please read guidance note 5)
Day	Start	Finish	
Mon			
Tue			
Wed			
			Non standard timings. Where you intend the premises to be open to the
Thur			public at different times from those listed in the column on the left, please list (please read guidance note 6)
Fri			
Sat			
Sun			

Please identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.  Condition 13				
		*		

ė.	Please tick as appropriate
I have enclosed the premises licence	$\boxtimes$
I have enclosed the relevant part of the premises licence	
If you have not ticked one of these boxes, please fill in reasons for not including below	g the licence or part of it
Reasons why I have not enclosed the premises licence or relevant part of pren	nises licence.

Describe any additional steps you intend to take to promote the four licensing objectives as a result of
the proposed variation:
a) General – all four licensing objectives (b, c, d and e) (please read guidance note 10)
The premises operate as a Private Member's Club and the conditions currently endorsed on the licence address the licensing objectives. No further measures are considered necessary.
address the ildensing objectives. No faither measures are considered flecessary.
b) The prevention of crime and disorder
See above
· ·
c) Public safety
See above
d) The prevention of public nuisance See above
See above
e) The protection of children from harm
See above
×

Checklist:	
Please tick to indicate agreem	nent
I have made or enclosed payment of the fee.	$\boxtimes$
<ul> <li>I have sent copies of this application and the plan to responsible authorities and others where applicable.</li> </ul>	$\boxtimes$
I understand that I must now advertise my application.	$\boxtimes$
I have enclosed the premises licence or relevant part of it or explanation.	$\boxtimes$
<ul> <li>I understand that if I do not comply with the above requirements my application will be rejected.</li> </ul>	$\boxtimes$
IT IS AN OFFENCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT OR IN CONNECTION WITH THIS APPLICATION.	î IN
Part 5 – Signatures (please read guidance note 11)	
Signature of applicant (the current premises licence holder) or applicant's solicitor or other duly authorised agent (please read guidance note 12). If signing on behalf of the applicant, please state in what capacity.	1
Signature Thomas and Thomas	
Date 29 <sup>th</sup> August 2014	
Capacity Thomas & Thomas Partners LLP, Solicitors on behalf fo the applicant	
Where the premises licence is jointly held, signature of 2nd applicant (the current premises licence holder) or 2nd applicant's solicitor or other authorised agent (please read guidance note 13). If significant on behalf of the applicant, please state in what capacity.	ng
Signature	
Date	
Capacity	
Contact name (where not previously given) and address for correspondence associated with this application (please read guidance note 14)	
Thomas & Thomas Partners LLP	
38a Monmouth Street	
Post town London Post code WC2H 9EP	
Telephone number (if any) 020 7042 0417	
If you would prefer us to correspond with you by e-mail, your e-mail address (optional) rhepworth@tandtp.com	

# APPENDIX A3

WITH VARIATION

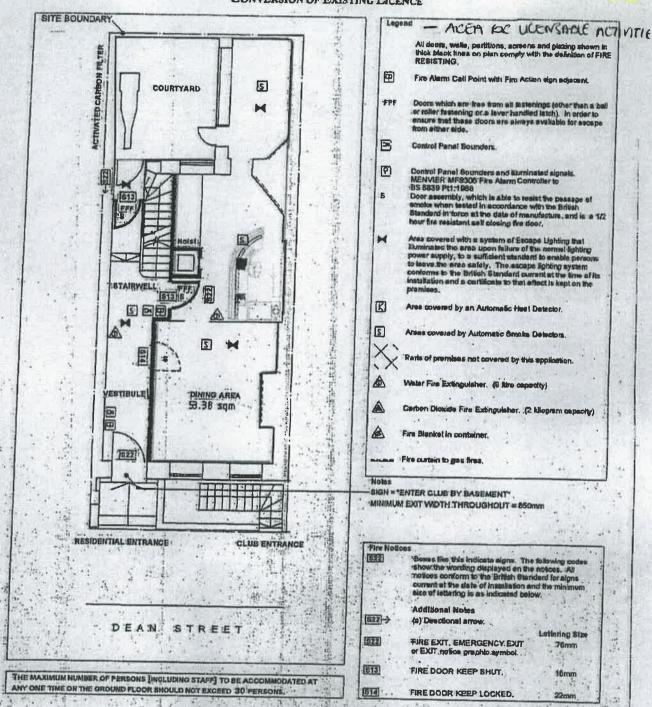
- 01/09/14

BLACKS LTD.

67 DEAN STREET, LONDON WIV 5HD TEL:- 0207 287 3381 CONVERSION OF EXISTING LICENCE

XX

UBMITTED



1.2- GROUND FLOOR PLAN AS EXISTING. SCALE - 1:100

13.

GORDON STUART MC.LEAN JULY 2005 MOBILE: 07905 190 237

## Patel, Bina

From:

Alun Thomas [Athomas@tandtp.com]

Sent:

22 October 2014 16:01

To:

Patel, Bina

Cc:

Watson, Ian; Coleman, Cliona; Jack Spiegler

Subject:

Re: Blacks - Dean Street 14/07347/LIPV

Bina

Confirmed. The hours section was completed in error. There was no intention to extend hours.

Apologies for the confusion

Alun

On 22 Oct 2014, at 15:59, Patel, Bina < bpatel@westminster.gov.uk > wrote:

Dear Alun

Further to my email below, it has been brought to my attention the hours applied for the sale of alcohol have not been advertised in accordance to the Licensing Act 2003. Therefore, this part of the application cannot be considered.

I ask you to withdraw this part of the application if you wish to proceed with the application in respect of 1. the addition of the bar on the ground floor and 2. allowing of guest to purchase alcohol.

Regards

Bina

Eromi Datal Disa

# Thomas & Thomas

Partners LLP

Your ref: 14/07347/LIPV Our ref: JS/BLA.48.1 38a Monmouth Street London WC2H 9EP tel: 020 7042 0410 fax: 020 7379 6618

Premises Licensing
Westminster City Council
64 Victoria Street
London
SW1E 6QP

By post and email: premiseslicensing@westminster.gov.uk

23 October 2014

Dear Sirs

Application to vary a Premises Licence - Ref: 14/07347/LIPV Black's Club, 67 Dean Street, London W1D 4QH (the "Premises")

We refer to our client's application listed for hearing next Thursday. We would be grateful if the following documents could be included in the Committee's papers, which we hope will assist Members:

- 1. Report of Mr Adrian Studd
- 2. Letters of support
- 3. Menu
- 4. Black's Club presentation
- 5. E mail correspondence with Mr Bieda

There is no increase to the licensed area or increase in hours. The application is limited to the following two proposals:

- a. the introduction of new bar counter; and
- b. the amendment of condition 10 (grandfathered from the Licensing Act 1964), which currently restricts the sale of alcohol to members only, to allow guests of members to purchase their own drinks.

The new bar counter is proposed to improve servicing on the ground floor and create more space in the kitchen, which will help support the new food offering. No other changes to the Premises Licence or licensable activities are sought.

Various concerns and allegations have been presented by local residents objecting to the application, which whilst being addressed by the applicant, are not relevant to the application. Paragraph 9.4 of

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the s.182 Guidance states that: "For representations in relation to variations to be relevant, they should be confined to the subject matters of the variation".

Our client respectively submits that only matters and conditions relevant to the scope of the application ought to be considered by the Licensing Sub-Committee, those changes being in respect of a new servery on the ground floor and the provision for guests to purchase drinks.

There is also comment in respect of the club entrance and 'no food no music' on the first floor. The first floor is now used for dining with background music, both of which are not licensable activities and therefore do not require an amendment of the licence.

Access to the Premises is now at ground floor level. Here members and guests are greeted by reception staff on arrival and have to sign in. No members of the public can be admitted. The ground floor door was left open during the warmer weather and due to previous residential concerns regarding slamming doors. The previous basement entrance was unsafe for general access and noisy.

Since taking over the Premises in April this year, our client has taken various steps to improve the operation of the club and regularise the Premises Licence which include:

- 1. New controlled entry policy.
- 2. New management controls and procedures relating to the use of external areas.
- 3. Improved food offering. Food sales have increased by over 300% compared to like for like sales in 2013, with just over 50% of sales attributed to food.
- 4. Removal of cheap price alcoholic drinks from the drinks list.
- 5. Installation of electronically controlled Sonos background music system.
- 6. Refurbishment works sympathetic to the Premises listed building status.
- 7. Regular dialogue with local residents, including complimentary membership.
- 8. Instruction of Mr Adrian Studd to undertake a covert licensing visit and produce the enclosed report.
- 9. Instruction of acoustic consultants to undertake noise surveys (a survey was intended to take place this week although unfortunately Mr Bieda was unable to provide access to his property).
- 10. Regular dialogue with Mr Bieda in particular to address any concerns he may have. Our client hopes to meet all of the residents on Monday.

Even though the Premises is within the Stress Area, the nature and effect of the variation does not impact upon the immediate amenity, neither does it add to cumulative impact in the West End Stress Area, or indeed undermine the reasons for the Policy.

The Premises operates with a strict membership policy in accordance with the City Council's model conditions and are therefore premises included in Policy PVC2.

Our client seeks to preserve the history and culture of the Premises as an epicurean member's club, which for many years has provided a quiet environment for members to meet, converse, work and eat. Conditions have been sent to the Environmental Health Officer for comment and will follow this letter later this week.

# Thomas & Thomas

Please do not hesitate to contact Alun Thomas of this office should you have any queries arising.

Yours faithfully

**Thomas & Thomas Partners LLP** 

tell: 020 7042 0413

email: athomas@tandtp.com

Encl.

#### Introduction.

I have been instructed to carry out observations on Blacks club which is situated at 67, Dean Street, W1D4QH. I conducted observations between 5pm and 11.45pm on Thursday 16<sup>th</sup> October. The weather was unseasonably warm and dry and the area generally was very busy with the after work crowd and tourists.

#### Personal summary - Adrian Studd.

I retired from the police service on 2nd November 2012 having completed 31 years exemplary service with the Metropolitan Police in London. Between January 2012 and my retirement I was employed as the Chief Inspector in charge of licensing for the London Olympic Games 2012. In this role I headed up a team of officers with responsibility for supervision of licensing compliance at all the Olympic venues, including the Olympic park. In addition I was responsible for ensuring that any associated events were properly licensed, sufficiently staffed and operated in accordance with the licensing legislation and best practice in order to ensure the safe and effective delivery of the Olympic Games.

In addition to leading my team I visited and worked with both the Olympic park management and many other venues, reviewing their policies and procedures and ensuring that the Games were delivered safely and securely. The success of this operation not only protected the reputation of the MPS but provided positive benefits for the profile of the MPS and the United Kingdom. I have been awarded an Assistant Commissioners Commendation for this work. Prior to this role, between Jan 2002 and January 2012, I was employed first as an Inspector and then as a Chief Inspector on the MPS Clubs and Vice Unit (Now SCD9 Serious and Organised crime command). My responsibilities over this period focussed on licensing and included day to day supervision of the licensing team that had a London wide remit to support the Boroughs with licensing activity.

Providing both Overt and Covert support for policing problem licensed premises across London. My team worked with premises when licensing issues were identified in order to address these problems through the use of action plans in order to raise their standards. Where this failed I would support the Boroughs with evidence for use at review hearings if required. I devised and implemented the MPS strategy 'Safe and Sound' which seeks to improve the safety of customers at licensed premises by reducing violent and other crime, in particular gun crime and the most serious violence. I also developed the Promoters Forum and risk assessment process, together these initiatives contributed to an overall reduction in violence in London of 5% and of the most serious

violence and gun crime at licensed premises by 20% whilst I was there.

From 2004 until 2008 my role included representing the MPS and ACPO licensing lead both in London and Nationally. In this role I developed key partnerships with industry, NGOs and Government departments in order to improve the standards at licensed premises. I sat on the BII working party and helped develop the national training for Door Supervisors and worked with the SIA to successfully introduce the new regime within London. I sat on a number of Government working parties and worked closely with the alcohol harm reduction team on identifying best practice and ensuring this was used both within London and nationally by police and local authorities.

I have been involved with Best Bar None for a number of years and have successfully helped a number of boroughs implement the initiative. I am a trained Purple Flag and Best Bar none assessor and until my retirement sat on the Board for Best Bar None in the Royal Borough of Kensington and Chelsea. For the last five years I have been in charge of licensing for the Notting Hill Carnival, the largest street carnival in Europe. During this time I have contributed to a reduction in violence overall at the Carnival and delivered increased seizures of illegal alcohol, reduction of unlicensed alcohol sales and a reduction in alcohol related violence. In addition to the above I have attended a large number of internal MPS training and qualification courses, I am trained in conducting health and safety risk assessments and hold the National Certificate for Licensing Practitioners, issued by the British Institute of Inn keeping (BII).

Following my retirement I set up a licensing consultancy to provide independent advice for premises requiring a local authority licence. Since then I have provided evidence gathering services and advice to a broad range of licensed premises on a variety of issues, including crime and disorder, Sexual Entertainment, street drinking, rough sleepers, age related products, betting and gaming. This work has involved premises that benefit from licences for activities such as alcohol on and off licences, betting premises licences, SEV licences and late night refreshment. I have provided expert witness evidence at both local authority and appeal court hearings.

### Contents.

- 1) Observations.
- 2) Conclusions.
- 3) Application to vary licence.

#### 1) Observations.

- 1. I arrived at 17.00 on Thursday 16<sup>th</sup> October 2014. The weather was unseasonably warm and dry and Dean Street was busy. Along Dean Street are many bars, clubs and restaurants which were all busy and most had seating set outside. The atmosphere was busy, loud and vibrant.
- 2. Blacks Club is the centre property of a terrace of 3, to the left is Bourchier Street which is a well-used cut through from Wardour Street. To the right is Meard Street which is a busy cut through and pedestrian Street and has two licensed premises in it. I understand that there is a rear courtyard area behind Blacks but this is not visible from the Street.
- 3. The front door to Blacks club was open and I could see that in the hallway there was a receptionist who was greeting customers as they arrived and they spent a few minutes talking to her before going on and into the premises. I could see customers seated through the first floor windows and walking past I could look down and see customers seated in the basement, they appeared to be working and had papers spread across the table.



Blacks Club, 5.31pm 16/10/14.

- 4. There was a steady flow of customers going into Blacks during the evening. The front door remained opened but I could not hear any noise or music escape even when standing immediately outside. All the customers I saw stopped at the reception area in the hallway and spoke to the female sat there but I could not hear what was said.
- 5. The customers going into the club were a wide range of ages and males and females which is a good indication that it has a broad appeal to members. I did not see any that appeared to be drunk or were behaving in a loud or boisterous manner. There was no queuing to get into the premises.
- 6. Due to the busy nature of Dean Street there was, on occasion, individuals and groups not connected with the premises standing outside the club chatting. Unlike a large part of Dean Street the pavement outside Blacks and the adjoining properties is not set out for dining and is not in front of a restaurant window or entrance, this appears to make it a popular place to stop and catch up with friends or use the mobile phone.



Dean Street from Meard St. to Bourchier St. 6.53 pm. 16/10/14



Dean Street, looking towards Bourchier St, the entrance to Blacks is on the right. 6.53pm 16/10/14.

7. During the course of the evening I saw no more than three people from the club smoking at any one time outside the premises. These customers were well behaved, speaking in moderate tones and were not audible above the ambient noise of Dean Street even when I stood close by.



Smokers outside Blacks, 7.01 pm.

8. Dean Street and the surrounding premises remained busy all evening with customers sat outside drinking and dining. The pavement outside Blacks was busy with pedestrians and the there was a constant stream of vehicles moving along the road. At about 10.30pm there was a brass band of buskers moving slowly along Dean Street that could be heard above all the ambient noise.



Outside dining at the junction with Meard Street, 9.14 pm.

- 9. At about 10.30pm I saw a group of four, males and females, attempt to enter Blacks club. They spoke to the male, who I had seen at the door on a number of occasions, for a minute or two. I could not hear what was said but he appeared to be explaining that they could not come in and directed them off along the road.
- 10. It was 11pm before Dean Street started to get a little less busy. The bars, restaurants and pavements were still busy but there were fewer people generally about. There was a slow exodus of customers coming from Blacks mainly in twos and threes. All customers left quietly, most walked off along Dean Street. I saw no drunkenness or boisterous behaviour from any customer leaving the premises.
- 11. By 11.45pm it had started to rain a little and nearby restaurants were closing and clearing away the rubbish. A rubbish collection vehicle moved slowly along Dean Street collecting sacks and empty bottles in bags. Blacks was quiet and the upstairs lights appeared to have been turned off. The front door was still open but I could not see any customers inside. Dean Street was still busy with loud background noise.

#### 2) Conclusion.

- 12. I did not go inside Blacks Club but based on my knowledge of the area, experience and observations the premises is well run and attracts a good mix of customers who were well behaved. There was no escape of noise and I could hear nothing from the premises above the ambient noise in Dean Street.
- 13. Externally the premises was well managed, there was no queuing outside with customers being quickly admitted inside. There were customers smoking outside the premises but only in small numbers and they did not cause a nuisance.
- 14. Customers dispersed gradually from the premises and quickly made their way from the premises. Customers were well behaved there was no noise or boisterous behaviour. During the latter part of the evening there was a male who appeared to be a member of staff regularly by the front entrance monitoring the dispersal.

#### 3) Application to vary the licence.

- 15. I understand that the premises has applied to vary the licence to include the following;
- I. Vary the plans to introduce a new bar counter on the ground floor; and
- II. Vary condition 10 of the premises licence to allow guests of members to purchase their own alcohol.
  - 16. The important difference between Blacks club and the other licensed premises in the area is that it is a members club. This application does not change that. Provided the premises continues to operate as a members club and enforce the membership regulations this application will have no adverse impact on the promotion of the licensing objectives or on the area generally.

I understand that my duty is to the court and this report has been prepared in compliance with that duty. All matters relevant to the issues on which my expert evidence is given have been included in this report. I believe the facts I state in this report are honest and true and that the opinions I have expressed are correct to the best of my judgement. The fee for this report is not conditional on the outcome of the case in anyway whatsoever.

Adrian Studd Independent Licensing Consultant, 17/10/2014.



Ref - Alex Tate

To whom it may concern,

As a resident of Bourchier Street, located directly behind Blacks Members Club, I highly support any current and future plans or licence variations the new owners have.

Blacks Club is a Soho Institution and as such needs support on all fronts from local residents and businesses. I have the utmost confidence in the new owner and management of the club, all aspects of the services offered by the club have improved ten fold since the new change of ownership, I believe the new highlight for the club will be to specialise in great food, wine and classic drinks and wants to be known as "The Epicurean Club". I do not believe Blacks in any way adds to the stress zone that is Soho in general but is in fact a veritable sanctuary away from the hustle and bustle of the west end.

In my opinion Blacks has over the last 6 months strengthened its membership and door policy and the management have improved the Bohemian, diverse and select membership base.

Kind Regards,

Alex Tate

CARNABY WITTER

12 Bourchier Street, Suite 6, London, W1D 4HZ UK | T: +44 207 434 0185

www.carnabysales.com Registration No.: 04726332



Ref - Andrew Loveday

To whom it may concern,

As a resident of Bourchier Street, located directly behind Blacks Members Club, I wholeheartedly support any current and future plans or licence variations the new owners have.

Blacks Club is a longstanding, and respected Soho institution. As a result, it needs support on all fronts from local residents and businesses. I am entirely confident in the new owner and management of the club. The improvements made since their taking over have been revolutionary, and it is a joy to see this historic members club return to its hay day. I believe the new highlight for the club will be to specialise in great food, wine and classic drinks and wants to be known as "The Epicurean Club". I do not believe Blacks in any way adds to the stress zone that is Soho in general but is in fact a veritable sanctuary away from the hustle and bustle of the west end.

In my opinion Blacks has over the last 6 months strengthened its membership and door policy and the management have improved the Bohemian, diverse and select membership base.

Kind Regards,

Andrew Loveday

CARNARY INTERNALINA WIVE RESPONSE

12 Bourchier Street, Suite 5, London, W1D 4HZ UK | T: +44 207 434 0185

www.carnabysales.com

Registration No.: 04726332

From: Richard Beatty < richard@polpo.co.uk >

Date: 15 October 2014 20:53:53 BST

To: Caroline Towning < Caroline@BlacksClub.com>

Subject: Improvements at Black's

To whoever it may concern.

I am a resident of 27a St Anne's Court, Soho and I own a number of restaurants in the Soho area including Polpo on Beak Street and Spuntino on Rupert Street. I have also been member of Blacks since 2005. During that time I had noticed the deterioration of the club and I am glass to say that there have been a significant number of improvements under the aegis of the new management.

The Club is now checking the membership of the people coming through the door and therefore ensures a better atmosphere.

The Club is now generally better run. The new management has invested in the food offer and the Club now boasts a destination restaurant as well as a more appealing members area.

The new management has invested in a number of new features to ensure that the Club meets goods health and safety standards.

Noise complaints relating to the Club have fallen dramatically.

The Club is now filling a real niche as it is attracting significant people from London's restaurant community.

It is the view of most of the members that prior to April 2014 even though the Club is a Soho institution it really wasn't working and provided poor value for its membership. Since April a huge number of improvements have been made

at the Club. The Club is now being run to a high professional standard and many of the changes that have been made will reduce the stress levels on Dean Street and its environs. Members are asked to leave quietly and non-members are excluded.

I know that Caroline and her team are looking for ways that they can build bridges with the local community and play their part in ensuring that the impact of the Club on local residents is minimised and I know that she has made a number of attempts to reach out to local residents. I am sure that the on-going improvements that are being made will continue to reduce the impact that the more successful Club will have.

Best wishes

Richard Beatty

From: Mark Edwards < mark@hardrainproject.com>

Date: 17 October 2014 11:16:14 BST

To: "Caroline@BlacksClub.com" < Caroline@BlacksClub.com>

Subject: Blacks Club

To whom it may concern,

I'm a long standing member of Blacks. The management have introduced a new door policy with security and a receptionist to make absolutely sure that only members and their guests are allowed in to the club. I understand the entrance through the main door was reinstated in order to reduce noise from the metal steps used in the past. I would also like to add that members, as well as staff, are very aware of our neighbours and do respect their wishes.

Mark Edwards Founder Director, Hard Rain Project

Mark Edwards Hard Rain Project is a charity registered in England.

Charity Number 1153955

199 Shooters Hill Road, London SE3 8UL, UK

+44 (0) 20 8858 8307

+44 (0)77 100 99 818

www.hardrainproject.com

Skype: mark.edwards.hrp mark@hardrainproject.com From: MoSoho < shrimplin@themuseumofsoho.org.uk>

Date: 7 October 2014 00:17:21 BST

To: "caroline@blacksclub.com" < caroline@blacksclub.com>

Subject: In Support Of Black's Members Club

**Reply-To:** MoSoho < <u>t shrimplin@themuseumofsoho.org.uk</u>>

To whom it may concern.

Having been a member of Black's for over twenty years I can quite comfortably say that if recent developments are anything to go by Black's is an even more exclusive and discerning establishment in regards to whom it let's through its hallowed doors than the previous management ever was.

A very strictly enforced door policy is adhered to by its members and staff. It has always limited its members to bringing in a maximum of 2 guests unless negotiated prior to arrival.

Members are not reckless hooligans and generally conduct themselves in a calm and civilized manner.

Black's is not a dance club nor is it a DJ bar; it promotes the art of conversation in sympathetic surroundings.

I look forward to spending the next twenty years in what for me is still the best members club in Soho.

Your sincerely,

Tony Shrimplin (Chair) | The museum of Soho.

Postal Address: 55 Dean Street | London W1D 6AF | Registered Charity 1003879 The Museum Of Soho Ltd.

From: Anna Smith <annasmithjourno@googlemail.com>

Date: 8 October 2014 11:17:07 BST

To: Caroline Towning < Caroline@blacksclub.com>

Subject: Blacks Club

To whom it may concern,

As a longstanding customer and a member of Blacks I would like to support the private members' club in its new management and reassure you that the club is more exclusive than ever. Door staff are particularly diligent these days and I feel reassured that the club only ever admits carefully vetted members and their guests, all of whom behave with great consideration. It is a convivial cluband an asset to Soho, and personally it is a valued venue for meeting clients and having a quiet drink with friends.

Best wishes.

Anna

Anna Smith
Film critic and Acting Film Editor, Metro
Chair of the Critics' Circle Film Section
50A Albert St
London NW1 7NR
Twitter: @annasmithjourno
uk.linkedin.com/in/annasmithjourno/

TV showreel:

https://absolutepost.chillivault.tv/pa/384aba5369eabaec9433929e3b534a10/h2641P/Anna\_S mith\_Reel\_mov.mp4

# BLACKS

67 DEAN STREET .



Sourdough breads, organic olive oil, olives & pickled garlic £7

## Starters

Rabbit terrine, pickled carrots & toast £8

Celeriac & English apple soup with toasted hazelnuts\* £7

Grilled mackerel with horseradish yoghurt, cucumber, apple & soft herbs £8

Ceps & chanterelles with garlic butter, fried duck egg & crystal bread £10

## Mains

Pan-roasted monkfish with crushed avocado, lentils & crispy seeded bread £19

Sirloin steak, triple cooked chips & béarnaise sauce £23

Potimarron squash roasted with garlic & rosemary served with ricotta, kale & smoked chestnuts\* £14

Roast rump of lamb with crushed potatoes, slow roasted onions & sage £18

## Sides

Sweet potato fries  $\pounds 5$  Wilted spinach, garlic oil  $\pounds 5$  Rocket, watercress & Parmigiano-Reggiano salad  $\pounds 5$ 

## Desserts

Dark chocolate ganache, sea salt crumble & vanilla ice cream\* £8

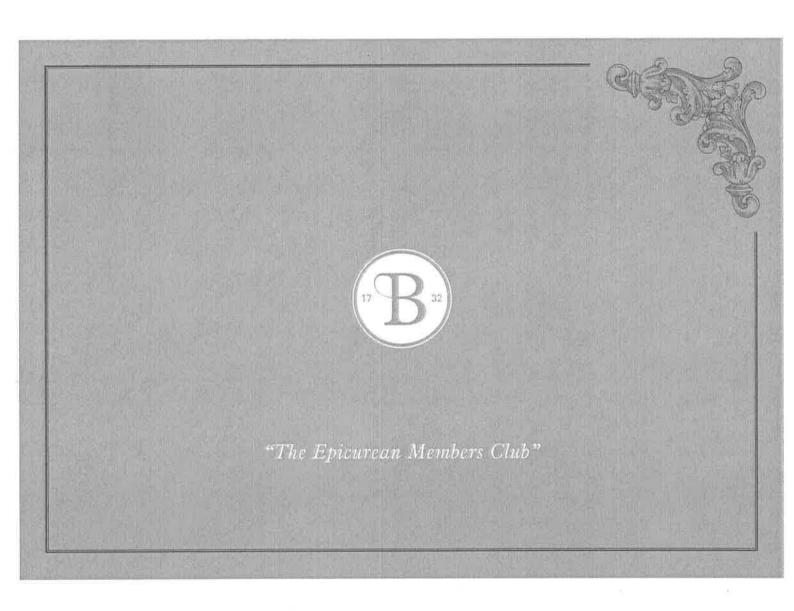
Poached pear with almond sponge & vanilla cream\* £8

Brown bread ice cream with orange & cinnamon shortbread £6

Blacks cheese board, fig chutney & oatcakes £10

A discontinuity of 3% sees for charge will be added to see full.

Strains containing and—VIT metabol.



## The History of Blacks

The home of Blacks is a wonderful Georgian townhouse located at 67 Dean Street. Built in 1732 by John Meard, the apprentice to the highly acclaimed English architect Sir Christopher Wren, who's work includes his masterpiece St. Paul's Cathedral. It was also once home to Charles Fortnum of Fortum & Mason.

"The Club" was first formed in the 18th century where Samuel Johnson, David Garrick and Joshua Reynolds formed a supper club where they would meet and discuss the issues of the day with favourable food and wine.

Nearly 300 years later in 1992, "Blacks Club" was founded by Tom Bantock, a famous Norfolk poacher. It was named Blacks Club as the antithesis to White's Club, London's oldest gentlemen's club, it is said that many Blacks Club members had been black balled from White's or considered black sheep of the family. Blacks Club over the next 20 years would become a famously "louche" bohemian drinking den.

In more recent years, with Tom disappearing from the London scene due to years of over indulgence, Blacks started to rapidly decline. The building had fallen into dis-repair and was sadly looking overly shabby and become the forgotten Dame of Soho.

In 2014 with the sad news of Tom Bantock passing, Caroline Towning purchased Blacks Club with the main aim to restore the shabby building back to its original Georgian heritage, as well as revitalising the clubs 18th century roots as the original "Supper Club". Members have nicknamed this new era as "The New Blacks"





## The Ethos of The New Blacks

Blacks Club has a simple ethos, which is

"Enjoying marvelously engaging conversation volite indulging in sumptuous food and drink"

The only requirement for membership is that you are extraordinarily interesting and interested  $\ensuremath{\mathbb{R}}$ 

Blacks is a place to leave your career and ego at the door; it's a place of simplicity, elegance and honesty. Where members can congregate to set the world to rights while enjoying the setting of a beautiful 18th century townhouse.



## About the food and Chef

Matt Dryden walked through the doors of 67 Dean Street only a few weeks after Caroline Towning had purchased Black's. Matt was initially involved temporarily to help re-structure the kitchen team and menu, he soon found himself falling in love with Blacks and the vision for the future.

Matt has great pedigree, for the past 10 years he has gained enviable experience passing through some of London's finest kitchens such as Petrus (under Marcus Wareing), Texture and more recently as Sous Chef at Dabbous $_{\mathbb{N}}$ 

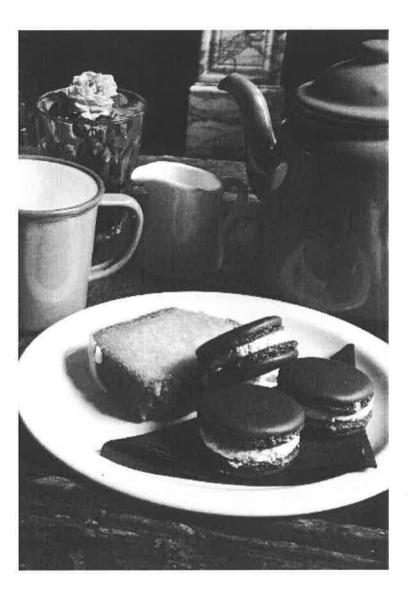
Matt has found his home behind the stoves as the Head Chef, leading a great team with passion for developing a new menu and direction for the food.

"Our means are driven by season, therefore changing accordingly with a heavy emphasis on a speciacular selection of specials and sharing dishes such as a decadent rib of beef for two or traditional pigeon pie for the whole table.

We carry a strong belief in working with trusted suppliers, continuously looking for new opportunities to enhance and enrich our offerings. Our relationship with these suppliers is key to the ethos of our food.

Considered cooking coupled with austanding produce is what Blacks kitchen is about."





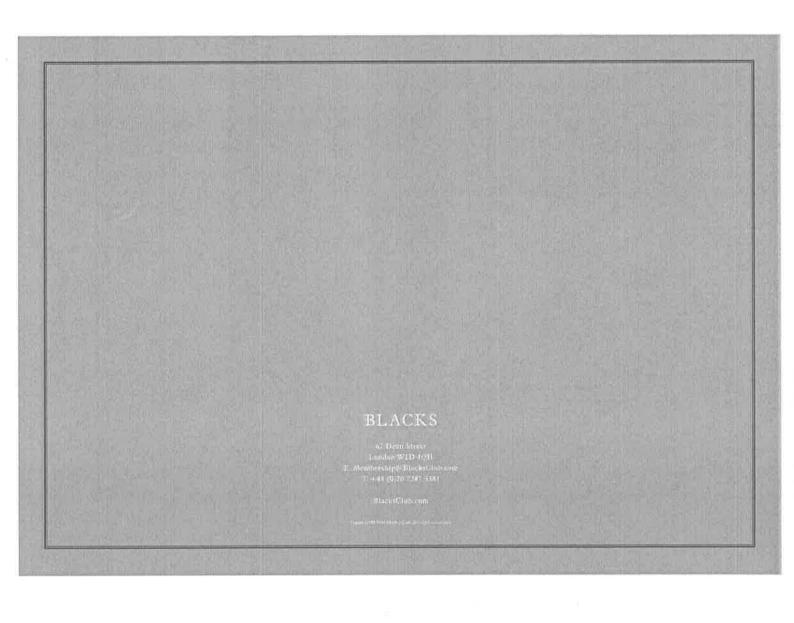
## Last Word

The club is currently undergoing a subtle refurbishment with future plans to develop a new kitchen, a new bar, gaining an upper level and building a whirnsical garden in the back where members can enjoy a smoke or lounging by the fire enjoying a drink while gazing out into the garden.

It is an exciting time for all who are part of The New Blacks – we are excited about the new love and excitement for a club that has spent the last few years being lost in an ever-changing Sohol.

While Blacks has remained open-we are looking to officially launch as "London's Epicurean Members Chib" in early 2015.





## Patel, Bina

From:

Alun Thomas [Athomas@tandtp.com]

Sent:

23 October 2014 10:03

To: Cc: 'David Bieda' Patel, Bina

Subject:

RE: Blacks

### Dear David

Thank you very much indeed for your prompt reply.

The purpose of the test is obviously to enquire as to whether there is any noise breakout through the party wall. The survey can take place at whatever place and time you think appropriate and convenient. I understand either this or next week is not convenient for you.

The system is a "sonos" based wireless system which are controlled through an electronic system.

I look forward to discussing your concerns before the hearing if that is possible.

Yours sincerely

#### Alun Thomas Partner

Thomas & Thomas Partners LLP 38a Monmouth Street London WC2H 9EP

D: 020 7042 0412 M: 07956 805464 T: 020 7042 0410 F: 020 7379 6618

E: <u>athomas@tandtp.com</u>
W: <u>www.tandtp.com</u>







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From: David Bieda [mailto:db@sixty8.com]

Sent: 21 October 2014 23:35

To: Alun Thomas

Cc: Jack Spiegler; 'Patel, Bina'

Subject: RE: Blacks

Alun,

I was out of London & then had a meeting with your clients.

What is the purpose of this acoustic test & how will it measure base sounds? Where would it be taken?

What is the proposed sound equipment in Blacks which, I assume, will create the sound?

I have building works here this week & possibly early next week, so it would not be a suitable moment for any acoustic tests.

I have copied this to Ms. Patel in case this matter arises at the hearing.

I hope this email finds you well,

Best regards,

## David Bieda

----Original Message----

From: Alun Thomas [mailto:Athomas@tandtp.com]

Sent: 21 October 2014 16:30

To: David Bieda Cc: Jack Spiegler Subject: Blacks

David

I have obviously seen your representation in respect of the above premises.

If it would help to have a meeting to discuss your concerns, please let me know. In the meantime, I would like to arrange an acoustic test at your premises on Wednesday or Thursday this week and I would be grateful if you could let me know if this would be convenient so I can make the appropriate arrangements.

Could you do 10 AM this Wednesday?

I hope you are well.

Yours sincerely

Alun

#### CITY OF WESTMINSTER

**MEMORANDUM** 

TO

**Licensing Officer** 

REFERENCE

14/07347/LIPV

**FROM** 

**BEING DEALT WITH BY** 

TELEPHONE

DATE

**EH Consultation Team** 

Cliona Coleman (ccoleman@westminster.gov.uk)

020 7641 6830

16<sup>th</sup> September 2014

#### The Licensing Act 2003

#### Basement To First Floor 67 Dean Street London W1D 4QH

I refer to the application for variation of the Premises Licence.

The applicant is seeking the following:

- 1. To introduce a new bar counter on the Ground Floor
- 2. To allow guests of members to purchase their own alcohol

I wish to make the following representation

- No objection is made to the change of layout as outlined in the drawings submitted with the application. New plans of the ground floor are submitted reference same as previous plans submitted to this office showing the new bar counter.
- 2. Representation is made as the proposed amendment of the condition will result in public nuisance in the West End stress area.

Although no objection is being made to the change of layout of the ground floor condition 12 only has capacities for ground floor and first floor, this appears to be an omission with regards to the capacity in the basement. Applicant is asked to clarify whether the fire brigade has provided a capacity for the basement.

Should you wish to discuss the matter further please do not hesitate to contact me.

Cliona Coleman Environmental Health Officer

#### CITY OF WESTMINSTER

TO

**Licensing Officer** 

REFERENCE

14/07347/LIPV

**FROM** 

BEING DEALT WITH BY

TELEPHONE

DATE

**EH Consultation Team** 

Cliona Coleman (ccoleman@westminster.gov.uk)

020 7641 6830 22<sup>nd</sup> October 2014

#### The Licensing Act 2003

#### Basement To First Floor 67 Dean Street London W1D 4QH

In addition to the inspectors report please see below recent noise history:

Sunday 10<sup>th</sup> August 2014 @ 17:42 Loud music coming from pub next door. Complainant contacted @ 18:20 and visited. Very loud bass heavy music heard while standing in customers property. Loudest in the basement where some bass elements of music were causing vibration through party wall and detectable when touching the mantelpiece. Also very intrusive on ground floor. Statutory Nuisance notice to be served.

Tuesday 19<sup>th</sup> August 2014 @ 21:10 Environmental Protection Act 1990, Section 80. Noise Abatement Notice hand delivered - received by David Seccombe (General Manager.

If you have any questions please do not hesitate to contact.

Cliona Coleman EHCT

#### Black's, 67 Dean Street, W1, West End Ward, 26.09.2014 23:29 hrs

Black's Private Member's club has applied to Westminster Council to vary their Premises Licence as follows: (1) Introduce a new bar counter on the Ground Floor and (2) Allow guests of members to purchase their own alcohol. The last date of objection is the 29<sup>th</sup> of September 2014.

We watched the outside of the venue for a few minutes prior to entry. The front door (on the plans The Residential Entrance) was wide open. The Club Entrance on the plans was not in use and the gate leading to the basement stairs at the front of the venue was secured with a bungee cord. There were two ground floor windows open and one window open on the first floor. The Blue Variation Notice was still in situ on the front fence. We entered the front door (Residential Entrance) un-opposed and walked through the vestibule to the small reception desk. There was no signage on the door 'ENTER CLUB BY BASEMENT' as per the plans. The members signing in book was facing us and open at today's date. Seated behind the small desk was a White Female. We introduced ourselves and showed our identity badges. We asked to speak with the DPS. She informed us that he was not on duty and summoned a Duty Manager, Matt. I had dealt with Matt on my first visit to the venue five weeks ago, which was unsatisfactory. I explained to Matt why we were there and he phoned the DPS-who was nearby-and informed us that he would be there in 15 minutes. We checked the membership book and there had been 28 (twenty-eight) members in that day and 29 (twenty-nine) guests. Matt asked if he could check 'his restaurant' and went upstairs. When he returned we asked Matt to accompany us to the Basement floor. We had with us the plans for the venue. It was apparent that the activities in the basement had changed from that on the plans. We marked the changes on the plans in red ink. On checking the Fire Exit-which is the Club Entrance marked on the plans, we found it to be blocked with bottles and Cooking Oil. The Fire Exit was impassable. Matt cleared the obstructions immediately. There was a sign on the fire Exit door,' IT IS FORBIDDEN TO TAKE DRINKS OUTSIDE-NO SMOKING ON THE STAIRS'. The area marked on the plans 'DINING AREA' is now a 'LOUNGE AREA'. There were 12 ( twelve) persons seated around tables in the basement. There were bottles of wine on the tables and no food. There is also a small bar stocked with Spirits and other alcoholic drinks which we marked on the plans. Behind the small bar counter was a Till. The Chef was cleaning the kitchen which was closing. The plans show the whole of the basement as being

covered for licensable activities. We then went up to the Ground Floor. The area marked on the Plans as being 'DINING AREA' is now a LOUNGE AREA'. There were 19 (nineteen) people seated at tables in the now 'LOUNGE AREA'. There was alcohol on all tables and no food. We then checked the 'COURTYARD'. This is area is even smaller than on the plans as there is now a storage shed, which we marked on the plans. The DPS had joined us by this stage. We went up to the First floor. The area marked on the plans as 'READING ROOMS (NO FOOD NO MUSIC)' is now the main DINING AREA. There are 7 (seven) tables and 22 (twenty two) chairs in this part of the 1<sup>st</sup> Floor. In the area next to the Hoist on the plans, there are 2(two) tables and 11( eleven) chairs. In the small area at the rear of the 1st floor there is one table and three chairs as well as the Bed. There were 7 (seven) persons on the 1st floor. We then discussed a few matters with the DPS. The change of entrance came into force in June 2014. He confirmed that Dining was now on the 1st Floor and only Bar snacks are available in the basement and on the Ground Floor. There is no sound limiter, but the Club have purchased a hand held sound recorder and will be using that in the future. There is no live music as a rule, only background music. The kitchen closes at 22:30 hours.

Condition 12 on the current licence indicates that the capacity for the Ground and First floors are 30 (thirty) on each. These figures include staff.

Condition 13 (i) (a) restricts the sale/supply of alcohol on weekdays to 23:00 hrs.

Condition 13 (ii) which relates solely to the Basement and Ground Floor reads; Alcohol may be sold or supplied for one hour following the hours set out above (10:00 -23:00) ......to persons taking table meals in the premises in a part of the premises usually set aside for the service of such persons and for consumption by such a person in that part of the premises as an ancillary to his meal

Condition 13 (iii) (a) reads: 'Alcohol may be sold or supplied until 01:00 in the morning following weekdays......by persons taking table meals in the premises in a part of the premises usually set apart for the service of such persons and for consumption by that person in that part of the premises as an ancillary to his meal'.

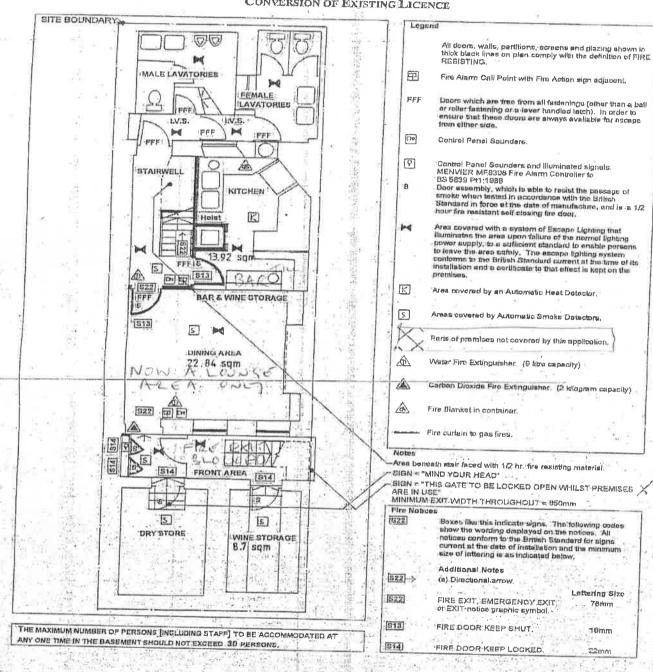
13 (iii) (b) reads: 'That part of the premises must also be used for the provision of entertainment by persons present and performing to which the sale or supply of alcohol is also ancillary'.

13 (iii) (c) reads: 'The alcohol must be sold or supplied at a time before (i) the provision of entertainment by persons present and performing or (ii) the provision of substantial refreshment, has ended...'

13 (iii) (d) reads: 'This condition does not authorise any sale or supply to any person admitted to the premises either after midnight (23:00 on Sunday) or less than half an hour before the entertainment is due to end, except in accordance with condition 12 (ii) above.

The above hour cannot be used as the kitchen closes at 10:30, and there is no live entertainment. The Dining room has also been moved from the basement to the first floor.

# BLACKS LTD. 67 DEAN STREET, LONDON WIV 5HD TEL:- 0207 287 3381 CONVERSION OF EXISTING LICENCE

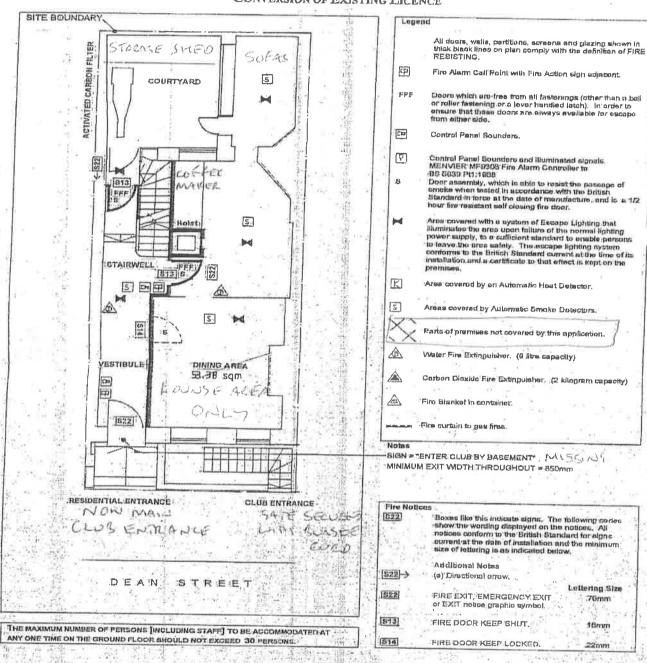


LI- BASEMENT LEVEL PLAN AS EXISTING. SCALE - 1:100

GORDON STUART MC.LEAN JULY 2005 MOBILE: 07805 190 237

1 \_ 26/5/14

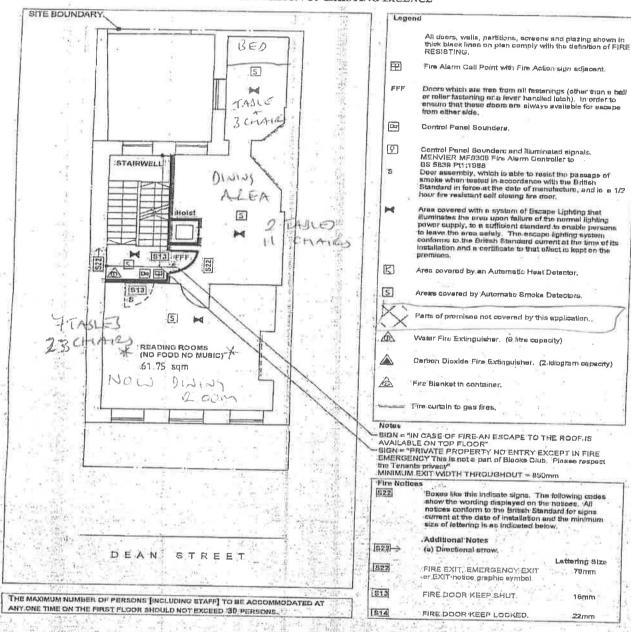
# BLACKS LTD. 67 DEAN STREET, LONDON WIV 5HD TEL:- 0207 287 3381 CONVERSION OF EXISTING LICENCE



1.2- GROUND FLOOR PLAN AS EXISTING. SCALE - 1:100

GORDON STUART MC,LEAN JULY 2005 MOBILE: 07905 190 237

# BLACKS LTD. 67 DEAN STREET, LONDON WIVE 5HD TEL:- 0207 287 3381 CONVERSION OF EXISTING LICENCE



L3- FIRST FLOOR PLAN AS EXISTING. SCALE - 1:100

GORDON STUART MC, LEAN JULY 2005 MOBILE: 07905 190 237

15 26/5/cg

We left the venue at 23:29 hours.

**McVitie and Hayes** 

TO

**Licensing Officer** 

REFERENCE

14/07347/LIPV

**FROM** 

**BEING DEALT WITH BY** 

TELEPHONE DATE **EH Consultation Team** 

Cliona Coleman (ccoleman@westminster.gov.uk)

020 7641 6830 23<sup>rd</sup> October 2014

#### The Licensing Act 2003

#### Basement To First Floor 67 Dean Street London W1D 4QH

I understand there has been new owners from April 2014, since then there has been a noise abatement notice served on Tuesday 8<sup>th</sup> August 2014 which was hand delivered and received by David Seccombe (General Manager).

Additionally the report by the licensing inspectors has shown the premises to be operated differently by the new owners.

Environmental Health therefore propose these conditions for this application. (Please Note: Conditions 1,2 and 3 below replaces conditions 10, 11 on the current license and condition 4 below replaces existing condition 12 on the current license):

- 1. Alcohol may only be sold for consumption by members of a private club and their bona fide guests not exceeding 4 guests per member. No person shall be admitted to membership of the private club or be entitled to take advantage of any of the privileges of membership without an interval of at least 48 hours between their nomination or application for membership and their admission.
- 2. A list of the names and addresses of members of the Club shall be kept on the premises at all times together with a book showing the names and dates of attendance of any guests introduced by members. Both the list and the book shall be produced on demand for inspection by the police or an authorised officer of the Council.
- 3. Guests of members can only purchase alcohol whilst that member is present on the premises.
- 4. The number of persons accommodated at any one time (including staff) shall not exceed the following:

First Floor- 30 persons Ground Floor – 30 persons Basement – 30 persons

- 5. No drinks shall be consumed outside the premises nor glasses/bottles removed from the premises by patrons when leaving.
- 6. A noise limiter must be fitted to the musical amplification system set at a level determined by and to the satisfaction of an authorised officer of the Environmental Health Service, Premises Management so as to ensure that no noise nuisance is caused to local residents or businesses. The operational panel of the noise limiter shall then be secured by key or password to the satisfaction of officers from the Environmental Health Service and access shall only be by persons authorised by the Premises Licence holder. The limiter shall not be altered without prior agreement with the Environmental Health Service. No alteration or modification to any existing sound system(s) should be effected without prior knowledge of an authorised Officer of the Environmental Health Service. No additional sound generating equipment shall be used on the premises without being routed through the sound limiter device.
- 7. No noise shall emanate from the premises nor vibration be transmitted through the structure of the premises which gives rise to a nuisance.
- 8. Loudspeakers shall not be located in the entrance lobby or outside the premises building.
- 9. All windows and external doors shall be kept closed after 21:00 hours, or at any time when regulated entertainment takes place, except for the immediate access and egress of persons.
- 10. Patrons permitted to temporarily leave and then re-enter the premises, e.g. to smoke, shall not be permitted to take drinks or glass containers with them.
- 11. The garden area shall cease to be used after 21:00 hours.
- 12. A Challenge 21 proof of age scheme shall be operated at the premises where the only acceptable forms of identification are recognised photographic identification cards, such as a driving licence, passport or proof of age card with the PASS Hologram.
- 13. During the hours of operation of the premises, the licence holder shall ensure sufficient measures are in place to remove and prevent litter or waste arising or accumulating from customers in the area immediately outside the premises, and that this area shall be swept and or washed, and litter and sweepings collected and stored in accordance with the approved refuse storage arrangements by close of business.
- 14. Notices shall be prominently displayed at any area used for smoking requesting patrons to respect the needs of local residents and use the area quietly.
- 15. After 23.00 hours patrons permitted to temporarily leave and then re-enter the premises, e.g. to smoke, shall be limited to 10 persons at any one time.
- 16. The means of escape provided for the premises shall be maintained unobstructed, free of trip hazards, be immediately available and clearly identified in accordance with the plans provided.

17. The variation of the Premises Licence (14/07347/LIPV) will have no effect until the Licensing Authority are satisfied that the premises is constructed or altered in accordance with the appropriate provisions of the District Surveyor's Association – Technical Standards for Places of Entertainment and the reasonable requirements of Westminster Environmental Health Consultation Team, at which time this condition will be removed from the Licence.

Cliona Coleman

**Environmental Health** 

Your

Our 14/07347/LIPV

Date: 8th September, 2014



## METROPOLITAN POLICE SERVICE

Constable Sandy Russell 4167CW
Westminster Police Licensing Unit
Westminster City Hall
Fourth Floor
64 Victoria Street
London
SW1E 6QP

Telephone: 020 7641 1705

mob

Facsimile: 020 7641 4236 Email:srussell@westminster.gov.uk

#### Application for a Premises Licence Variation: Blacks, 67 Dean Street, W1.

Dear Ms Hepworth

With reference to the above application, I am writing to inform you that the Metropolitan Police, as a responsible authority, will be objecting to this application. It is our belief that if granted the application would undermine the Licensing Objectives.

The venue is situated within the West End Stress Area, a locality where there is traditionally high crime and disorder. There are concerns that this application will cause further policing problems in an already demanding area.

It is for this reason that we are objecting to the application.

Should you wish to discuss the matter further please contact me on **0207 641 3179** or via email <a href="mailto:srussell@westminster.gov.uk">srussell@westminster.gov.uk</a>

Yours sincerely

Sandy Russell.

From: "David Gleeson" <dgleeson@live.co.uk>

Sent: 29/09/2014 01:34:27 To: Premises Licensing

Cc: Gary Hayes; John Raynham; Margaret Bloomer, Marina Tempia; Richard Utting; Richard Brown

Subject: Objection: 14/07347/LIPV - Black's, 67 Dean Street, Soho W1

Objections

Westminster Licensing Service

4th Floor (West) City Hall

64 Victoria Street

London SW1E 6QP

29 September 2014

Dear Sir/Madam

Ref: 14/07347/LIPV

Black's, 67 Dean Street, Soho W1

I w rite to make a relevant representation to the above application on behalf of the Soho Society.

The Soho Society is a charitable company limited by guarantee established in 1972. The Society is a recognised amenity society and was formed to make Soho a better place to live, work or visit by preserving and enhancing the area's existing diversity of character and uses, and by improving its facilities, amenities and environment. In particular, the Society supports the City Council's policies, including the cumulative impact policy, as set out in the Statement of Licensing Policy.

The Society objects to this application as it is currently presented, on the grounds of prevention of public nuisance, prevention of crime and disorder and cumulative impact in the West End Stress Area.

The application seeks to introduce a new bar counter on the ground floor of the premises and to allow guests of members to purchase alcohol. These two aims raise concerns about the premises. I understand that since its inception over twenty years ago, Black's has operated as a private members club which, unlike similar establishments, currently allows members to introduce as many guests as they please. Recently the entrance to the premises has been moved from the basement – which preserved an air of club exclusivity – to the ground floor. To introduce a new bar at ground level, with a new entrance that, we hear from residents, is often left open, will likely encourage many more guests who will all be able to purchase alcohol. This will therefore add to the cumulative impact on this particular stretch of Dean Street, which will be hugely unfair to residents living close by. The house immediately alongside Black's – 68 Dean Street – is residential and the owner has suffered from noise nuisance from the premises for the last few years. I believe residents in Meard and Bourchier Streets are also complaining of noise nuisance. Earlier this month, Westminster served a noise abatement notice on the premises (14/26829/ENAC).

This area has been identified by the City Council (2.4.1 of the Statement of Licensing Policy, as amended) as under stress because the cumulative effect of the concentration of late night and drink led premises and night cafes has led to serious problems of disorder and/or public nuisance affecting residents, visitors and other businesses.

The policies in relation to the Stress Areas are directed at the global and cumulative effects of licences on the area as a whole (2.4.5 of the Policy). The policies are intended to be strict and will only be overridden in genuinely exceptional circumstances (2.4.2 of the Policy). The growth in the entertainment industry in Soho has led to a marked deterioration in the quality of life and well-being of local residents and it has jeopardised the sustainability of the community. Soho has a substantial residential community and many of these residents suffer from problems such as, but not limited to, high levels of noise nuisance, problems with waste, urinating and defecating in the streets, threats to public safety, anti-social behaviour, crime and disorder and the change in character of historic areas.

For the reasons I have set out, we believe that the application, if granted in its present form, would fail to promote the licensing objectives of prevention of public nuisance and prevention of crime and disorder. I respectfully urge the Sub-Committee to reject this application.

Yours faithfully,

David Gleeson

Licensing Chair, The Soho Society 55 Dean Street

## LICENSE APPLICATION 14/07347/LIPV BLACKS CLUB BASEMENT TO FIRST FLOOR 67 DEAN STREET LONDON W1D 4QH

#### **OBJECTION TO THE APPLICATION**

#### David Bieda 67 Dean Street London W1D 4QJ

In making this objection I do wish the new owners well, as long as Blacks reverts to its former incarnation as a quiet member club for members & up to two guests.

#### Reasons for Objecting:

I object to this application as it will not, in my view, forward the Licensing Objectives, and in particular 'The prevention of public nuisance.' As the current license does not restrict the number of guests a member may introduce the current application will enable members to introduce unlimited numbers of guests. This may be ideal for an events venue. Whilst there is no legal definition of what constitutes a 'club' I assume I must involve a degree of exclusivity or it would, in effect, become a form of bar. Such a change will in my view increase the amount of alcohol consumed, is likely to increase the number of 'events' and will exacerbate existing public nuisance issues. The nearby Groucho Club only allows two guests per member.



Crowd outside Blacks. Note windows open as no air conditioning.

#### Locus:

I am the owner occupier adjacent to Blacks and have lived here since August 3<sup>rd</sup> 1993 which was the time when Blacks opened. I was one of the key-holders until recently & had to attend many times during the night to turn the fire alarm off due to activities by one of the elderly tenants. In return I was made an honorary member. The third floor was occupied by Edith Stewart and the second by Gino Santinelli, both borne there and have been residential since c.1732. I understand that the new owners have turned the 2<sup>nd</sup> floor into an office.

#### Recent Changes in the nature of the operation:

Until about 3 years ago Blacks was an exemplary operation for an adjacent resident. However when new investors were brought in the nature of the club changed with frequent events often very noisy with loud music and much noise outside. I attach (ATTACHMENT 1) a log I have kept giving an indication of these issues. It did appear that many of those attending were not members. There are no restrictions on Black's license as to the number of guests a member may introduce. There are also no restrictions as to the playing of amplified music, such as 'quiet background music only', nor are there any restrictions as to private

entertainment. Is this a suitable license for 'club' in an 18c timber frame house with residential above and adjacent?

Which Licensing Policies Apply?

There are events planned for October 8, 13<sup>th</sup>, 14<sup>th</sup>, 30<sup>th</sup> and 31<sup>st</sup>. I am not objecting to these per se but they raise the above issue, especially as it then becomes unclear which policies apply in relation to the Stress Area? Which policies should adjacent residents refer to? Is this an events venue or a private members club?

#### The current application & confusing issues.

There are a number of issues which appear to need clarification.

- 1. The plan attached to the application has the 10+ year old postcode and it is unclear whether the rear yard is part of the licensed area? Its recent use under the new owners is causing a public nuisance to residents in Meard Street;
- 2. The plan submitted states 'GROUND FLOOR PLAN AS EXISTING' yet is appears it might be the plan as proposed as it shows a bar in the ground middle room where there is none at present. Which is it?
- 3. The above plan shows the basement as the club entrance and the ground floor as the residential entrance. In fact Blacks recently (about 6 weeks ago) changed to having their entrance on the ground floor with the front door open at all times. Should there not be an application for this alteration? The past arrangement was to safeguard the 2<sup>nd</sup> & 3<sup>rd</sup> floor residential. If this is a private members club why have the front door open at all times?
- 4. License conditions 12 (ii) & 12 (iii) allow an additional hour for the sale of alcohol for the dining area yet the plan submitted shows that area on the ground floor when, in fact, it is now on the first floor. Should there not have been an application for variation? Does this mean the plan submitted is in fact inaccurate?
- 5. Should the plans submitted show all the area's they occupy as they now appear to occupy the 2<sup>nd</sup> floor residential? Should their current planning application (14/09055/LBC) also be a variation?

All the above is slightly confusing.



New 'open door' policy unlike any other club in Soho or possibly London.

#### **Current License conditions & permitted hours.**

As far as I can understand the current license it is License conditions 12 (ii) & 12 (iii) which allow an additional hour for the sale of alcohol. Possibly the unrestricted nature of 'private entertainment' also allows these additional hours, but if this is the case is this a private members club or an entertainment venue? S.12a (i) Sets out the hours alcohol may be supplied & they are: Weekdays (appears to include Saturdays which is not a weekday) 10.00 - 23.00 & Sundays 10.00 - 22.30;

S.12a (ii) Appears to allow the above <u>for a further hour</u>, i.e. weekdays Midnight & Sundays 23.30 for 'persons taking table meals in the premises in a part of the premises usually set apart for the service of such persons and for the consumption by such a person in that part of the premises as an ancillary to his meal.'

See below under 'entertainment'. It is unclear from the application what area is 'set apart' for dining. It was the ground floor (as on the plan submitted) but I gather is now the first floor. Were the applicants to claim that meals can be served wherever, then the license needs to be altered | reviewed.

Then there are two sections b and c referring to '...the provision of entertainment'. Does this mean that the hours are extended by an hour when there is 'entertainment'? If not what does it mean?

Under the section headed **NOTE** – there are a number of provisions a - c which are difficult to understand. Which hours to they refer to? 12a (i) or 12a (ii) - the extended hours?

In my view this license should have conditions attached such as below:-

- 1. Quiet background music only, not be heard outside the premises or in adjacent premises;
- 2. There should be some form of restriction on 'entertainment' as the house is not sound-proofed and loud music with windows open in the summer causes a public nuisance;
- 3. Members may only bring in two guests who's names shall be recorded in the entrance book;
- 4. The rear yard may not be used as this causes a nuisance to neighbouring residential in Meard Street;
- 5. Alcohol may not be taken off the premises (to prevent outside nuisance);
- 6. Various clauses to be clarified for all concerned, in particular the extended hours in Para's 12a i) & ii).

#### David Bieda 26 09 14

DI ACKCI OC

BLACKS LOG EVENT		DATE	ISSUE
Event with band		30 06 12	Band in basement loud noise
Wedding		01 07 12	Loud talking outside
			loud thumbing music & screaming from
			Blacks basement
Noise Team		01 07 12	Reference: 12/21900/ENAC
None		04 07 12	Screaming outside
			Back home 10.30 loud bass noises &
Amplifiefd music	;	17 08 12	percussion
			with windows open
None		05 09 12	Loud talking outside - telephoned to ask
			them to move
None		20 09 12	Loud talking outside took pic
None		21 09 12	As above
Performance		25 09 12	As above 22.40 no pic
Ditto		25 09 12	Thumping bass guitar type sound

None	28 09 12	Loud talking outside
None	02 10 12	Shouting & screaming outside
		Crowds outside + bikes chained to my
Gallery Show	09 10 12	fire sign gate
		exit etc told Gennaro @ Blacks &
		emailed pic to Roald Piper @ WCC
None	12 10 12	Very noisy crown outside
		See various emails
		Noisy drilling on a Sunday @ 1.30
Works	11 11 12	afternoon
		Jazz band in basement clearly audible
Wedding	11 11 12	on
		ground & basement. I dd not call as not
		wishing to upset the wedding
From Art Course Lives	00 12 12	Cunday land hange music in becoment
Event Art Saves Lives	09 12 12	Sunday - loud bongo music in basement
Event	14 04 13 16 04 13	Very noisy crow outside @ 12.15 am  Loud music heard throughout
Opera event	18 04 13	
	30 07 13	Rowdy crown outside shrieking Rowdy crowd outside
	30 07 13	•
NAvisia Frant	04 09 13	Lots of loud noise from premises
Music Event	04 09 13	windows open
		Society of The Golden Slippers return on
		September 4th with Kristina Train. She'll
		be performing a mix of songs from her
		catalogue and support is courtesy of
		The Bonfires (who recently supported
		US country sensation Kacey Musgraves.)
		If you would like to join us for this very
		special evening please email in your
		requests.
		http://www.youtube.com/watch?v=erx-
	10.00.10	4cnyTSY
	12 09 13	Very noisy crowd outside @ 10.30pm
		Very noisy crown outside @ 9.30pm
		rang them up yet again to ask them to
		get people to move to the other side of
		Blacks where there are no residents
	21 09 13	which they did.
Frank, Manuali, 24 of Carl		
Event• Monday 21st October 7.30pm Society of the Golden		
Slippers - Live Music	21 10 13	very noisy event & chatter outside
Suppers - Live Music	26 10 13	very loud outside midnight
	26 10 13	lots of noise at 01.15am
×		
×	31 10 13	lots of noise outside at 11pm
		Bike parked on my fire exist when I
		complained I was met with a negative
		response by staff who refused to have it
		removed immediately. It was still there
Distribution of the control of the c	17 44 42	one after bneing reported causing a
Birthday party	17 11 13	health&e **64" hazard.

	18 11 13	Lots of noise outside
	30 11 13	As above
	01 12 13	As above Sunday party
	03 12 13	Intermittently as above
		Lots of banging & screaming inside &
Event	05 12 13	outside
	12 12 13	Very noisy outside
		Event appears to be full of non
Pop Up Event	12 01 14	members
	13 01 14	Lot of loud talking outside
	24 01 14	Very noisy outside
		Very noise outside - lot of people
Event?	15 02 14	drinking & talking very loudly
Private Party	23 01 13	Loud music & people outside (Sunday)
Conference	01 03 14	Lot of noise outside @ 18.00 hrs
Live Music FRANKY AND THE		
JACKS	28 03 13	Lot of noise outside 8.20
	06 04 14	Lot of noise outside @ 00.52
No event	27 04 14	Lot of noise outside @ 1.30am
Party Barney	10 08 14	Loud thumping music Noon to 9pm
	12 09 14	WCC served noise abatement notice
5 Forty		Noise number: 14/26829/ENAC
	19 08 14	Lot of loud talking outside

#### Patel, Bina

From:

David Bieda [db@sixty8.com]

Sent:

22 October 2014 16:24

To:

Patel, Bina

Cc:

'Holter, Michael'; 'Ana & Steven Potter & Crinan @ 1 Meard Street'; 'David Gleeson';

Roberts, G (clir); McVitie, Martin; 'Richard Brown'

Subject:

14/07347/LIPV BLACKS CLUB 67 DEAN STREET W1D 4QJ

Dear Ms. Patel,

Richard Brown will represent me at the hearing.

Following a friendly meeting I had with the MD and Manager of Blacks Club yesterday I make the following comments which I hope might assist in resolving issues of concern.

#### REAR YARD

Blacks Club indicated they would be pleased to meet the nearby residents in Meard Street to discuss the use of the rear yard, which hitherto has not been used by members & guests, notwithstanding that it appears to be part of the licensed area. I gather from neighbours that the use stopped but has re-started. Blacks felt that sound attenuation measures might work but I doubt this due to the funnel nature of the rear yards in Meard Street, which abut a tall building along Bourchier Street, thus sounds are amplified.

#### **PLANS**

I request that Blacks provide a complete set of plans showing the actual current uses, entrance and exit, and proposals for planned changes to same. I also request that a complete set of the plans for the current license is available so the two may be compared. I think it would have assisted had this been done in the first place and a variation made for <u>all changes</u> to the existing plans. I cannot see the point of such plans if an operator can change them unilaterally; it can also lead to mis-understandings which may be the case currently.

#### THE EXISTING LICENSE & PROPOSALS

In my Representation I made suggestions at the end as to proposed Conditions and wish to modify them as below. It may be that they are unsuitable for the current hearing. It seems to me that 'unrestricted' music and entertainment is unsuitable and needs to be refined as more akin to a bar or performance venue.

**Sound transmission:** Model Condition 11 to apply, however this would not deal with noise from open windows. In effect quiet background music seems appropriate to a club (which is not a bar);

**Members & guests:** To replace Condition 10 by: 'Alcohol may only be sold for consumption by members of a private club and their bona fide guests (not exceeding 2 guests per member). No person shall be admitted to membership of the private club or be entitled to take advantage of any of the privileges of membership without and interval of at least 48 hours between their nomination or application for membership and their admission.'

Blacks have put it to me that on occasion guests may wish to book tables for larger numbers. Also on occasion the Club is rented out by members for private parties. I would think the above wording might be accommodated to encompass the above. What I (and others) object to is members being able to introduce unlimited numbers of guests who can buy drinks. At what point does a private members club cease to be same?

'A list of the names and addresses of members of the club shall be kept on the premises at all times together with a book showing the names and dates of attendance of any guests introduced by members. Both the list and the book shall be produced on demand for inspection by the police or an authorised officer of the Council.' I believe this is already done.

First floor as restaurant: - 'After 11pm, sale of alcohol on the first floor shall only be to a person seated taking a table meal there and for consumption by such a person as ancillary to their meal.' This would appear to accord with terms of the current license.

**Outside noise:** 'Patrons permitted to temporarily leave and then re-enter the premises, e.g. to smoke, shall not be permitted to take drinks or glass containers with them'.

#### **REAR YARD**

'The external area at the rear of the premises marked as 'Courtyard' on the approved plan shall not be used by members or guests.'

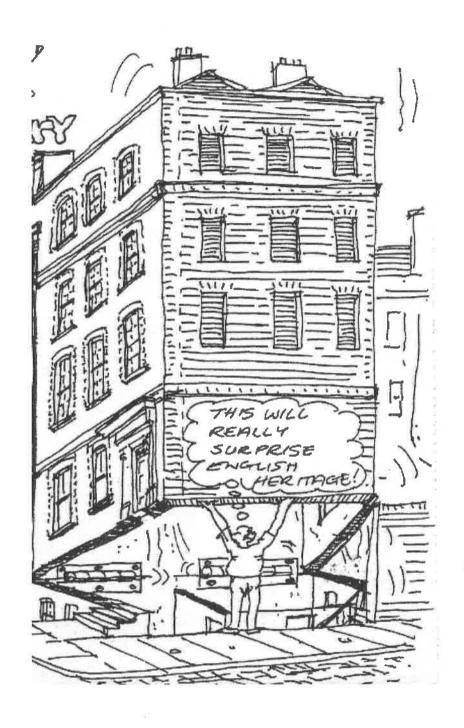
Whilst this does not affect me it clearly disturbs neighbours. In the event of a way round this being found, this could lifted or modified, but this is not my call.

Best regards,

#### David Bieda

PS

It has occurred to me that below would help noise escape from 68 Dean Street so I may make a Listed Building application for necessary works.



David Bieda
68 Dean Street Soho London W1D 4QJ
Tel 020-7437-5512 Fax 020-7437-6612
Mob. 07855-256860
www.sixty8.com (under reconstruction)

#### Patel, Bina

From:

Steven & Ana [Mail@StevenandAna.com]

Sent:

28 September 2014 16:56

To:

David Bieda

Cc:

Michael Holter; Roberts, G (cllr); McVitie, Martin; Sollars, Jim; Patel, Bina

Subject:

Re: 14/07347/LIPV- BLACKS CLUB DEAN STREET W1

Blacks Sound Files.zip; ATT00001.htm; Blacks garden dav.JPG; ATT00002.htm: Blacks Attachments:

garden night.JPG; ATT00003.htm; Blacks Club sound files.zip; ATT00004.htm

Categories:

Green Category

Ms Patel.

I am writing in support of my neighbour David Bieda's objections for Blacks's Club.

Our house backs onto the opening between Meard Street / Bouchier Street in Soho and this has always been very calm and peaceful. Recently, since change of ownership, Black's have begun using the back area (previously a pass-through for the kitchen) as an outdoor courtyard garden / smoking area for members and guests.

Unfortunately, due to the tunnel-like construction of the buildings facing back to back in this space, the sound created by the drinking club members travels and is loudly amplified to all the houses along this space. We have also had to close windows due to cigarette smoke when there are many smokers using the space.

I have attached a zip file with a few recordings I have made from my kitchen on random evenings in the past few weeks. I've also recorded a few evenings when there were no members in the courtyard garden so you can hear the contrast (windows were still open with guests inside - this is the noise level we have had on a regular basis until the courtyard was opened as a smoking / drinking area).

I have also attached two images so you can see the space being referred to.

Please let me know if you require anything further.

Kind regards,

Ana Potter One Meard Street 07817 720 725





Patel, Bina	
From: Sent: Cc: Subject:	Steven & Ana [Mail@StevenandAna.com] 28 September 2014 20:56 David Bieda; Michael Holter; Roberts, G (cllr); McVitie, Martin; Sollars, Jim; Patel, Bina Re: 14/07347/LIPV- BLACKS CLUB DEAN STREET W1
Categories:	Green Category
Ms Patel,	
CLUB DEAN STREET	case it is unclear, I am making a representation re 14/07347/LIPV-BLACKS W1 - in support of the objections outlined by David Bieda, and agreeing that the as currently run do not promote several Licensing Objectives of the 2003 Act
• public safety,	
• prevention of pr	ublic nuisance
Please let em know if I c	an be of further assistance.
Kind regards,	
Ana Potter	
On 28 Sep 2014, at 16:5:	5, Steven & Ana < <u>mail@stevenandana.com</u> > wrote:
Ms Patel,	
I am writing in support o	of my neighbour David Bieda's objections for Blacks's Club.

#### Patel, Bina

From:

Holter, Michael [Michael.Holter@wilmerhale.com]

Sent:

29 September 2014 17:10

To:

Patel, Bina

Cc:

'mail@StevenandAna.com'; Roberts, G (cllr); 'armaiti.bedford@hotmail.co.uk';

'h.proctor@etoncollege.org.uk'; 'db@sixty8.com'; McVitie, Martin; Sollars, Jim

Subject:

Re: 14/07347/LIPV BLACKS CLUB 67 DEAN STREET W1D 4QH

Categories:

**Green Category** 

Apologies, Ms Patel. I should, of course, have referred to the Licensing (not the Planning) Committee.

Kind regards, Michael Holter

From: Holter, Michael

**Sent**: Monday, September 29, 2014 02:42 PM **To**: Patel, Bina <br/>
spatel@westminster.gov.uk>

Cc: Ana & Steven Potter & Crinan @ 1 Meard Street <mail@StevenandAna.com>; Cllr Glenys Roberts @ WCC

<qlenys.roberts@dailymail.co.uk>; Armaiti Bedford & Terry Bedford @ 1 Meard Street

(armaiti.bedford@hotmail.co.uk) <armaiti.bedford@hotmail.co.uk>; Henry Proctor @ Meard Street (h.proctor@etoncollege.org.uk) <h.proctor@etoncollege.org.uk>; David Bieda <db@sixty8.com>;

mmcvitie@westminster.gov.uk <mmcvitie@westminster.gov.uk>; Jim Sollars <jsollars@westminster.gov.uk>; Holter,

Michael

Subject: RE: 14/07347/LIPV BLACKS CLUB 67 DEAN STREET W1D 4QH

Dear Ms Patel,

I should like to make a representation in order to object to 14/07347/LIPV- BLACKS CLUB DEAN STREET W1.

As you can see from the exchange below, since changing hands recently Blacks Club has been causing a real public nuisance to the surrounding residential properties and I fear that a widening of their existing licence to allow general members of the public buy alcohol on their premises will only serve to fuel this problem still further.

I should be grateful if you and the Planning Committee could take account of these objections.

Many thanks,

Michael Holter (5 Meard Street)

From: Holter, Michael

**Sent:** 24 September 2014 10:29

To: David Bieda; mmcvitie@westminster.gov.uk

Cc: Ana & Steven Potter & Crinan @ 1 Meard Street; Cllr Glenys Roberts @ WCC; Peter Schulz (peterschulz11@yahoo.co.uk); Armaiti Bedford & Terry Bedford @ 1 Meard Street (armaiti.bedford@hotmail.co.uk);

Barbara Follett MP at 9 Meard Street (barbaraprivate@barbara-follett.org.uk); Henry Proctor @ Meard Street

(h.proctor@etoncollege.org.uk); kenprivate@ken-follett.com; Holter, Michael

Subject: RE: 14/07347/LIPV BLACKS CLUB 67 DEAN STREET W1D 4QH

David,

Thank you so much for bringing to WCC's attention the very real problems that Blacks has started to present to our immediate neighbourhood since changing hands a few weeks ago.

Even though I live at 5 Meard Street, which is about 50 yards down the road from Blacks, the noise now coming from Black's back yard, which all of a sudden appears to have been opened up to guests, has completely changed for the worse the atmosphere and feel of our own outside areas along the length of Meard Street, in particular in the evening and at night times. Because of the sound funnel created by our row of terraced houses on Meard Street, on the one hand, and the Goldcrest building along Bourchier Street, on the other, the cacophony of loud and inebriated voices now coming from Black's newly opened-up outside area echoes around the back of our properties at all hours and is truly a nuisance, not least because many of us have bedrooms located towards the back of our properties, for what was until now additional peace and quiet.

Mr McVitie: I should be most grateful if you could look into the various issues raised by David Bieda below and if we could then perhaps arrange a meeting to see what can be done to restore the quiet enjoyment of our homes.

Many thanks and kind regards,

Michael Holter (020 7645 2574)

From: David Bieda [mailto:db@sixty8.com]

**Sent:** 23 September 2014 19:53 **To:** mmcvitie@westminster.gov.uk

Cc: Holter, Michael; Ana & Steven Potter & Crinan @ 1 Meard Street; Cllr Glenys Roberts @ WCC

Subject: 14/07347/LIPV BLACKS CLUB 67 DEAN STREET W1D 4QH

Dear Mr. McVitie,

I & others will be commenting on the above application and I have some questions as below having read the current license which I do find confusing. I have printed out the application & plan. Also we would welcome a meeting with you if possible.

- 1. Is there a section on clubs in the WCC Licensing Statement?
- 2. Does WCC have any definition of what constitutes a club?
- 3. Is the rear yard part of the licensed area (very difficult to tell from the plan submitted)?
- 4. The plan submitted is very old with the old postcode it states 'GROUND FLOOR PLAN AS EXISTING' yet is appears it might be the plan as proposed as it shows a bar in the ground middle room where there is none at present. Which is it?
- 5. The above plan shows the basement as the club entrance and the ground floor as the residential entrance. In fact Blacks recently (about 6 weeks ago) changed to having their entrance on the ground floor with the front door open at all times. Should there not be an application for this alteration? The past arrangement was to safeguard the 2<sup>nd</sup> & 3<sup>rd</sup> floor residential;
- 6. License conditions 12 (ii) & 12 (iii) allow an additional hour for the sale of alcohol for the dining area yet the plan submitted shows that area on the ground floor when, in fact, it is now on the first floor. Should there not have been an application for variation? Does this mean the plan submitted is in fact inaccurate?
- 7. Should the plans submitted show all the area's they occupy? They appear to have changed the 2<sup>nd</sup> floor residential into an office;
- 8. The current license does not have a restriction on how many guests a members may bring in. Am I correct that their current application would therefore enable a member to have unlimited guests all buying drinks?

The current license.

The unrestricted nature of recorded music creates a problem;

The members & guests outside causes endless problems of noise nuisance;

- S.12a (i) Sets out the hours alcohol may be supplied & they are: Weekdays (appears to include Saturdays which is not a weekday) 10.00 23.00 & Sundays 10.00 22.30;
- S.12a (ii) Appears to allow the above <u>for a further hour</u>, i.e. weekdays Midnight & Sundays 23.30 for 'persons taking table meals in the premises in a part of the premises usually set apart for the service of such persons and for the consumption by such a person in that part of the premises as an ancillary to his meal.'

See below under 'entertainment'. It is unclear from the application what area is 'set apart' for dining. It was the ground floor (ass on the plan submitted) but I gather is now the first floor. Were the applicants to claim that meals can be served wherever, then the license needs to be altered reviewed.

Then there are two sections b and c referring to '...the provision of entertainment'. Does this mean that the hours are extended by an hour when there is 'entertainment'? If not what does it mean?

Under the section headed **NOTE** – there are a number of provisions a - c which are difficult to understand. Which hours to they refer to? 12a (i) or 12a (ii) - the extended hours?

#### Some proposed new conditions:

- 1. Quiet background music only, not be heard outside the premises or in adjacent premises;
- 2. Members may only bring in two guests who's names shall be recorded in the entrance book;
- 3. The rear yard may not be used as this causes a nuisance to neighbouring residential in Meard Street;
- 4. Alcohol may not be taken of the premises (to prevent outside nuisance);
- 5. Various clauses to be clarified for all concerned.

Many thanks,

David Bieda

David Bieda
68 Dean Street Soho London W1D 4QJ
Tel 020-7437-5512 Fax 020-7437-6612
Mob. 07855-256860
www.sixty8.com (under reconstruction)
The Seven Dials Trust
www.sevendials.com (nb under reconstruction).

From: "Glenys Roberts" <Glenys.Roberts@dailymail.co.uk>

Sent: 24/09/2014 12:29:10 To: Premises Licensing

Subject: 14/07347/LIPV BLACKS CLUB 67 DEAN STREET W1D 4QH

I should like to support residents in their objections to the new variations proposed on the grounds of public nuisance, prevention of crime and disorder. I also guery whether the premises are currently trading according to the terms of the current licence and whether in fact the garden is part of the licensed premises. Please keep me informed Cllr Roberts

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### **Licence & Appeal History**

Application	Details of Application	Date determined	Decision
Conversion	Application to convert the existing licences	15.09.2005	Granted under delegated authority
05/06523/LIPCV			
Transfer	Application to transfer the licence	30.06.2014	Granted under delegated authority
14/03609/LIPT			delegated datherity
DPS	Request to remove the designated premises supervisor	20.08.2014	Request acknowledged
14/05673/LIDPSR			
DPS	Application to vary the designated premises supervisor	20.08.2014	Granted under delegated authority
14/05708/LIPDPS	premises supervisor		dologatod adiriothy

There is no history of appeal relating to these premises

## CONDITIONS CONSISTENT WITH THE OPERATING SCHEDULE AND CONDITIONS PROPOSED BY A PARTY TO THE HEARING

When determining an application for a new premises licence under the provisions of the Licensing Act 2003, the licensing authority must, unless it decides to reject the application, grant the licence subject to the conditions which are indicated as mandatory in this schedule.

At a hearing the licensing authority may, in addition, and having regard to any representations received, grant the licence subject to such conditions which are consistent with the operating schedule submitted by the applicant as part of their application, or alter or omit these conditions, or add any new condition to such extent as the licensing authority considers appropriate for the promotion of the licensing objectives.

This schedule lists those conditions which are consistent with the operating schedule, or proposed as appropriate for the promotion of the licensing objectives by a responsible authority or an interested party as indicated. These conditions have not been submitted by the licensing service but reflect the positions of the applicant, responsible authority or interested party and have not necessarily been agreed

#### Conditions: attached to the existing premises licence at Appendix A1 - 14/05708/LIPDPS

#### Mandatory:

- 1. No supply of alcohol may be made at a time when there is no designated premises supervisor in respect of this licence.
- 2. No supply of alcohol may be made at a time when the designated premises supervisor does not hold a personal licence or the personal licence is suspended.
- 3. Every supply of alcohol under this licence must be made or authorised by a person who holds a personal licence.
- 4. (1) The responsible person shall take all reasonable steps to ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
  - (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises in a manner which carries a significant risk of leading or contributing to crime and disorder, prejudice to public safety, public nuisance, or harm to children;
    - (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to;
    - (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
    - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
    - (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic (other than any promotion or discount available to an individual in respect of alcohol for consumption at a table meal, as defined in section 159 of the Act);

- (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less;
- (d) provision of free or discounted alcohol in relation to the viewing on the premises of a sporting event, where that provision is dependent on;
- (i) the outcome of a race, competition or other event or process, or
- (ii) the likelihood of anything occurring or not occurring;
- (e) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner.
- 5. The responsible person shall ensure that no alcohol is dispensed directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).
- 6. The responsible person shall ensure that free tap water is provided on request to customers where it is reasonably available.
- 7. (1) The premises licence holder or club premises certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.
  - (2) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.
- The responsible person shall ensure that;
  - (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures;
    - (i) beer or cider: ½ pint;
    - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
    - (iii) still wine in a glass: 125 ml; and
  - (b) customers are made aware of the availability of these measures.

A responsible person in relation to a licensed premises means the holder of the premise licence in respect of the premises, the designated premises supervisor (if any) or any individual aged 18 or over who is authorised by either the licence holder or designated premises supervisor. For premises with a club premises certificate, any member or officer of the club present on the premises in a capacity that which enables him to prevent the supply of alcohol.

- 9(i) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 9(ii) For the purposes of the condition set out in paragraph 9(i) above -
  - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
  - (b) "permitted price" is the price found by applying the formula -

P = D+(DxV)

#### Where -

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence -

(i) the holder of the premises licence,

- (ii) the designated premises supervisor (if any) in respect of such a licence, or
- (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence:
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.
- 9 (iii). Where the permitted price given by Paragraph 9(ii)(b) above would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 9(iv). (1) Sub-paragraph 9(iv)(2) below applies where the permitted price given by Paragraph 9(ii)(b) above on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
  - (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

Conditions reproducing the effect of conditions subject to which the relevant existing licenses have effect.

Conditions for Sale of Alcohol: Such parts of the basement, ground and first floors as are shown more particularly coloured and edged in red on the deposited plans.

10. Intoxicating liquor may be sold only to members of the club meeting at the club premises for the consumption by those members and their bona fide guests.

#### Alternative to condition 10 proposed by resident

10. Alcohol may only be sold for consumption by members of a private club and their bona fide guests (not exceeding 2 guests per member). No person shall be admitted to membership of the private club or be entitled to take advantage of any of the privileges of membership without and interval of at least 48 hours between their nomination or application for membership and their admission.

Alternative to condition 10 proposed by EHS

- 10. Alcohol may only be sold for consumption by members of a private club and their bona fide guests not exceeding 4 guests per member. No person shall be admitted to membership of the private club or be entitled to take advantage of any of the privileges of membership without an interval of at least 48 hours between their nomination or application for membership and their admission. (agreed by applicants)
- 11. No person shall be admitted to membership of the said club without an interval of at least two days between membership and admission. The name and address of the person so applying must be prominently displayed in the club premises, in a part frequented by the members, for at least two days before election.
- 12. The maximum numbers of persons, including staff, to be present inside the building at the licensed premises shall not exceed the numbers specified from time to time by the proper officer of the London Fire and Civil Defence Authority. The numbers currently specified are:- (a) as to the Ground Floor 30 persons; (b) as to the First Floor 30 persons.

#### Alternative to condition 12 proposed by EHS

12. The number of persons accommodated at any one time (including staff) shall not exceed the following:

First Floor- 30 persons Ground Floor – 30 persons Basement – 30 persons

Conditions which reproduce the effect of any restriction imposed on the use of the premises by specified enactments.

Conditions which reproduce the effect of any restriction imposed on the use of the premises by specified enactments.

- 13. (i) Alcohol may be sold or supplied:
  - (a) On weekdays, other than Christmas Day, Good Friday or New Year's Eve, 10:00 to 23:00.
  - (b) On Sundays, other than Christmas Day or New Year's Eve, 12:00 to 22:30.
  - (c) On Good Friday, 12:00 to 22:30
  - (d) On Christmas Day, 12:00 to 15:00 and 19:00 to 22:30.
  - (e) On New Year's Eve except on a Sunday, 10:00 to 23:00.
  - (f) On New Year's Eve on a Sunday, 12:00 to 22:30.
  - (g) On New Year's Eve from the end of permitted hours on New Year's Eve to the start of permitted hours on the following day (or, if there are no permitted hours on the following day, midnight on 31st December).

#### Basement and Ground Floor

(ii) Alcohol may be sold or supplied for one hour following the hours set out above (other than Christmas Day and New Year's Eve) and on Christmas day, between 15:00 and 19:00 to persons taking table meals in the premises in a part of the premises usually set apart for the service of such persons and for consumption by such a person in that part of the premises as an ancillary to his meal. For other purposes or in other parts of the premises the hours set out above shall continue to apply.

- (iii) (a). Alcohol may be sold or supplied until 01.00 in the morning following weekdays (other than Good Friday and Christmas Day), 00.30 a.m. in the morning following Sundays (other than Christmas Day) and 00.30 in the morning following Good Friday to persons taking table meals in the premises in a part of the premises usually set apart for the service of such persons and for consumption by that person in that part of the premises as an ancillary to his meal.
  - (b). That part of the premises must also be used for the provision of entertainment by persons present and performing to which the sale or supply of alcohol is also ancillary.
  - (c) The alcohol must be sold or supplied at a time before (i) the provision of entertainment by persons present and performing or (ii) the provision of substantial refreshment, has ended. For other purposes or in other parts of the premises the hours set out above shall continue to apply.
  - (d) This condition does not authorise any sale or supply to any person admitted to the premises either after midnight (23.00 on Sunday) or less than half an hour before the entertainment is due to end, except in accordance with condition number 12(ii) above.

#### NOTE - The above restrictions do not prohibit:

- (a) during the first thirty minutes in the basement and ground floor and twenty minutes on the first floor after the above hours the consumption of the alcohol on the premises;
- during the first twenty minutes after the above hours, the taking of the alcohol from the premises unless the alcohol is supplied or taken in an open vessel;
- (c) during the first thirty minutes after the above hours the consumption of the alcohol on the premises by persons taking table meals there if the alcohol was supplied for consumption as ancillary to the meals;
- (d) the sale or supply of alcohol to or the consumption of alcohol by any person residing in the licensed premises;
- (e) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;
- (f) the sale of alcohol to a trader or registered club for the purposes of the trade or club;
- (g) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces;
- (h) the taking of alcohol from the premises by a person residing there;
- (i) the supply of alcohol for consumption on the premises to any private friends of a person residing there who are bona fide entertained by him at his own expense, or the consumption of alcohol by persons so supplied;
- (j) the supply of alcohol for consumption on the premises to persons employed there for the purposes of the business carried on by the holder of the licence, or the consumption of liquor so supplied, if the liquor is supplied at the expense of their employer or of the person carrying on or in charge of the business on the premises.

In this condition, any reference to a person residing in the premises shall be construed as including a person not residing there but carrying on or in charge of the business on the premises.

- 14. No person under fourteen shall be in the bar of the licensed premises during the permitted hours unless one of the following applies:
  - (a) He is the child of the holder of the premises licence.
  - (b) He resides in the premises, but is not employed there.
  - He is in the bar solely for the purpose of passing to or from some part of the premises which is not a bar and to or from which there is no other convenient means of access or egress.
  - (d) The bar is in railway refreshment rooms or other premises constructed, fitted and intended to be used bona fide for any purpose to which the holding of the licence is ancillary.

In this condition "bar" includes any place exclusively or mainly used for the consumption of intoxicating liquor. But an area is not a bar when it is usual for it to be, and it is, set apart for the service of table meals and alcohol is only sold or supplied to persons as an ancillary to their table meals.

15. The terminal hour for late night refreshment on New Year's Eve is extended to 05:00 on New Year's Day.

#### Annex 2 - Conditions consistent with the operating schedule

None

## Annex 3 - Conditions attached after a hearing by a Licensing Sub Committee

None

#### Conditions proposed by parties under the variation application

#### **Proposed By Residents**

- 16. No music shall not be audible from outside the premises or in adjacent premises.
- 17. A list of the names and addresses of members of the club shall be kept on the premises at all times together with a book showing the names and dates of attendance of any guests introduced by members. Both the list and the book shall be produced on demand for inspection by the police or an authorised officer of the Council. (also proposed by EHS and agreed by applicants)
- 18. The external area at the rear of the premises marked as 'Courtyard' on the approved plan shall not be used by members or guests.
- 19. There shall be no off sales of alcohol
- 20. **First floor as restaurant:** After 23:00, sale of alcohol on the first floor shall only be to a person seated taking a table meal there and for consumption by such a person as ancillary to their meal.
- 21. Patrons permitted to temporarily leave and then re-enter the premises, e.g. to smoke, shall not be permitted to take drinks or glass containers with them.

#### Proposed by EHS

22. Guests of members can only purchase alcohol whilst that member is present on the premises. (agreed by applicants)

- 23. No drinks shall be consumed outside the premises nor glasses/bottles removed from the premises by patrons when leaving.
- A noise limiter must be fitted to the musical amplification system set at a level determined by and to the satisfaction of an authorised officer of the Environmental Health Service, Premises Management so as to ensure that no noise nuisance is caused to local residents or businesses. The operational panel of the noise limiter shall then be secured by key or password to the satisfaction of officers from the Environmental Health Service and access shall only be by persons authorised by the Premises Licence holder. The limiter shall not be altered without prior agreement with the Environmental Health Service. No alteration or modification to any existing sound system(s) should be effected without prior knowledge of an authorised Officer of the Environmental Health Service. No additional sound generating equipment shall be used on the premises without being routed through the sound limiter device.
- 25. No noise shall emanate from the premises nor vibration be transmitted through the structure of the premises which gives rise to a nuisance.
- 26. Loudspeakers shall not be located in the entrance lobby or outside the premises building.
- 27. All windows and external doors shall be kept closed after 21:00 hours, or at any time when regulated entertainment takes place, except for the immediate access and egress of persons.
- 28. Patrons permitted to temporarily leave and then re-enter the premises, e.g. to smoke, shall not be permitted to take drinks or glass containers with them.
- 29. The garden area shall cease to be used after 21:00 hours.
- 30. A Challenge 21 proof of age scheme shall be operated at the premises where the only acceptable forms of identification are recognised photographic identification cards, such as a driving licence, passport or proof of age card with the PASS Hologram.
- During the hours of operation of the premises, the licence holder shall ensure sufficient measures are in place to remove and prevent litter or waste arising or accumulating from customers in the area immediately outside the premises, and that this area shall be swept and or washed, and litter and sweepings collected and stored in accordance with the approved refuse storage arrangements by close of business.
- 32. Notices shall be prominently displayed at any area used for smoking requesting patrons to respect the needs of local residents and use the area quietly.
- 33. After 23.00 hours patrons permitted to temporarily leave and then re-enter the premises, e.g. to smoke, shall be limited to 10 persons at any one time.
- 34. The means of escape provided for the premises shall be maintained unobstructed, free of trip hazards, be immediately available and clearly identified in accordance with the plans provided.
- The variation of the Premises Licence (14/07347/LIPV) will have no effect until the Licensing Authority are satisfied that the premises is constructed or altered in accordance with the appropriate provisions of the District Surveyor's Association Technical Standards for Places of Entertainment and the reasonable requirements of Westminster Environmental Health Consultation Team, at which time this condition will be removed from the Licence.

# The following mandatory conditions will replace mandatory conditions 1 to 9 above following the Licensing Act 2003 (Mandatory Licensing Conditions) (Amendment) Order 2014.

- 1. No supply of alcohol may be made at a time when there is no designated premises supervisor in respect of this licence.
- 2. No supply of alcohol may be made at a time when the designated premises supervisor does not hold a personal licence or the personal licence is suspended.
- 3. Every supply of alcohol under this licence must be made or authorised by a person who holds a personal licence.
- 4. (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
  - (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises -
  - (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to;
  - (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
  - (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
  - (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
  - (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
  - (d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;
  - (e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).
- 5. The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 6. (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
  - (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
  - (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either -

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- (a) a holographic mark, or
- (b) an ultraviolet feature.
- 7. The responsible person must ensure that -
  - (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures -
    - (i) beer or cider: ½ pint;
    - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
    - (iii) still wine in a glass: 125 ml;
  - (b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
  - (c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

A responsible person in relation to a licensed premises means the holder of the premise licence in respect of the premises, the designated premises supervisor (if any) or any individual aged 18 or over who is authorised by either the licence holder or designated premises supervisor. For premises with a club premises certificate, any member or officer of the club present on the premises in a capacity that which enables him to prevent the supply of alcohol.

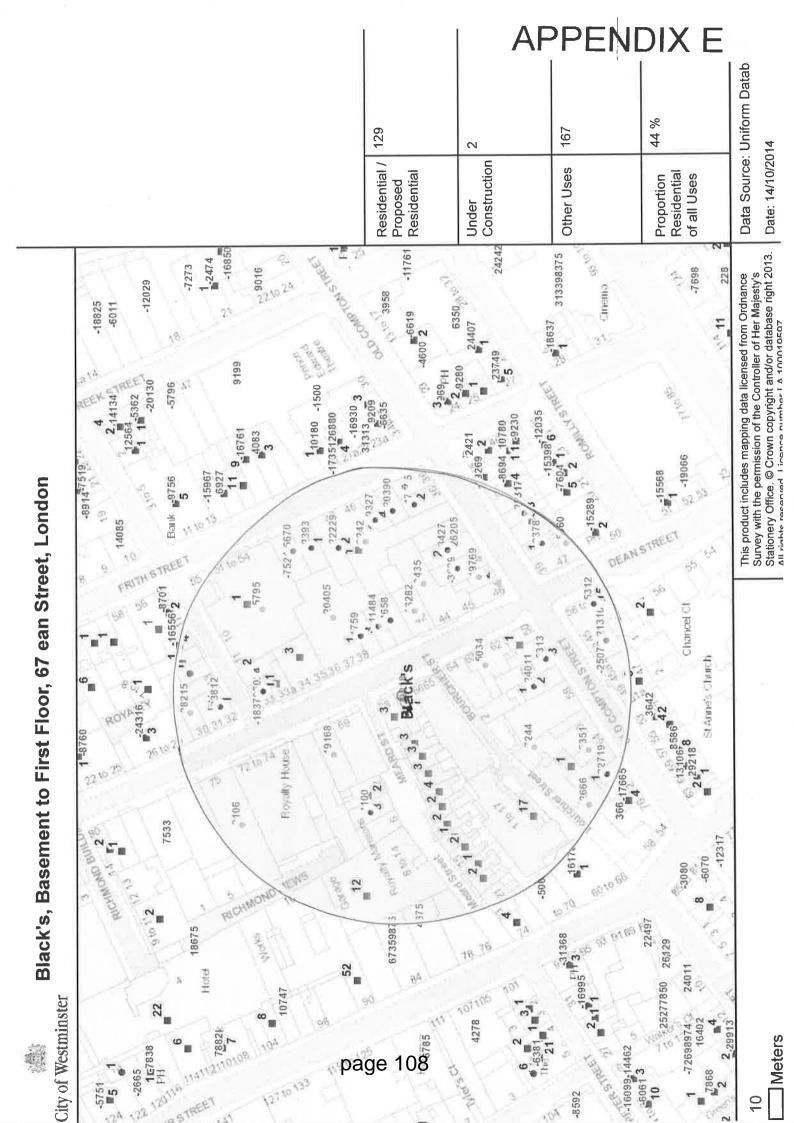
- 8(i) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 8(ii) For the purposes of the condition set out in paragraph 8(i) above -
  - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
  - (b) "permitted price" is the price found by applying the formula -

P = D+(DxV)

Where -

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence -
  - (i) the holder of the premises licence,
  - (ii) the designated premises supervisor (if any) in respect of such a licence, or
  - (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.

- 8(iii). Where the permitted price given by Paragraph 8(ii)(b) above would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 8(iv). (1) Sub-paragraph 8(iv)(2) below applies where the permitted price given by Paragraph 8(ii)(b) above on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
  - (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.



p/n	Name of Premises	Premises Address	Licensable Hours
19769	Compton News	48 Old Compton Street London W1D 4UA	Monday to Saturday 07:00 - 01:00 Sunday 08:0
23060	Caffe Nero	Ground Floor 43 Frith Street London W1D 4SA	22:00 Sunday to Wednesday 23:00 - 02:00 Thursday
23812	The Crown & Two Chairmen	31-32 Dean Street London W1D 3SB	Saturday 23:00 - 04:00  Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sundays before Bank
-26205	The Vintage House	Basement And Ground Floor 42 Old Compton Street London W1D 4TX	Holidays 12:00 - 00:00 Sunday 12:00 - 22:30  Monday to Saturday 08:00 - 23:00 Sunday 10:0 22:30
-25073	Amorino	41 Old Compton Street London W1D 6HF	Monday to Saturday 12:00 - 01:00 Sunday 12:0
-21310	Maoz Falafel	43 Old Compton Street London W1D 6HG	Sunday 11:00 - 00:00 Monday to Thursday 11:0 01:00 Friday to Salurday 11:00 - 02:00
-20390	The Delhi Brasserie	44 Frith Street London W1D 4SB	Monday to Saturday 10:00 - 00:30 Sunday 12:0 00:00
-11484	40 Dean Street	40 Dean Street London W1D 4PX	Monday to Saturday 10:00 - 00:30 Sunday 12:0 00:00
-9242	Ronnie Scott's Jazz Club	Basement And Ground Floor And Part First Floor 47 Frith Street London W1D 4SE	Sunday 09:00 - 00:30 Monday to Salurday 09:00 03:30
-7524	Koya Bar	Ground Floor 50 Frith Street London W1D 4SQ	Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sunday 12:00 - 22:30
-5860	Rosa's	Ground Floor 48 Dean Street London W1D 5BF	Monday to Saturday 10:00 - 23:30 Sunday 12:00 23:00
-5312	&Pasta	60 Dean Street London W1D 6AW	Monday to Thursday 07:00 - 00:00 Friday to Saturday 07:00 - 00:30 Sunday 07:00 - 23:00
-3427	Soho Whisky Club	First Floor 42 Old Compton Street London W1D 4TX	Friday to Saturday 10:00 - 00:00 Sunday 10:00 22:00 Monday to Thursday 10:00 - 23:00
1100	Honest Burgers	Ground Floor 4 Meard Street London W1F 0EF	Monday to Saturday 10:00 - 00:30 Sunday 12:00 00:00
3435	The Groucho Club	44-45 Dean Street London W1D 4QB	Monday to Saturday 09:00 - 02:30 Sunday 12:00 00:00
17555	Muriel's Kitchen	36 Old Compton Street London W1D 4TT	Monday to Sunday 07:00 - 01:30
19168	Dean Street Town House	69 - 71 Dean Street London W1D 3SE	Monday to Sunday 00:00 - 00:00
28215	Sunset Strip	Basement To First Floor 30 Dean Street London W1D 3SA	Sunday 09:00 - 00:00 Monday to Saturday 09:00 01:30
32719	Selva Food & Wine	68 Old Compton Street London W1D 4UJ	Monday to Sunday 00:00 - 00:00
-30396	Palisserie Valerie	44 Old Compton Street London W1D 4TY	Monday to Saturday 10:00 - 00:30 Sunday 12:00 00:00
-29218	Black's	Basement To First Floor 67 Dean Street London W1D 4QH	Monday to Saturday 10:00 - 01:30 Sunday 12:00 01:00
-25317	Herman Ze German	Basement And Ground Floor 33 Old Compton Street London W1D 5JU	Friday to Saturday 11:00 - 00:00 Sunday 11:00 22:30 Monday to Thursday 11:00 - 23:30
-24011	Tuk Tuk	Basement And Ground Floor 56 Old Compton Street London W1D 4UN	Monday to Saturday 10:00 - 00:30 Sunday 12:00 00:00
-22229	Siam Thai Restaurant	Basement And Ground Floor 48 Frith Street London W1D 4SF	Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sundays before Bank Holidays 12:00 - 00:00 Sunday 12:00 - 22:30
-20405	Burger Lobster	36 - 38 Dean Street London W1D 3TE	Monday to Thursday 10:00 - 00:30 Friday to Saturday 10:00 - 01:00 Sundays before Bank Holidays 12:00 - 00:30 Sunday 12:00 - 23:00

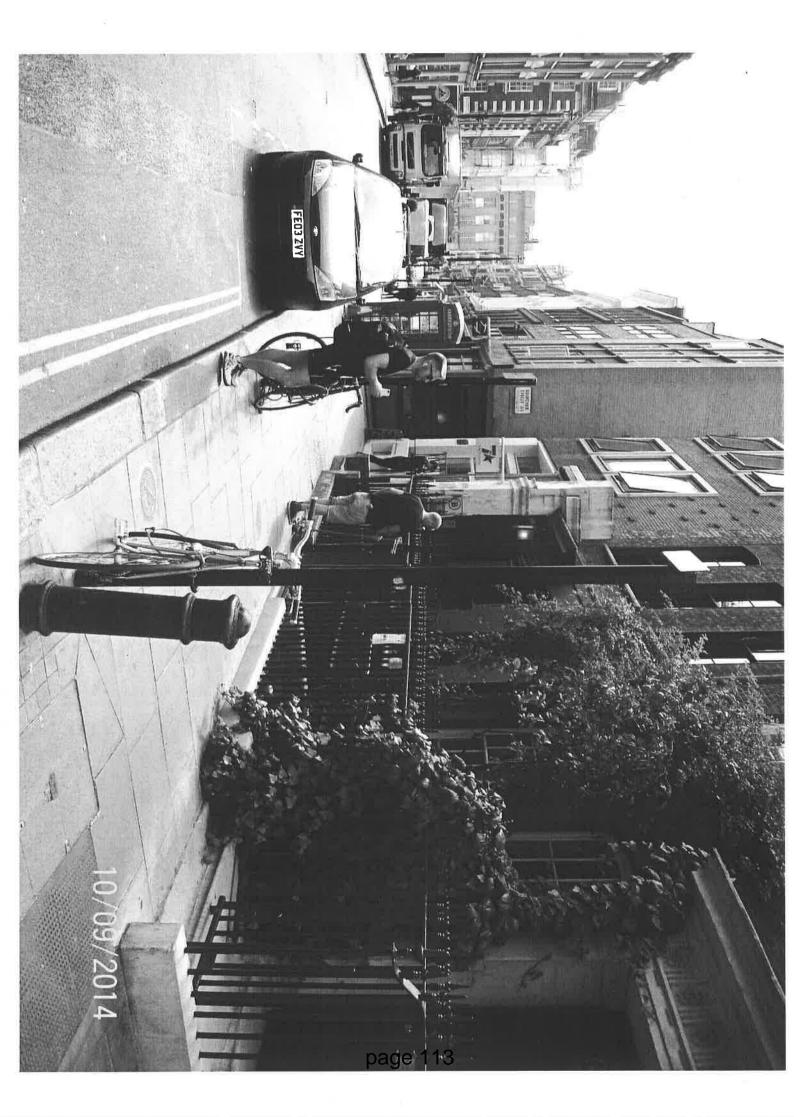
-18559	Gopal's Of Soho	Ground Floor 12 Bateman Street London W1D 4AH	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
-18378	Il Siciliano	33 Dean Street London W1D 4PW	Monday to Sunday 12:00 - 14:30 Friday to Sunday 18:00 - 00:00 Monday to Thursday 18:00 - 23:30
-13282	Cay Tre (Soho)	42-43 Dean Street London W1D 4QA	Monday to Sunday 09:30 - 01:30
-9327	El Cantara	45 Frith Street London W1D 4SD	Monday to Saturday 10:00 - 01:00 Sunday 12:00 - 00:00
-6670	The Arts Theatre Club	Ground Floor West 50 Frith Street London W1D 4SQ	Monday to Saturday 09:00 - 03:30 Sunday 09:00 - 23:00
-5795	Barrafina	54 Frith Street London W1D 4SL	Monday to Saturday 10:00 - 01:30 Sunday 12:00 - 01:00
-5034	Tonkotsu	Basement To First Floor 63 Dean Street London W1D 4QG	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
-2666	Jackson + Rye	56 Wardour Street London W1D 4JG	Monday lo Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
-2393	Koya	49 Frith Street London W1D 4SG	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 23:30
1759	Prix Fixe Brasserie	Basement And Ground Floor 39 Dean Street London W1D 4PU	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
4658	Duck Soup	Basement And Ground Floor 41 Dean Street London W1D 4PY	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
5024	Cookhouse Joe	33 Dean Street London W1D 4PW	Friday to Saturday 09:00 - 00:00 Monday to Thursday 09:00 - 23:30 Sundays before Bank Holidays 12:00 - 00:00 Sunday 12:00 - 22:30
5313	Admiral Duncan Public House	54 Old Compton Street London W1D 4UD	Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sunday 12:00 - 22:30
5351	La Polenteria	64 Old Compton Street London W1D 4TL	Friday 07:30 - 00:00 Monday to Thursday 07:30 - 23:30 Saturday 08:00 - 00:00 Sunday 08:00 - 23:00
7244	Balans Restaurant	Ground Floor 60-62 Old Compton Street London W1D 4UG	Monday 09:00 - 03:30 Tuesday to Sunday 09:00 - 05:00
8106	De Lane Lea Sports & Social Club	Ground Floor 75 Dean Street London W1D 3SQ	Monday to Saturday 11:00 - 23:00
8378	Pulcinella Restaurant	Basement To First Floor 37 Old Compton Street London W1D 5JY	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
			2

Key : C(F) - Children's Films, Exh - Exhibitions, F - Films, IS - Indoor Sports, M - Weekday Music, M&D - Weekday Music & Dancing, NCL - Night Café, P - Plays, R(F) - Restricted Films, S(D) - Sunday Dancing, S(F) - Sunday Films, S(M) - Sunday Music, S(P) - Sunday Plays, ULP- Premises currently not licensed by the City of Westminster.

APPENDIX F











# Licensing Sub-Committee Report

Item No:	
Licensing Ref No:	14/07378/LIPV
Date:	30 October 2014
Classification:	For General Release
Title of Report:	Co-operative Food 18-22 Park Road London NW1 4SH
Report of:	Operational Director of Premises Management
Policy context:	City of Westminster Statement of Licensing Policy
Financial summary:	None
Report Author:	Sam Eaton, Environmental Health Case Officer (Licensing)
Contact Details:	Telephone: 020 7641 1868 E-mail: seaton1@westminster.gov.uk

# 1. APPLICATION DETAILS

Application Type:	Vary the premises licence under the Licensing Act 2003.			
Applicant:	Co-operative Group Food Limited  Application Received:  1 September 2			
Premises Name and Address:	Co-operative Food 18-22 Park Road London NVV1 4SH			
Ward Name:	Regent's Park Stress Area: No			
Description of Premises:	The premises operate as a convenience retail store which sells alcohol for consumption off the premises.			
Summary of Variation	To vary the Premises Licence as follows:     To remove condition 26 which relates to deliveries     To amend conditions 28 relating to refuse collections and 30 relating to delivery vehicles			

Note: Where the committee is minded to grant the application it will be granted subject to the mandatory conditions and conditions consistent with the operating schedule modified to such extent

mandatory conditions and conditions consistent with the operating schedule modified to such extent				
as the authority considers appropriate for the promotion of the licensing objectives detailed in				
		D to this report		
Prop	oosed	Licensable Activities, Proposed Hours:	References / Notes	
1.	To re	emove the following condition 26 from the licence:	1	
		All deliveries and collections to take place at the rear of the property marked 'x' on the plan.		
		Relevant representations and policies applicable:	į.	
	1A	The Environmental Health Service have made a representation against the application as the removal and amendment of conditions 26, 28 and 30 regarding deliveries and collections from the rear area will have the likely effect of causing an increase in Public Nuisance. Please refer to <b>Appendix B1</b> for further information.	Environmental Health Service Representation	
	1B	The Metropolitan Police Service has no representation against this application. Please refer to <b>Appendix B2</b> for further information.	Metropolitan Police Service Comments	
	1C	The St Marylebone Society makes a representation against the application as the removal of the conditions will have a negative impact on the local residents in the matter of noise, fumes and obstruction. Please refer to <b>Appendix B3</b> or further information.	St Marylebone Society Representation	
	1D	Four residents have made adverse representations against this application on the grounds of the Prevention of Public Nuisance and the Protection of Public Safety. Concerns have also been raised about the Protection of Children from harm relating to delivery vehicles on the pavement. Please refer to <b>Appendices B4 – B7</b> for further information	Resident Representations & Conditions	
	1E	Two local residents have made comments supporting the application as they request that the designated lorry bay at 18 – Page 116	Resident Supporting Comments	

		22 Park Road is used for deliveries to the premises. Please refer to <b>Appendices B8</b> – <b>B9</b> for further information.	
	1F	The following policies within the City Of Westminster Statement of Licensing Policy apply:	Policies Applicable
		Prevention of crime and disorder (CD1) Public Safety (PS1) Prevention of public nuisance (PN1) Protection children from harm (CH1) Off Sales of alcohol outside the stress area (OS1)	
	1G	Policy OS1 Applies:	
		Applications will generally be granted and reviews determined subject to the relevant criteria in Policies CD1, PS1, PN1 CH1 and HRS1 and other policies in this Statement	
	1H	The Licensing Sub-committee may refuse, grant in full or grant in part this proposal, having taken into account the representations received and Westminster's Statement of Licensing Policy. The decision taken should promote the licensing objectives of:	Summary
		<ul> <li>prevention of public nuisance,</li> <li>prevention of crime &amp; disorder,</li> <li>public safety and</li> <li>protection of children from harm.</li> </ul>	8
2.		To amend conditions 28 and 30 as follows:	Opposed by the Environmental
		Condition 28:	Health Service, 4
		All refuse to be collected inside the premises and to be picked up from the area marked 'x' on the plan.	Residents and Supported by 3 residents
		To be Amended To:	
1/		All refuse to be collected inside the premises.	
		Condition 30:	
		Delivery vehicles will not be permitted to leave their engines running whilst waiting to enter the delivery area.	8
		To be Amended To:	
		Delivery vehicles will not be permitted to leave their engines running whilst making deliveries.	
	2A	Please refer to 1A to 1G above.	
ĕ	2B	The Licensing Sub-committee may refuse, grant in full or grant in part this proposal, having taken into account the representations received and Westminster's Statement of Licensing Policy. The decision taken should promote the licensing objectives of:	Summary
		page 117	

	prevention of public nuisance, prevention of crime & disorder, public safety and protection of children from harm
Current Licensing Position	The premises are currently licensed, under reference 14/03669/LIPN please refer to the licence at <b>Appendix A3</b> .  Full licence history is provided at <b>Appendix C</b> .
Current Planning Position:	Planning comments will be provided for the hearing.
Residential Density:	139 of the 168 units within a 75m radius of the premises are residential, proposed residential and residential under construction (83%), refer to <b>Appendix E</b>
List of Appendices:	A1 – Application Form A2 – Current Licence 14/03669/LIPN A3 - Applicant Submissions – Transport and Infrastructure document A4 – Applicant Submissions – Advice from S Fitzgerald QC A5 – Applicant Submissions – Taylor v Manchester City Council B1 – Environmental Health Service representation B2 – Metropolitan Police Service Comments B3 – Resident Association Group B4 – B7 Resident Representations B8 – B9 – Resident Supporting Comments C – Premises Licence History D – Conditions E – Residential Map and list of premises in the vicinity F – Photo of premises
Relevant Representation	1 x Environmental Health Service 1 x Resident Association 4 x Residents (Opposing) 2 x Residents (Supporting)

#### 1. APPLICANT SUBMISSIONS AND EVIDENCE

1.1 The evidence submitted by the applicant in support of the Licensing Objectives is provided in **Appendix A1.** 

#### 2. LICENSING ACT 2003 APPLICATIONS AND APPEAL HISTORY

**3.1** Any chronology relating to appeals is set out in Appendix C.

# Background Documents - Local Government (Access to Information) Act 1972

- Licensing Act 2003
- City of Westminster Statement of Licensing Policy (7<sup>th</sup> January 2011)
- Amended Guidance issued under section 182 of the Licensing Act 2003 (June 2013)



Application to vary a premises licence under the Licensing oct 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I/We Co-operative Group Food Limited

(Insert name(s) of applicant)

being the premises licence holder, apply to vary a premises licence under section 34 of the Licensing Act 2003 for the premises described in Part 1 below

Premises licence number 14/03669/LIPN

#### Part 1 - Premises Details

Postal address of premises or, if none, ordnance survey map reference or description Co-operative Food 18/22 Park Road

			· · · · · · · · · · · · · · · · · · ·
Post town	London	Postcode	NW1 4SH

Telephone number at premises (if any)	
Non-domestic rateable value of premises	£87,001-£125,000

#### Part 2 - Applicant details

Daytime contact telephone number		0191 204 4342	1167	
E-mail addre	ss (optional)	richard.arnot@wardha	adaway.com	
Current postal address if different from premises address		Dept 10227 1 Angel Square		
Post town	Manchester		Postcode	M60 0AG

Part 3 - Variation	
Please tick as appropriate  Do you want the proposed variation to have effect as soon as possible?	⊠Yes □ No
If not, from what date do you want the variation to take effect?	DD MM YYYY
Please describe briefly the nature of the proposed variation (Please see	guidance note 1)
<ol> <li>To remove condition 26</li> <li>To amend condition 28 which shall be "All refuse to be conformises."</li> <li>To amend condition 30 which shall be "Delivery vehicles leave their engines running whilst making deliveries."</li> </ol> In all other respects, the licence is to remain the same save to the save to the same save to the save to the same save to the save to the same save to the same save to the same save to the same save to the save to the same save to the save to the same save to the same save to the same save to the	will not be permitted to
will be renumbered to account for the removal of condition 26	
	y y y y
If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.	

## Part 4 Operating Schedule

Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful.

Prov	rision of regulated entertainment	Please tick all that apply
a)	plays (if ticking yes, fill in box A)	
b)	films (if ticking yes, fill in box B)	
c)	indoor sporting events (if ticking yes, fill in box C)	
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	
e)	live music (if ticking yes, fill in box E)	
f)	recorded music (if ticking yes, fill in box F)	
g)	performances of dance (if ticking yes, fill in box G)	
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	
Pro	vision of late night refreshment (if ticking yes, fill in box I)	
Sale	by retail of alcohol (if ticking yes, fill in box J)	
In a	ll cases complete boxes K, L and M	

Plays Standard days and timings (please read guidance note 6)			Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance no	ote 3)	
Tue	A				
Wed			State any seasonal variations for performing plays (pleanote 4)	ase read guidance	е
Thur					
Fri			Non standard timings. Where you intend to use the pre- performance of plays at different times to those listed in left, please list (please read guidance note 5)	emises for the n the column on	the
Sat			] -		
Sun					

Films Standard days and timings (please read guidance note			Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
(please 6)		mice note		Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance no	ote 3)	
Tue					
Wed			State any seasonal variations for the exhibition of films guidance note 4)	(please read	
Thur					
Fri			Non standard timings. Where you intend to use the pre- exhibition of films at different times to those listed in the please list (please read guidance note 5)	mises for the he column on the	e left,
Sat					
Sun					

Indoor sporting events Standard days and timings (please read guidance note 6)		d timings	Please give further details (please read guidance note 3)
Day	Start	Finish	
Mon			
Tue			State any seasonal variations for indoor sporting events (please read guidance note 4)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 5)
Fri			
Sat			
Sun			

Boxing or wrestling entertainments Standard days and timings			Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
	Standard days and timings (please read guidance note 6)		guidance note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance no	ote 3)	
Tue					
Wed			State any seasonal variations for boxing or wrestling er read guidance note 4)	ntertainment (ple	ase
Thur					
Fri			Non standard timings. Where you intend to use the pre- wrestling entertainment at different times to those listed left, please list (please read guidance note 5)		
Sat					
Sun					

Live music Standard days and timings (please read guidance note			Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	oud garaa	noo noto	Survey in the state of	Outdoors	
Day	Start	Finish		Both	
Mon		1	Please give further details here (please read guidance no	ote 3)	
			84		
Tue					
	J				
Wed		0	State any seasonal variations for the performance of liv guidance note 4)	e music (please	read
			gardanee note ')		
Thur					
Fri			Non standard timings. Where you intend to use the pre-	mises for the ted in the column	n on
			the left, please list (please read guidance note 5)	(C	
Sat			]		
			_		
Sun	110000000000000000000000000000000000000				

Recorded music Standard days and timings (please read guidance note			Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)				Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance no	ote 3)	
Tue					
Wed			State any seasonal variations for the playing of recorder guidance note 4)	<u>d music</u> (please i	read
Thur					
Fri			Non standard timings. Where you intend to use the pre- of recorded music at different times to those listed in the	emises for the pis	left,
			please list (please read guidance note 5)		
Sat			1		
			_		
Sun					

Performances of dance Standard days and timings (please read guidance note		l timings	Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)				Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the performance of guidance note 4)	dance (please r	ead
Thur					
Fri			Non standard timings. Where you intend to use the performance of dance at different times to those list the left, please list (please read guidance note 5)		
Sat					
Sun					

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 6)			Please give a description of the type of entertainment you	ou will be provid	ing
Day	Start	Finish	Will this entertainment take place indoors or	Indoors	
Mon			outdoors or both - please tick (please read guidance note 2)	Outdoors	
				Both	
Tue			Please give further details here (please read guidance	note 3)	
			*		
Wed					
Thur			State any seasonal variations for entertainment of a to that falling within (e), (f) or (g) (please read guida:	similar descrip nce note 4)	tion
Fri					
Sat			Non standard timings. Where you intend to use the entertainment of a similar description to that falling at different times to those listed in the column on the (please read guidance note 5)	within (e), (f) o	or (g)
Sun					

Late night refreshment Standard days and timings (please read guidance note		d timings	Will the provision of late night refreshment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	×
(please 6)	read guid	ance note	(piease read guidance note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance Consumption off the premises only	e note 3)	
Tue					
Wed			State any seasonal variations for the provision of la (please read guidance note 4)	te night refresh	ment
Thur			,		
Fri			Non standard timings. Where you intend to use the provision of late night refreshment at different time the column on the left, please list (please read guidar	es, to those liste	he ed in
Sat					
Sun					

Supply of alcohol Standard days and timings (please read guidance note		timings	Will the supply of alcohol be for consumption – please tick (please read guidance note 7)	On the premises	
(please i	read guida	nce note	-	Off the premises	×
Day	Start	Finish		Both	
Mon			State any seasonal variations for the supply of alcoh guidance note 4)	ol (please read	
Tue			. ·		
Wed	317			·	
Thur			Non-standard timings. Where you intend to use the supply of alcohol at different times to those listed in left, please list (please read guidance note 5)	premises for the column on	<u>the</u>
Fri					
Sat					
Sun				-111	

K

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8).					
None					

Hours premises are open to the public Standard days and timings (please read guidance note 6)			State any seasonal variations (please read guidance note 4)
Day	Start	Finish	
Mon			
Tue			
Wed			Non standard timings. Where you intend the premises to be open to the
Thur			public at different times from those listed in the column on the left, please list (please read guidance note 5)
Fri			
Sat		à salessone	
Sun			

Please identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.

Condition 26 is to be removed and conditions 28 and 30 are to be amended as described on page 2 of this application.

		Please tick as appropriate			
•	I have enclosed the premises licence	$\boxtimes$			
•	I have enclosed the relevant part of the premises licence				
•	If you have not ticked one of these boxes, please fill in reasons for not including the licence or part of it below				
Reasons why I have not enclosed the premises licence or relevant part of premises licence.					

M						
Describe any additional steps you intend to take to promote the four licensing objectives as a result of the						
proposed variation:						
proposed variation.						
a) General – all four licensing objectives (b, c, d and e) (please read guidance note 9)						
Having regard to the four licensing objectives, the applicant believes that no additional steps are required.						
THE STATE OF THE S						
b) The prevention of crime and disorder						
c) Public safety						

d) T	he prevention of public nuisance	
-ДТ	he protection of children from harm	
C) I	the protection of enhance from narm	
1		
CIL -	cklist:	
Cne	Please tick to indicate agree	ement
•	I have made or enclosed payment of the fee.	$\boxtimes$
•	I have sent copies of this application and the plan to responsible authorities and others where applicable.	$\boxtimes$
•	I understand that I must now advertise my application.	$\boxtimes$
•	I have enclosed the premises licence or relevant part of it or explanation.	$\boxtimes$
•	I understand that if I do not comply with the above requirements my application will be rejected.	$\boxtimes$

IT IS AN OFFENCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.

Part 5 - Signatures (please read guidance note 10)

Signature of applicant (the current premises licence holder) or applicant's solicitor or other duly authorised agent (please read guidance note 11). If signing on behalf of the applicant, please state in what capacity.

Signature	licroson Ar-t	
Date 29 August 2014		
Capacity	Solicitors acting on behalf of the Applicant	

Where the premises licence is jointly held, signature of 2nd applicant (the current premises licence holder) or 2nd applicant's solicitor or other authorised agent (please read guidance note 12). If signing on behalf of the applicant, please state in what capacity.

Signature	
Date	
Capacity	

Contact name (where not previously given) and address for correspondence associated with this application (please read guidance note 13)

Ward Hadaway
Sandgate House
102 Quayside

Post town Newcastle upon Tyne Post code NE1 3DX

Telephone number (if any) 0191 204 4000

If you would prefer us to correspond with you by e-mail, your e-mail address (optional)

#### **Notes for Guidance**

This application cannot be used to vary the licence so as to extend the period for which the licence has effect or to vary substantially the premises to which it relates. If you wish to make that type of change to the premises licence, you should make a new premises licence application under section 17 of the Licensing Act 2003.

- Describe the premises. For example the type of premises, its general situation and layout and any
  other information which could be relevant to the licensing objectives. Where your application
  includes off-supplies of alcohol and you intend to provide a place for consumption of these offsupplies, you must include a description of where the place will be and its proximity to the
  premises.
- 2. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
- 3. For example state type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or seminudity, films for restricted age groups or the presence of gaming machines.
- 9. Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- 11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.

- 12. Where there is more than one applicant, each of the applicants or their respective agents must sign the application form.
- 13. This is the address which we shall use to correspond with you about this application.





Schedule 12 Part A

WARD: Regent's Park UPRN: 010033525241

# City of Westminster

64 Victoria Street, London, SW1E 6QP

Premises licence

Regulation 33, 34

Premises licence number:	14/03669/LIPN	
Original Reference:	14/03669/LIPN	
Original Reference:	14/03009/LIPN	

#### Part 1 - Premises details

# Postal address of premises:

Co-operative Food 18-22 Park Road London **NW1 4SH** 

Telephone Number: Not Supplied

Where the licence is time limited, the dates:

Not applicable

Licensable activities authorised by the licence:

Sale by Retail of Alcohol

The times the licence authorises the carrying out of licensable activities:

Sale by Retail of Alcohol

Monday to Saturday:

08:00 to 23:00

Sunday:

10:00 to 22:30

The opening hours of the premises:

Monday to Sunday:

07:00 to 23:00

Where the licence authorises supplies of alcohol, whether these are on and/or off supplies:

Alcohol is supplied for consumption off the Premises.

#### Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence:

Co-operative Group Food Limited Dept 10227 1 Angel Square Manchester M60 0AG

Registered number of holder, for example company number, charity number (where applicable)

IP26715R

Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol:

Name:

Jinal Patel

Please note: It is the policy of the Licensing Authority not to display the address details of a designated premises supervisor.

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol:

Licence Number:

LN20102368

Licensing Authority: London Borough Of Merton

Date:

7 August 2014

Signed:

pp

Operational Director - Premises Management

# Annex 1 - Mandatory conditions

- 1. No supply of alcohol may be made at a time when there is no designated premises supervisor in respect of this licence.
- No supply of alcohol may be made at a time when the designated premises supervisor does not hold a personal licence or the personal licence is suspended.
- 3. Every supply of alcohol under this licence must be made or authorised by a person who hold a personal licence.
- 4. (1) The premises licence holder or club premises certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.
  - (2) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.
- 5. (i) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
  - (ii) For the purposes of the condition set out in paragraph 5(i) above -
    - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
    - (b) "permitted price" is the price found by applying the formula -

P = D+(DxV)

#### Where -

(i) P is the permitted price,

- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence -
  - (i) the holder of the premises licence,
  - (ii) the designated premises supervisor (if any) in respect of such a licence, or
  - (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.

- (iii) Where the permitted price given by Paragraph 5(ii)(b) above would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- (iv) (1) Sub-paragraph 5(iv)(2) below applies where the permitted price given by Paragraph 5(ii)(b) above on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
  - (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

Annex 2 - Conditions consistent with the operating Schedule

None

### Annex 3 - Conditions attached after a hearing by the licensing authority

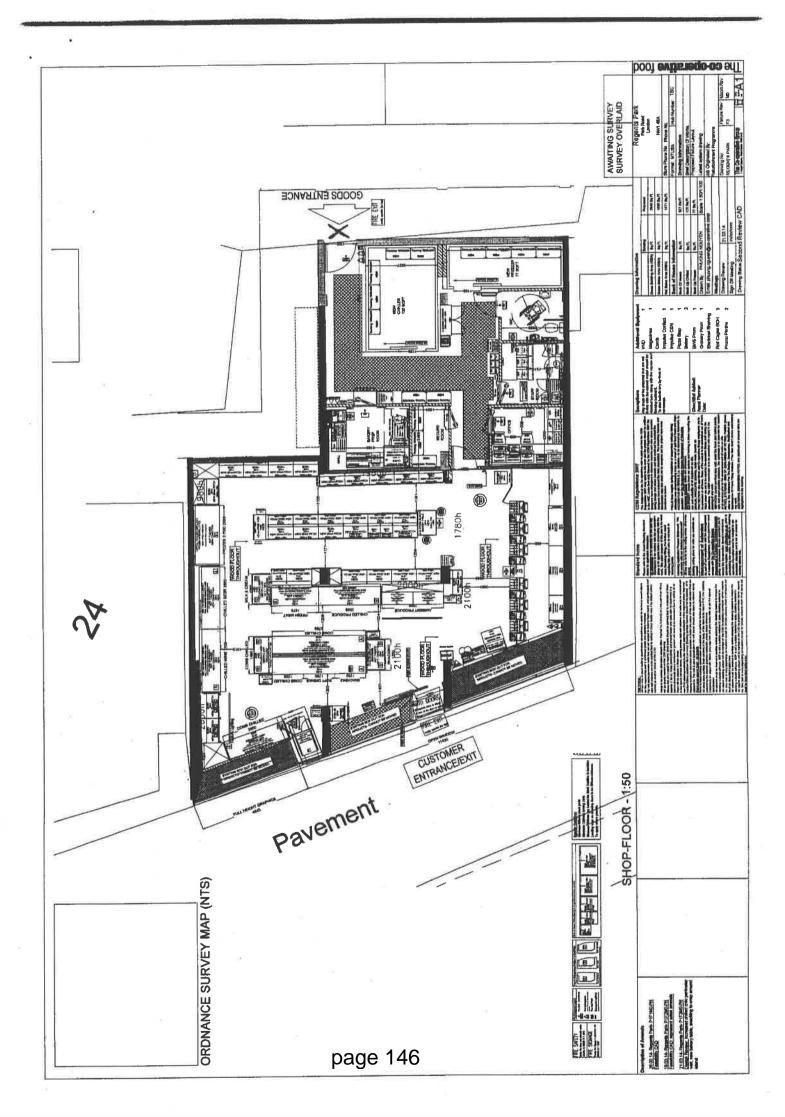
- 6. The premises shall install and maintain a comprehensive CCTV system as per the minimum requirements of the Westminster Police Licensing Team. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 28 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the preceding 28 day period.
- A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises is open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images or data with the absolute minimum of delay when requested.
- 8. All tills shall automatically prompt staff to ask for age verification identification when presented with an alcohol sale.
- The licence holder shall ensure that outside of the hours authorised for the sale of alcohol and whilst the premises are open to the public, all alcohol within the trading area is to be secured behind locked grills, locked screens or locked cabinet doors so as to prevent access to the alcohol by both customers and staff.
- 10. No super-strength beer, lagers, ciders or spirit mixtures of 5.5% ABV (alcohol by volume) or above shall be sold at the premises.
- 11. No single cans or bottles of beer or cider or spirit mixtures shall be sold at the premises.
- 12. No more than (15) % of the sales area shall be used at any one time for the sale, exposure for sale, or display of alcohol.
- 13. There shall be no self service of spirits on the premises, save for spirit mixtures less than 5.5% ABV.
- 14. Prominent signage indicating the permitted hours for the sale of alcohol shall be displayed so as to be visible before entering the premises, where alcohol is on public display, and at the point of sale.
- 15. Prior to any football match taking place at Wembley Stadium the premises licence holder shall ensure that;
  - (i) Alcohol sales in respect of cans of beer or cider are limited to no more than 4 cans per person for a minimum of four hours before the commencement of the relevant designated sporting event;
  - (ii) No sales of alcohol in bottles or glass containers are made in the period four hours before the commencement of the designated sporting event
  - (iii) On any day where there is a relevant designated sporting event taking place, the premises will not externally advertise as a result of a local store promotion the availability of beer or cider in such a way as to be likely to be the sole inducement to attract persons to the premises who are either attending the designated sporting event or in the vicinity of the premises as a result of the designated sporting event;
  - (iv) All members of staff working at the premises are informed of this condition prior to taking up employment;
  - (v) On the day of the relevant designated sporting event, upon the direction of a police officer of the rank of Inspector or above, using the grounds of the prevention of crime and disorder or public safety, the premises will

immediately cease to sell alcohol until further directed by the police or until the relevant designated sporting event has finished.

- 16. There shall be "CCTV in Operation" signs prominently displayed at the premises.
- 17. An incident log (whether kept in a written or electronic form) shall be retained at the premises and made available to an authorised Officer of the Police or the Local Authority.
- 18. The premises shall operate a proof of age scheme, such as a Challenge 25, whereby the only forms of acceptable identification shall be either a photographic driving licence, a valid passport, military identification or any other recognised form of photographic identification incorporating the PASS logo, or any other form of identification from time to time approved by the secretary of the state.
- 19. The premises will be fitted with a burglar alarm system.
- 20. The premises will be fitted with a panic button system for staff to utilise in the case of an emergency.
- 21. The premises licence holder shall ensure that the appropriate fire safety, and health and safety regulations are applied at the premises.
- A complaints procedure will be maintained, details of which will be made available in store and upon request.
- 23. A refusals register (whether kept and written or electronic form) will be maintained at the premises and will be made available for inspection upon request by an authorised Officer of the Police or the Local Authority.
- 24. All relevant staff will receive training in their responsibilities under the Licensing Act 2003 and Challenge 25 (or any similar scheme). Refresher training will be given twice a year and training records made available to the Police or an authorised officer of the Licensing Authority.
- Tills will be installed at the premises which prompt staff to request age verification from customers who appear to be under the age of 25 (or any other age should Challenge 25 be replaced by a similar scheme).
- 26. All deliveries and collections to take place at the rear of the property marked 'x' on the plan.
- 27. All deliveries and collections to take place between 08:00 and 23:00 hours.
- 28. All refuse to be collected inside the premises and to be picked up from the area marked 'x' on the plan.
- 29. No noise shall emanate from the premises nor vibration be transmitted through the structure of the premises which gives rise to a nuisance.
- 30. Delivery vehicles will not be permitted to leave their engines running whilst waiting to enter the delivery area.
- During the hours of operation of the premises, the licence holder shall ensure sufficient measures are in place to remove and prevent litter or waste arising or accumulating from customers in the area immediately outside the premises, and that this area shall be swept and or washed, and litter and sweepings collected and stored in accordance with the approved refuse storage arrangements by close of business.

Annex 4 - Plans

Attached





# City of Westminster 64 Victoria Street, London, SW1E 6QP

Schedule 12 Part B WARD: Regent's Park UPRN: 010033525241

Premises licence summary

Regulation 33, 34

Premises licence number:	14/03669/LIPN
Part 1 – Premises details	
Postal address of premises:	
Co-operative Food 18-22 Park Road London NW1 4SH	e: 84
Telephone Number: Not Supp	olied
Where the licence is time lim	ited, the dates:
Not applicable	
Licensable activities authoris Sale by Retail of Alcohol	sed by the licence:
The times the licence authori	ises the carrying out of licensable activities:
Sale by Retail of Alcohol	
Monday to Saturday: Sunday:	08:00 to 23:00 10:00 to 22:30
The opening hours of the pre	omises:
Monday to Sunday:	07:00 to 23:00
Where the licence authorises supplies:	s supplies of alcohol, whether these are on and/or off
Alcohol is supplied for consum	ption off the Premises.

Name and (registered) address of holder of premises licence:

Co-operative Group Food Limited Dept 10227 1 Angel Square Manchester M60 0AG

Registered number of holder, for example company number, charity number (where applicable)

IP26715R

Name of designated premises supervisor where the premises licence authorises for the supply of alcohol:

Jinal Patel

State whether access to the premises by children is restricted or prohibited:

Restricted

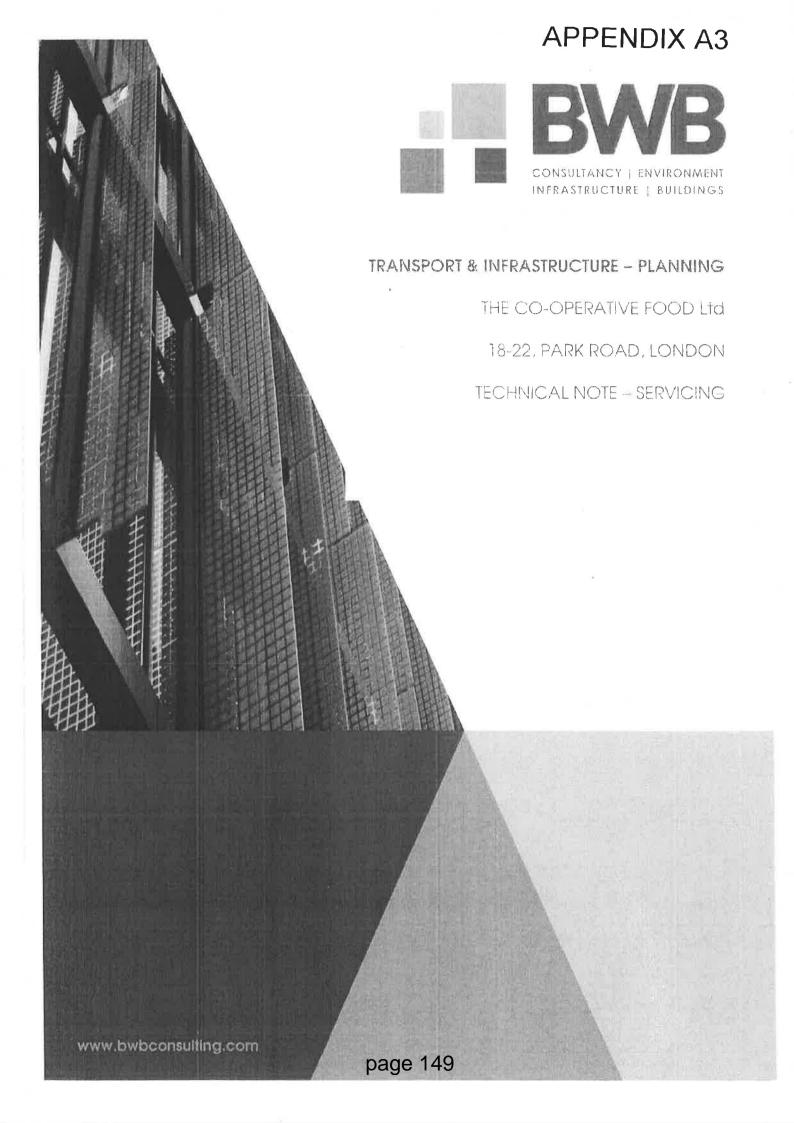
Date:

7 August 2014

Signed:

pp

**Operational Director - Premises Management** 





# TRANSPORT & INFRASTRUCTURE - PLANNING

THE CO-OPERATIVE FOOD Ltd 18-22, PARK ROAD, LONDON TECHNICAL NOTE - SERVICING

> 11 Borough High St, London, SE1 9SE T: 020 7407 3879



# **DOCUMENT ISSUE RECORD**

Revision	Date of Issue	Status	Author:	Checked:	Approved:
A	17/10/14	DRAFT	Daniel Jackson Engineer	David Hurren Director	David Hurren Director
В	20/10/14	FINAL	Daniel Jackson Engineer	David Hurren Director	David Hurren Director

#### Limitations

The assessments and interpretation have been made in line with legislation and guidelines in force at the time of writing, representing best practice at that time.

All of the comments and opinions contained in this report, including any conclusions, are based on the information obtained by BWB during our investigations.

There may be other conditions prevailing on the site which have not been disclosed by this investigation and which have not been taken into account by this report. Responsibility cannot be accepted for conditions not revealed by the investigation.

Any diagram or opinion of the possible configuration of the findings is conjectural and given for guidance only and confirmation of intermediate ground conditions should be considered if deemed necessary.

Except as otherwise requested by the Client, BWB is not obliged and disclaims any obligation to update the report for events taking place after:

- a) the date on which this assessment was undertaken; and
- b) the date on which the final report is delivered.

BWB makes no representation whatsoever concerning the legal significance of its findings or to other legal matters referred to in the following report.

This report has been prepared for the sole use of The Co-operative Food Ltd. No other third parties may rely upon or reproduce the contents of this report without the written permission of BWB. If any unauthorised third party comes into possession of this report they rely on it at their own risk and the authors do not owe them any Duly of Care or Skill.

Appendix B



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The Olympic Code of Conduct for Quiet Night Time Deliveries



# 1.0 INTRODUCTION

#### Instruction

- 1.1 BWB Consulting (BWB) was instructed by The Co-operative Food Ltd (the Client) to respond to the City of Westminster (CoW) Environmental Health Consultation Team's (EHCT) letter (reference 14/07378/LIPV) dated 29th September.
- 1.2 The proposed development at 18-22 Park Road, London is for a Co-operative Food Ltd shop which is in the A1 retail land use category.
- 1.3 Figure 1 shows the site location in context of the surrounding highway network.

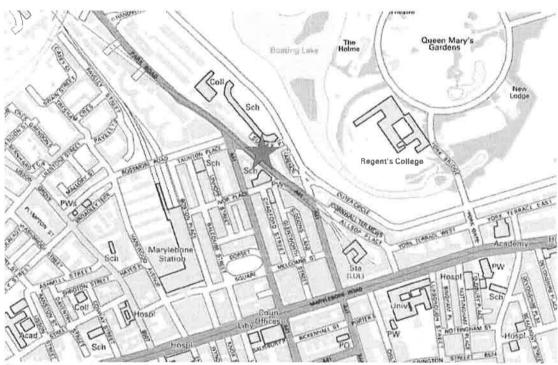


Figure 1 - Site Location Plan

## **Objectives**

- 1.4 This report responds directly to CoW EHCT's letter, shown in **Appendix A**, which states that the applicant (The Co-operative Food Ltd) 'has not provided any supportive statement for the variation or how these amendments will minimise public nuisance within the area'. The variation relates to the following:
  - To remove condition 26 that requires all deliveries and collections from the rear area of the property.
  - To amend condition 28 removing the requirement for refuse to be plcked up from the rear area of the property.



# 2.0 THE SITE

#### Site Location

- 2.1 The location of the proposed Co-operative Food Store is at 18-22 Park Road, London.
- 2.2 It is situated on the east side of the A41 Park Road which is part of the Transport for London Road Network (TLRN) and is also a Red Route which aims to prioritise buses,
- 2.3 This section of the A41 Park is part of a route which is served by 6 bus routes which operate a very frequent service in both directions. Of the 4 bus routes that use this section of the A41 Park Road, 2 of the routes also run as night buses.
- 2.4 Due to the strategic nature of the A41 Park Road It lends itself to heavy vehicle flows which will contain a high proportion of Heavy Goods Vehicles (HGVs), buses and Light Goods Vehicles (LGVs) that will be undertaking servicing and making deliveries in London.
- 2.5 The A41 Park Road has a Department for Transport (DfT) permanent traffic counter (Count Point 8083) located approximately 400m north of the site. The data collected at this location shows that the likely average traffic flow passing by the site, based on 2013 data, is approximately 24,500 vehicles per day.
- 2.6 Of these 24,500 vehicles it is likely that approximately 10% of this traffic flow will consist of HGVs and buses which are the noisiest vehicle types. **Table 1** (overleaf) shows a summary of the traffic count data on A41 Park Road from the last 5 years.

18-22 PARK ROAD, LONDON RECHNICAL NOTE - MERVICING DEPOSE TO 14



AADF Year	Road	Cycles	Motorcycles	Cars & Taxis	Buses & Coaches	LGV5	All HGVs	Total Vahlcies	% HGV	% HGV (ind Buses)
2009	A41	446	1055	20.406	1,797	3,191	843	27,292	3.1%	9,7%
2010	A41	174	532	16125	1,590	2,357	786	21,390	3.7%	11,1%
2011	Adl	472	1,179	20,354	1,744	2.998	689	26,964	2.6%	9.0%
2012	A41	478	1,123	18,702	1,683	2,937	753	25,197	3.0%	9.7%
2013	A41	394	1,076	17,995	1,636	30,63	825	24,595	3.4%	10.0%

Table 1 - A41 - Park Road - Annual Average Dally Flow Traffic Count Data (Source: Dff)



# 3.0 EXISTING CONDITIONS

## Front Loading Bay

- 3.1 Sltuated directly outside of 18-22 Park Road is an existing loading bay which is approximately 42m in length. A bay of this size could accommodate the following:
  - 2 x 16.5m Maximum Legal Articulated Vehicle;
  - 3 x 12.0m Rigid Truck; or
  - 5 x 7.5t Box Van.
- 3.2 **Photo 1** (overleaf) shows the loading bay in context of the site.
- 3.3 There are no restrictions on the time that loading bay can be used although the loading time is limited to 20 minutes. **Photo 2** (page 6) shows the sign that specifies that loading may take a maximum of 20 minutes.

# **Rear Servicing**

- 3.4 There is a semi covered rear servicing area which can be and is used by 18-22 Park Road and the Mumtaz Indian Restaurant. Access to this area is achieved by turning in to Sussex Place from Outer Circle. **Photo 3** (page 7) shows access to and the size of the servicing area.
- 3.5 Our site visit suggested that Sussex Place is a private road although the access rights over this land are not known.
- 3.6 It is understood that Sussex Place is used for parking by residents of Clarence Terrace and employees of the London Business School. The area that is available for parking is a parallel parking bay although users are choosing to park perpendicular to the kerb. **Photo 4** (page 8).
- 3.7 The way this parking is being utilised could restrict the size of vehicle that can access and egress the rear servicing area.

18 72 PARK ROAD, LONDON IECHNICAL NOIS - SERVICING OCTOBER 2014



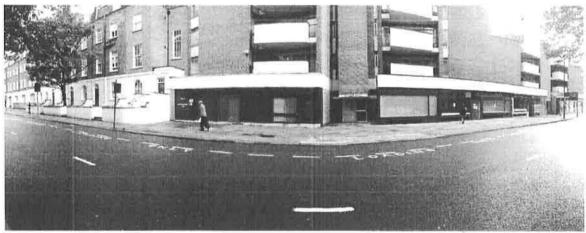


Photo 1 – Existing Front Loading Bay





Photo 2 - Loading Restrictions





Photo 3 - Rear Servicing Area



Photo 4 – Sussex Place Parking



# 4.0 SERVICING PROPOSALS

# Servicing Vehicles

- 4.1 The Co-operative Food Ltd use a range of vehicles to service and make deliveries to their stores. The vehicles that are likely to serve this site are:
  - 7.5† Box Van; and/or
  - 18t Rigid Truck.

# **Delivery Schedule**

- As the Co-operative Food Ltd offers a range of products In its stores there will be a range of deliveries that will need to be made at differing times throughout the day. However, as a result of the store having the ability to service and deliver from either the front or rear of the store there are two potential delivery schedules.
- Due to the size of the rear servicing area the size of vehicle that can access It is limited to a 7.5t Box Van whereas the front loading bay is able to accommodate any vehicle size.
- On average a total of 17 cages per day will be delivered to the store in either 7.5t Box Vans or an 18t Rigid Truck. In addition to this, there will be one delivery each for papers, bakery items and sandwiches. These additional deliveries are likely to be made in vans that are smaller than a 7.5t Box Van although bakery items are usually delivered in an 18t Rigid Truck.
- 4.5 **Table 2** details the delivery schedule should only the rear servicing area be used and specifies the type of delivery, its frequency and the times that it will need to be delivered. It should be noted that this is a conservative estimate.

Delivery	Frequency	Time Delivered	
Ambient	Twice a day 6 days per week	10am - 4pm	
Chilled	Twice a day 6 days per week	10am - 4pm	
Frozen	Twice a day 6 days per week	10am - 4pm	
Bakery	Once per day 6 days per week	10am - 4pm	
Papers	Once per day 7 days a week	TBC	
Sandwiches	Once per day 6 days a week	TBC	
Total	9 deliveries per day		

Table 2 – Rear Loading Area Delivery Schedule



- Due to the size of the rear servicing area limiting the size of vehicle that can access it, there will be a need for approximately 9 deliveries per day made by a 7.5t Box Van.
- 4.7 **Table 3** details the delivery schedule should the loading bay at the front of the store be used and specifies the type of delivery, its frequency and the times that it will need to be delivered.

Delivery	Frequency	Time Delivered
Ambient, Chilled & Frozen	Combined Delivery Once a day 6 days per week	10am – 4pm
Bakery	Once per day 6 days per week	10am - 4pm
Papers	Once per day 7 days a week	TBC
Sandwiches	Once per day 6 days a week	TBC
Total	4 deliveries per day	

Table 3 - Front Loading Bay Delivery Schedule

- 4.8 As the front loading bay does not restrict the size of vehicle all deliveries (excluding bakery, papers and sandwiches) can be combined into a compartmentalised 18t Rigid Truck which will only need to visit the store once a day.
- 4.9 A 7.5t Box Van does not have the ability to be compartmentalised to deliver ambient, chilled and frozen goods, which results in the much higher trip rate for these vehicles.
- 4.10 Therefore, if the store was to only use 7.5t Box Vans there would be two ambient deliveries, one chilled delivery and one frozen deliveries or a total of four daily deliveries as opposed to a single delivery if utilising an 18t Rigid Truck.
- 4.11 In addition to this, an 18t Rigid Truck would not be at full capacity which means that at peak times i.e. Christmas, it would have sufficient spare capacity to accommodate further stock without an additional delivery should it be required.
- 4.12 Deliverles to the rear of the store would require vehicles to reverse in to the loading area which would require that reversing alarms are used for health and safety reasons. This would create a reasonable level of noise whereas deliveries made to the front of the store would not require a reversing manoeuvre and therefore reversing alarms would not be used.

# **Proposals**

4.13 Based upon the information and evidence shown in the previous chapters regarding the existing servicing and loading facilities, the restrictions upon them, the constraints surrounding their use and the requirements of The Co-operative Food Ltd it is proposed that the following offer a pragmatic solution:



- One consolldated ambient, chilled and frozen goods and one bakery delivery per day made to the loading bay on A41 - Park Road using an 18t Rigid Truck;
- All other deliverles (i.e. papers and sandwiches) using a vehicle 7.5t Box Van or smaller will be made to the semi covered rear servicing area;
- All deliveries made to the loading bay on A41 Park Road will ablde by the restrictions upon the bay and will take no longer than 20 minutes;
- All deliveries that are made to the loading bay on A41 Park Road will be made between 10am and 4pm. It should be noted that there are no restrictions upon the hours of use on this loading bay. This proposal has been made to reduce the potential 'public nuisance' that could be caused if servicing was made outside of these hours; and
- All deliveries that are made to the loading bay on A41 Park Road will be in accordance with the London Olympic Code of Conduct – Quiet Night Time Deliveries,
- 4.14 The Olympic Code of Conduct Quiet Night Time Deliveries aims to provide businesses with simple and practical guidance on how to minimise noise from night-time delivery activities. The code provides guidance on:
  - Planning for quiet night time deliveries
  - Key measures to reduce noise at the delivery point; and
  - Key measures for drivers.
- 4.15 The Olympic Code of Conduct Quiet Night Time Deliveries can be found in **Appendix B**.
- 4.16 The code is meant to reduce noise levels at night, which is a far more sensitive time of day for receptors of noise. The implementation of this code should therefore be seen as a robust approach to take in minimising noise of day time deliveries.
- 4.17 The time periods for deliveries suggested in Co-operative Food Ltd's proposals aim to bring the loading bay outside of the proposed store in line with other surrounding loading bays which prohibits loading outside of the hours of 10am 4pm.
- 4.18 By following these stringent proposals, it is likely that deliveries to the site will be no noisier than the current level of noise that is generated by general traffic and the high proportion of HGVs on the A41 Park Road.



# 5.0 CONCLUSIONS

- Based upon the information and evidence provided within this report a series of pragmatic servicing and delivery proposals have been suggested that will reduce potential public nuisance within the area.
- Where it is practical to do so the semi covered rear servicing area will be utilised for deliveries that can access the area without the need for reversing alarms as they will be below the size of a 7.5t Box Van.
- 5.3 The proposals also provide benefits from an air quality point of view as deliveries, especially by larger vehicles, are made to the loading bay on A41 Park Road and a simple manoeuvre is required to access the bay. Use of the rear servicing area will require at least two turning manoeuvres (one to access and one to egress) and idle time which will increase the time that the vehicle spends in an area which is closer to residential properties along Sussex Place.
- Use of the loading bay on A41 Park Road allows the number of deliveries to be consolidated from 9 deliveries per day down to 4 which offers the most practical solution to minimising public nulsance. Consolidating deliveries is not only in line with TfL guidance but it also makes a positive contribution towards sustainability.
- Any impact that is directly associated with deliveries made to the loading bay on A41 Park Road are likely to be negligible due to the suggested proposals and the noise levels that the A41 already generates.
- By following these stringent proposals, for what is in essence, an unrestricted loading bay, The Co-operative Food Ltd Is demonstrating Its willingness to listen to and work with local stakeholders to be a good nelghbour as well as implementing sustainable delivery plans.



**APPENDICES** 



# APPENDIX A CITY OF WESTMINSTER – ENVIRONMENTAL HEALTH CONSULTATION TEAM LETTER

TO

**Licensing Officer** 

REFERENCE

14/07378/LIPV

**FROM** 

**EH Consultation Team** 

REFERENCE

**BEING DEALT WITH BY** 

TELEPHONE

DATE

lan Watson (iwatson@westminster.gov.uk)

020 7641 3183

29th September 2014

#### The Licensing Act 2003

## Co-operative Food, 18-22 Park Road, NW1

I refer to the application for variation of the Premises Licence.

This representation is based on the operating schedule submitted.

The applicant is seeking the following

- 1. To remove condition 26 that requires all deliveries and collections from the rear area of the property.
- 2. To amend condition 28 removing the requirement for refuse to be picked up from the rear area of the property.
- 3. To amend condition 30 with the following 'Delivery vehicles will not be permitted to leave their engines running whilst making deliveries'.

I wish to make the following representation

1. The removal and amendment of conditions (26, 28 and 30) regarding deliveries and collections from the rear area will have the likely effect of causing an increase in Public Nuisance within the area.

The applicant has not provided any supportive statement for the variation or how these amendments will minimise public nuisance within the area.

Should you wish to discuss the matter further please do not hesitate to contact me.

lan Watson Senior Practitioner Environmental Health (Licensing)



# APPENDIX B THE OLYMPIC CODE OF CONDUCT FOR QUIET NIGHT TIME DELIVERIES

#### Games Period 2012

# Transport for London (TfL) Code of Practice for 'Quiet' Night-time Delivery and Servicing

### Background

The Games period during Summer 2012 will have an impact on delivery and servicing activity across London.

In many cases, due to temporary restrictions, delivery and servicing activity for premises including shops, pubs, offices, hotels and restaurants may only be possible between 00.00 midnight and 06.00 a.m.

This required change to a night-time servicing profile will clearly pose challenges to businesses, operators and London Boroughs – night-time activity will need to be carried out in a way which both serves the needs of businesses and minimises disruption to local residents.

To help businesses and Boroughs deal with this change in the timing of activity, Transport for London (TfL) has developed this Code of Practice for 'quiet' night-time delivery and servicing during the Games period.

#### Purpose of the Code of Practice

The purpose of this Code of Practice is to provide businesses with simple, practical guidance on how to minimise noise from night-time delivery activities – the Code is relevant to all sectors of activity and is structured in 3 parts:

- General Guidance on planning for 'quiet' night-time deliveries
- · Key measures to reduce noise at the delivery point
- Key measures for drivers

Businesses in London should ensure that their staff, suppliers and carriers are aware of the change in delivery profile and that they understand the sensitive nature of delivery and servicing activity at night during the Games period.

Businesses in London should forward copies of this Code of Practice to all parties likely to be servicing their premises during the Games period. It is particularly important that drivers are briefed on the Code of Practice, as they play a critical role in minimising noise from delivery and servicing activity.

This Code of Practice provides generic best practice in minimising noise from delivery and servicing activity – BUT each delivery point will have its own particular issues and it's important that these are reviewed and then specific noise reduction measures added, as required.

The effectiveness of this Code of Practice has been demonstrated in a series of outof-hours delivery trials covering a variety of sectors, across London. Case studies for these demonstration trials are available.

#### **General Guidance**

- Think! about the potential noise impact of any night-time activity on local residents and review the likely sources of noise from delivery and servicing activity for your specific situation
- Where possible, use newer and quieter delivery vehicles and equipment
- Ensure all staff involved in delivery activity are briefed and trained appropriately, in accordance with the Code of Practice
- Ensure all suppliers and carriers receive copies of the Code of Practice and are aware of the importance of adhering to it
- Liaise with your local Borough, making contact with the Environmental Health Officer (EHO – responsible for noise issues) to explain what you plan to do to manage night-time delivery and servicing activity during the Games period
- Liaise with colleagues, suppliers and carriers to ensure they are aware of the sensitive nature of night-time delivery activity in your location and try to minimise the likelihood of multiple vehicles arriving at the same time – ensure all drivers follow the guidance below

## The Delivery Point

- Ensure delivery bay doors are well maintained to minimise noise when moved
- Switch off any external tannoy systems
- Avoid using external bells at delivery points
- Switch off the radio when delivery point doors are open
- Ensure the delivery point and surrounding areas are clear of all obstructions, helping to make vehicle manoeuvring as simple as possible
- Ensure all doors, gates and shutters are opened and closed as quietly as possible
- Keep doors other than the delivery point closed to ensure noise does not escape
- Where possible, prepare all empty handling units, salvage, returns etc behind closed doors. Check they are in the correct condition, position and height etc before taking outside - minimise activity 'out in the open'
- Think of how to minimise contact between hard surfaces, particularly metal on metal, during the unloading/loading processes – for example, use of rubber matting and buffering material on doors etc
- Service any equipment used in the delivery operation in advance to minimise noise
- Make sure the delivery point is ready for the vehicle in advance of arrival –
  gates and doors should be open in advance, to avoid the vehicle sitting
  stationary, idling
- Ensure staff don't shout or whistle to get the attention of the driver

#### The Driver

- If early for your delivery slot, do not park up/wait near to residential property
- Consideration to noise and local residents should be shown as you approach the site and manoeuvre your vehicle into position
- Do not sound your horn
- Reversing alarms should be switched off, if not subject to health and safety requirements; use a qualified banksman instead, if available
- Engines are to be switched off immediately when you are not manoeuvring but try to minimise the number of start-ups and avoid over-revving
- Refrigeration equipment is to be switched off in advance of arrival at premises
- If sitting in the cab, waiting with the radio on, then ensure windows are closed and the radio is switched off before opening the cab door
- Minimise the frequency of opening and closing cab and other vehicle doors
- Take extra time if needed to unload as quietly as possible
- Close cab doors quietly
- Be mindful of how far your voice can carry when talking outside at night
- If opening a gate / roller shutter door to gain access, be sure to avoid excessive noise; raise roller shutter doors gently and try to reduce the frequency of door/gate opening
- Lower flaps on tail-lifts carefully and quietly
- · No whistling or shouting to get the attention of store employees
- When moving gates, locks and load restraint bars, ensure these are placed gently in their resting position/stowage point—don't drop or drag them on the ground
- When safe to do so, use sidelights rather than headlights when off-road and manoeuvring, to minimise light intrusion
- Minimise excessive air brake noise
- When working in the vehicle loadspace, avoid banging cages etc into vehicle walls
- Show the same consideration when leaving the site, as when arriving

TfL 07/09/11

BWB

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# RE. THE CO-OP AND PREMISES LICENCES UNDER THE LICENSING ACT 2003

#### **ADVICE**

- 1. I am asked to advise the Co-Op about a condition which appears in several of its premises licences granted under the Licensing Act 2003, and as to the proper interpretation of this condition.
- 2. I have in front of me a typical example of such a premises licence, in this case granted by Knowsley Council, for a Co-Op situated in Fazakerley. The licence authorises the licensable activity of the sale by retail or the supply of alcohol. The licensee is the Co-Operative Group Food Limited. Attached to this licence are the mandatory conditions, and various other conditions under the headings of the licensing objectives i.e. the prevention of crime and disorder, public safety, the prevention of public nuisance, and the protection of children from harm. Modifications were made to the conditions, following a hearing on 14<sup>th</sup> March 2013, which the Council considered "appropriate, proportionate and reasonable" to make "having regard to the promotion of the licensing objectives".
- 3. Under the heading of "The Prevention of Public Nuisance" appears just one condition, (not modified earlier this year) which is:-

"No deliveries to take place between 10pm and 7am the following day."

4. I understand that no deliveries of alcohol have taken place between 10pm and 7am, but it has been alleged that some deliveries of other goods which the shop sells have taken place within those hours. This condition, as I have mentioned, is typical of more than one Co-op premises licence and although the premises licence I have quoted is one granted by Knowsley Council, this Advice extends to other licences with a similar condition. Knowsley Council, I understand, have put forward the view that the condition means that no deliveries whatsoever may take place between 10pm and 7am, whereas the Co-Op and my Instructing Solicitor maintain that the condition can only refer to the deliveries of alcohol to the premises covered by the licence.

#### The Licensing Act 2003

5. The heading to the Act specifies that it is:-

"An Act to make provision about the regulation of the sale and supply of alcohol, the provision of entertainment and the provision of late night refreshment, about offences relating to alcohol and for connected purposes."

- 6. Section 1 sets out the "licensable activities", the first one of which is the sale by retail of alcohol.
- 7. By Section 2(1)(a), a licensable activity (in this case the sale by retail and supply of alcohol) may be carried on under and in accordance with a premises licence. By Section 136, a person commits an offence if he carries on a licensable activity from premises otherwise than under and in accordance with an authorisation, i.e. a licence in this case. There are various other offences relating to alcohol set out in the following

sections. Obviously, therefore, the licence is entirely concerned with making lawful, and controlling, the licensable activities.

8. By Section 4(1) a licensing authority:-

".....must carry out its functions under this Act ("licensing functions") with a view to promoting the licensing objectives.

- (2) The licensing objectives are:
- (a) the prevention of crime and disorder;
- (b) public safety;
- (c) the prevention of public nuisance; and
- (d) the protection of children from harm."
- 9. By Section 11, a premises licence means a licence which "authorises the premises to be used for one or more licensable activities". So, as may be seen, everything is tied to the licensable activity which in this case refers to the sale by retail of alcohol.
- 10. A licensing authority is given power to grant a premises licence subject to conditions (see Section 18). If no relevant representations are received, the authority's power to impose conditions is limited, but if a relevant representation is received, the authority's power is somewhat wider. However it is still constrained as the authority may only impose conditions (other than the mandatory conditions), "appropriate for the promotion of the licensing objectives".

- 11. The Co-Op requires this licence solely to enable the sale of alcohol by retail. It does not require any premises licence to carry on the main bulk of its trade, which is that of selling food and other grocery products, presumably permitted under appropriate planning permission. Therefore, it can lawfully supply food and other grocery products other than alcohol without a premises licence. If there were no premises licence in force, the Co-Op can perfectly lawfully receive deliveries of food and other grocery products at any time.
- A licensing authority may only impose a condition so far as it considers it 12. appropriate for the promotion of the licensing objectives in relation to a licensable activity. It does not have carte blanche to impose any condition which it considers may be appropriate to the premises. To impose such a condition unrelated to a licensable activity would be ultra vires, unlawful and irrational. This was recently illustrated in a Scottish case, Bapu Properties Limited v. City of Glasgow Licensing Board 2012 WL 488659. This was an appeal to the Sheriff's Court under the Licensing (Scotland) Act 2005 where the Licensing Board had refused an application for a variation of a premises licence in relation to a licensed Indian restaurant. The restaurant wished to extend the ambit of the licence to include an external seating area along the pavement next to the glass frontage of the restaurant. One of the reasons given by the Board to support this refusal was that the granting of the application would be inconsistent with the licensing objective of preventing public nuisance. The Board considered that granting the application would limit the space on the footpath so as to cause congestion and inconvenience to pedestrians in a busy area of the city centre.

13. The Scottish Licensing Act is not identical in its terms to the Licensing Act 2003 but it has striking similarities. It refers to "premises licences,", and licensing objectives, one of which is "preventing public nuisance." One of the grounds for refusal of a licence is that "the Board considers that the granting of the licence would be inconsistent with one or more of the licensing objectives." In my view, it is right that the Scottish court and the Scottish law should provide authority and guidance for the English court.

#### 14. The Court found:-

"45. The single function of a Licensing Board under the 2005 Act is that of the licensing of the sale of alcohol. The powers to licence (sic) the sale of alcohol cannot be deployed to effect objectives not related to the sale of alcohol, but which the Licensing Board might yet find desirable. The objectives listed in Section 4 of the 2005 Act" (which are the licensing objectives), "though striking in their apparent generality, are not "free-standing" objectives. They are "licensing" objectives. The objectives, if they are to be relied upon to refuse a licence, must be "linked to the sale of alcohol" (Brightcrew Limited v. The City of Glasgow Licensing Board [2011] CSIH 46 at paragraph 26)."

The court went on to describe how the supposed public nuisance arose from the apprehended pedestrian congestion on the footpath. However the court held that congestion was not directly or materially linked to the sale of alcohol on the premises. It did not flow directly or materially from the licensing of the sale of alcohol. If it existed at all it would be attributable to the physical presence of the tables and the chairs of the restaurant's external operation, which was already sanctioned by, inter alia, planning consent. Of course, conditions imposed on licences in England should not duplicate other

statutory provisions either, and here the Coop is entitled to sell food and other grocery products by virtue of planning permission.

#### 15. The Court further stated:-

- "48. The Board is not concerned with preventing public nuisance generally. The Board is only concerned with prevention of public nuisance so far as referable to the sale of alcohol."
- 16. In the Brightcrew case (supra), at para 26, in addition to what was quoted in the Bapu case, the Inner House, Court of Session stated that, although the licensing objectives were all desirable in a general sense, that did not empower a Licensing Board to insist on matters not linked to the sale of alcohol. The same is true in England.
- 17. Consequently, in my view, any condition imposed has to be able to be materially and directly related to a licensable activity, which in this case is the sale by retail of alcohol. The authority do not have power under the Licensing Act to impose a condition which relates to anything other than one of the licensable activities i.e. here the sale by retail of alcohol. As was said in the Bapu Properties case (following the Brightcrew case), the authority is not concerned with preventing public nuisance generally, only with the prevention of public nuisance so far as it is referable to the sale of alcohol. A condition which purports therefore to limit all deliveries of foodstuffs or other groceries would be an unlawful condition because the authority would not have the power to impose it. However, the condition can be construed, and, in my view, must be construed, perfectly lawfully, if construed only to refer to deliveries of alcohol to be sold in the shop.

When faced with two possible interpretations, one of which would be unlawful and the other of which is lawful, the lawful interpretation is the one to be followed.

- 18. In contract law, "where the words of a contract are capable of two meanings, one of which is lawful and the other unlawful, the former construction should be preferred." This principle is based on the proposition that "the parties are unlikely to have intended to agree to something unlawful." (See Lewison "The Interpretation of Contracts," 5<sup>th</sup> Edition at 7.1). The same can be said here: the authority is unlikely to have intended to impose a condition that was ultra vires and unlawful. Indeed, one must work on the basis that the authority intended to act lawfully and within its powers, and therefore, the condition can only refer to deliveries of alcohol.
- 19. I have in front of me a letter from Mrs Jane Miller in Croydon written to the local council in relation to a variation application put in by the Co-Op in respect of premises in Featherbed Lane, complaining that deliveries of bread to the Co-Op have taken place before 7am. The letter is the only representation received in respect of the application. The Licensing officer is suggesting that it is a relevant representation and therefore there needs to be a hearing. However, as I have set out above, when the authority are carrying out its duties under the Licensing Act, under section 4 (see para 8 above), the authority are concerned with matters relevant to the licensable activity in question and not public nuisance generally. Mrs Miller's letter deals only with alleged deliveries of grocery products and has nothing to do with the retail sale of alcohol, and therefore has nothing to do with the likely effect of the grant of the application on the promotion of the licensing objectives. It therefore cannot be a relevant representation (see section 35(5)). Therefore

the application must be granted administratively without the need for a hearing (see section 35(2)).

SUSANNA FITZGERALD Q.C.

One Essex Court Temple London EC4Y 9AR.

29 April 2013

# RE. THE CO-OP AND PREMISES LICENCE

### **UNDER THE LICENSING ACT 2003**

**ADVICE** 

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Ref RXA.AS.COO229.4 Richard Arnot

Taylor v Manchester City Council TCG Bars Ltd [2012] EWHC 3467 (Admin) (07 December 2012)

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# **England and Wales High Court**(Administrative Court) Decisions

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Neutral Citation Number: [2012] EWHC 3467 (Admin)

Case No: CO/5736/2012

IN THE HIGH COURT OF JUSTICE
QUEEN'S BENCH DIVISION
ADMINISTRATIVE COURT IN MANCHESTER
(ON APPEAL FROM THE MANCHESTER AND SALFORD MAGISTRATES' COURT BY WAY OF CASE
STATED)

Leeds Combined Court, 1 Oxford Row, Leeds LS1 3BG 07/12/2012

Before:

MR JUSTICE HICKINBOTTOM

Between:

**MATTHEW TAYLOR** 

Appellant

- and -

MANCHESTER CITY COUNCIL TCG BARS LIMITED

Respondents

Jeremy Phillips (instructed by LR Law) for the Appellant
Sarah Clover (instructed by Susan Orrell, City Solicitor, Manchester City Council)
for the First Respondent
The Second Respondents were not represented and did not appear.
Hearing date: 26 November 2012

HTML VERSION OF JUDGMENT

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#### Mr Justice Hickinbottom:

#### Introduction

- 1. When and to what extent, if at all, can an application to vary a licence under the Licensing Act 2003 be amended?
- That is an important question in practice, because many applicants seek to change their proposed variation in the light of representations they receive objecting to it or some part of it. It is a question which, as I understand it, has never before been addressed by the courts.
- 3. The question comes before this court in the form of a case stated by Deputy District Judge Robinson sitting in the Manchester and Salford Magistrates' Court. On 8 and 9 March 2012, he heard an appeal by the Appellant Matthew Taylor against a decision of the Licensing Sub-Committee of the First Respondent Manchester City Council ("the Council"), taken on 7 October 2011, to grant a variation to a premises licence relating to premises known as Via in Canal Street, Manchester. The Second Respondents TCG Bars Limited ("TCG Bars") owned and operated Via, and were the premises licence holder.
- 4. As a preliminary issue, Mr Taylor contended that the Council had acted unlawfully because TCG Bars had significantly revised their application after the statutory period of advertisement and consultation had expired, meaning that responsible authorities (such as the Council's own Environmental Health Department) and local residents had no reasonable notice of the revision and no proper opportunity of making representations in respect of it.
- 5. The Deputy District Judge held that the Council did not act unlawfully, and Mr Taylor appealed that decision to this court by way of case stated dated 14 May 2012. In paragraph 52 of the Case Stated, the Deputy District Judge poses the following question for this court:

"Given the variance between the application to vary the premises licence originally advertised and the revised scheme, and the timing of those revisions, was I correct in ruling that it was lawful for [the Council] to proceed to determine [TGC Bars'] application in accordance with section 35 of the Licensing Act 2003?"

### The Licensing Act 2003

- 6. In this judgment, all statutory references are to the Licensing Act 2003, unless otherwise indicated.
- 7. The Licensing Act 2003, which came into force on 24 November 2005, radically changed licensing in England and Wales. Until then, there had been a patchwork of licensing systems, under which alcohol licences were granted by licensing justices, reflecting their historical role in maintaining the peace; whilst other licensing functions, such as entertainment, were in the administrative province of local councils.
- 8. The 2003 Act created a single system, in which magistrates were relieved of their administrative licensing responsibilities, in favour of local authorities. The White Paper which led to the reforms ("Time for Reform: Proposals for the Modernisation of Our Licensing Laws" (Cm 4696) (April 2000)) identified three reasons for the transfer of all licensing functions to local councils, as follows (paragraph 123):
  - Accountability: we strongly believe that the licensing authority should be accountable to local residents whose lives are fundamentally affected by the decisions taken.
  - Accessibility: many local residents may be inhibited by court processes, and would be more willing to seek to influence decisions if in the hands of local councillors.
  - Crime and disorder. Local authorities now have a leading statutory role in preventing local crime and disorder, and the link between

alcohol and crime persuasively argues for them to have a similar lead on licensing."

The first bullet point emphasises that licensing decisions were to be regarded as administrative decisions, taken in the public interest and subject to political accountability.

- The role of a licensing authority under the 2003 Act was recently considered by the Court of Appeal in R (Hope and Glory Public House Limited) v City of Westminster [2011] EWCA Civ 31 ("Hope and Glory Public House"). Having rehearsed the history behind the Act, Toulson LJ, giving the judgment of the court, said (at [41]-[42]):
  - "41. ... [T]he licensing function of a licensing authority is an administrative function. By contrast, the function of the district judge is a judicial function. The licensing authority has a duty, in accordance with the rule of law, to behave fairly in the decision-making procedure, but the decision itself is not a judicial or quasi-judicial act. It is the exercise of a power delegated by the people as a whole to decide what the public interest requires....
  - 42. Licensing decisions often involve weighing a variety of competing considerations: the demand for licensed establishments, the economic benefit to the proprietor and to the locality by drawing in visitors and stimulating the demand, the effect on law and order, the impact on the lives of those who live and work in the vicinity, and so on. Sometimes a licensing decision may involve narrower questions, such as whether noise, noxious smells or litter coming from premises amount to a public nuisance. Although such questions are in a sense questions of fact, they are not questions of the 'heads or tails' variety. They involve an evaluation of what is to be regarded as reasonably acceptable in the particular location. In any case, deciding what (if any) conditions should be attached to a licence as necessary and proportionate to the promotion of the statutory licensing objectives is essentially a matter of judgment rather than a matter of pure fact."

That chimes with the White Paper, Toulson LJ again stressing the essentially evaluative nature of the decision making process in most licensing matters, which demands a complex balancing exercise, involving particularly the requirements of various strands of the public interest in the specific circumstances, including the specific locality. He also marked the fact that Parliament has determined that, in this context, local authorities are best placed to make decisions of that nature.

- 10. The administrative nature of a licensing authority's function is also emphasised by, e.g., regulation 23 of the Licensing Act 2003 (Hearings) Regulations 2005 (SI 2005 No 44) ("the Hearing Regulations"), which provides that the hearing of an application "shall take the form of a discussion led by the authority..." and forbids cross-examination except in limited circumstances.
- 11. However, the justices still have a role to play in the new scheme. The main sanction for those who fail to comply with the new licensing laws is criminal, and magistrates have retained responsibility for dealing with people charged with offences under the licensing laws, as well as having an appellate function from licensing decisions of the relevant local authority.
- 12. The basic mechanism for regulation of the relevant activities is as follows. By section 2 of the 2003 Act, "licensable activities" can only be carried on under and in accordance with a "premises licence" issued by a "licensing authority", defined in section 3(1) usually to be the relevant local council; and section 136 imposes a criminal sanction on those who carry on licensable activities otherwise than under and in accordance with such a licence. "Licensable activities" include the retail sale of alcohol, the provision of regulated entertainment and the provision of late night refreshment (section 1(1)).
- 13. Section 4 is also an important provision. Under It, a licensing authority must carry out its functions under the Act (and hence must determine any licensing decision it has to make) with a view to promoting the following "licensing objectives":
  - (a) the prevention of crime and disorder,
  - (b) public safety;
  - (c) the prevention of public nuisance; and

(d) the protection of children from harm.

It is noteworthy that all of these objectives are essentially concerned with the public interest; although, of course, evidence of how a licence might affect individuals may be relevant to the assessment of that public interest.

- 14. By section 4(3), in exercising those functions, the authority must also have regard to both:
  - i) Guidance issued by the Secretary of State under section 182, which requires her to issue such guidance. The relevant version for the purposes of this appeal, which I shall refer to as simply "the section 182 Guidance", was issued in April 2012. It has now been replaced by new guidance issued in October 2012.
  - ii) The authority's own licensing statement published under section 5, which requires each authority to publish a statement of licensing policy regularly, at the relevant time for a period of three years and now (by virtue of section 122 of the Police Reform and Social Responsibility Act 2011) for a period of five years. The Council's current Statement of Licensing Policy ("the Council's Statement of Licensing Policy") covers the period 2011-
- 15. The licensing functions of an authority are in practice delegated to a licensing committee or sub-committee (sections 6 and 7). In the Council's case, they have established a Licensing Committee of 15 Council Members, with any application that requires a decision being determined by a Sub-Committee of three members of the Licensing Committee at a hearing (paragraph 3.36 of the Council's Statement of Licensing Policy).
- 16. As Mr Phillips submitted, the regime is essentially a permissive one, generally allowing anyone to carry out "licensable activities" in an unfettered way by requiring the licensing authority to grant or vary a licence on application, unless the decision making powers of the licensing authority are triggered by, e.g., representations being made on an application to vary whereupon the authority must take a decision in response to the application based upon the promotion of the licensing objectives. However, even then, the steps it has power to take are limited to those specifically identified in the scheme.
- 17. Section 17 sets out the procedure for making an application for a new licence. Section 17(3) requires an application to be accompanied by "a plan of the premises to which the application relates, in the prescribed form". Section 17(5) provides that the Secretary of State must by regulations require the applicant and the licensing authority to advertise the application for a prescribed period and in a prescribed manner, and "prescribe a period during which interested parties and responsible authorities may make representations to the relevant licensing authority about the application". "Interested parties" are defined in section 13(3) as including a person living in the vicinity of the premises. (Under section 105 of the Police Reform and Social Responsibility Act 2011, "interested parties" has now been substituted by "persons who live, or are involved in a business, in the relevant licensing area"; but that change has no relevance to this appeal). "Responsible authorities" are defined in section 13(4) to include relevant local weights and measures, police, fire, rescue, health, environmental health and planning authorities.
- 18. An application must also put forward an individual as the "designated premises supervisor", and no supply of alcohol can be made under a licence unless there is such a supervisor named in the licence and he has a current "personal licence" in accordance with Part 6 of the 2003 Act (sections 15 and 19). Personal licences form no part of this appeal, and I need not say anything further about them; except that, since May 2010, the designated premises supervisor for the premises at 28-30 Canal Street has been Anthony Cooper.
- 19. The Secretary of State has made procedural regulations in respect of applications for premises licences in the form of the Licensing Act 2003 (Premises Licences and Club Premises Certificates) Regulations 2005 (SI 2005 No 42) ("the Premises Regulations"), as well as the Hearing Regulations.
- 20. Subject to the express requirements of the Hearing Regulations, procedure at the hearing of an application is expressly a matter for the licensing authority (regulation 21 of the Hearing Regulations). There is no similar provision in the Premises Regulations, which are generally prescriptive as to the pre-hearing procedure that must be followed by the applicant (who must comply with the appropriate provisions in Parts 2 and 4), and the licensing authority (which must comply with the appropriate provisions in Parts 4 and 5) (regulations 4 and 6).

- 21. Regulation 23(1) of the Premises Regulations repeats the requirement that an application for a new licence must be accompanied by a plan; and regulation 23(3) provides that a plan, when required, must show various specified topographical features, including:
  - "(a) The extent of the boundary of the building, if relevant, and any external and internal walls of the building and, if different, the perimeter of the premises;
  - (b) the location of points of access to and egress from the premises;
  - (c) if different from subparagraph (3)(b), the location of escape route from the premises;
  - (d) ..."

Of course, in addition to the elements required by regulation 23(3), a plan that is lodged may show other matters which are not required by law.

- 22. Regulation 25 requires applications to be advertised in specific ways for 28 days.
- 23. "Relevant representations" are defined as representations made by an interested party or responsible authority, which are neither frivolous nor vexatious nor withdrawn, and which are in time and "are about the likely effect of the grant of the premises licence on the promotion of the licensing objectives" (section 18(6) and (7) of the 2003 Act). That definition is important: representations to be relevant have to be about the effect of the licence on the promotion of the public interest licensing objectives set out in section 4, although evidence of the actual or potential impact of the licence on individuals may be relevant to the various strands of public interest involved. That is reflected in Appendix 2 to the Council's Statement of Licensing Policy which, under the heading "Relevant Information for Residents and Other Interested Parties", states:
  - In accordance with [the definition of 'relevant representation'], you should demonstrate how your representation affects the promotion of the licensing objectives.
  - Provide an evidential base for the grounds of the representation;
     which could include written logs of problems, details of previous complaints, photographs or video evidence of the particular case."
- 24. The relevant period for representations in a case such as this is "28 consecutive days starting on the day after the day on which the application to which it relates was given to the authority by the applicant" (regulation 22 of the Premises Regulations).
- 25. Where no "relevant representations" are made, the licensing authority is bound to grant the application subject only to specified conditions derived from the operating schedule (section 18(2)). Where such representations are made, a decision making power arises in the licensing authority, because the requirement that the authority is bound to grant the application is subject not only to those same conditions but also to section 18(3) and (4), which provides that, where relevant representations are made;
  - "(3) ... the authority must -
    - (a) hold a hearing to consider them, unless the authority, the applicant and each person who has made such representations agree that a hearing in unnecessary; and
    - (b) having regard to the representations, take such steps mentioned in subsection (4) (If any) as it considers necessary for the promotion of the licensing objectives.
  - (4) The steps are -

- (a) to grant the licence subject to [such conditions mandated by the statutory provisions, and such conditions as are consistent with the operating schedule accompanying the application modified to such extent as the authority considers necessary for the promotion of the licensing objectives];
- (b) to exclude from the scope of the licence any licensable activities to which the application relates;
- (c) to refuse to specify a person in the licence as the premises supervisor;
- (d) to reject the application."
- 26. With regard to subsection (4)(a):
  - (i) by section 18(5), for these purposes, conditions are "modified" if any of them is "altered or omitted or any new condition is added"; and
  - (ii) by section 109 of the Police Reform and Social Responsibility Act 2011, "necessary" has now been replaced by "appropriate"; but again that change is not material to this appeal.
- 27. Whilst the provisions of section 18(3) and (4) are written in mandatory terms ("... the authority must..."), a discretion arises as the result of the words "take such steps ... as it considers necessary ..." (emphases added). However, in determining a licence application, the discretion that an authority has is limited in two ways: (i) that authority can only take one or more of the steps listed in section 18 (4), and (ii) it is empowered (although also obliged) to take only such of those steps it "considers necessary for the promotion of the licensing objectives". The statutory provisions consequently both define and limit an authority's powers in determining an application for a new licence.
- 28. Once a licence has been granted, if it is proposed to change the relevant business or premises such that the carrying out of licensable activities will fall outside the licence which has been granted, then the licence holder can change the licence in one of three ways.
- 29. First, if it is proposed to extend the period for which the licence has effect or to vary substantially the premises to which it relates, then a new application under section 17 has to be made (section 36(6), and paragraph 8.73 of the section 182 Guidance). That requires, not only advertisement and a period for the making of relevant representations to be made, but also the licensing authority to reconsider and review the entire licence afresh.
- 30. Second, at the other end of the scale, if the proposal is of a very limited nature, which is incapable of having an adverse impact on the promotion of any of the licensing objectives, then a simplified procedure involving restricted publicity can be adopted (sections 41A-41D, introduced by the Legislative Reform (Minor Variations to Premises Licences and Club Premises Certificates) Order 2009 (SI 2009 No 1772)). Paragraphs 8.59 and 8.60 of the section 182 Guidance provide:
  - "8.59. Many small variations to layout will have no adverse impact on the licensing objectives. However, changes to layout should be referred to the full variation process if they could potentially have an adverse impact on the promotion of the licensing objectives, for example by... affecting access between the public part of the premises and the rest of the premises or the street or public way, e.g. block emergency exits or routes to emergency exits....
  - 8.60. Licensing authorities will also need to consider the combined effect of a series of applications for successive small layout changes (for example, as part of a rolling refurbishment of a premises) which in themselves may not be significant, but which cumulatively may impact on the licensing objectives. This emphasises the importance of having an up to date copy of the premises plan available."
- 31. It is not suggested by any party that the changes proposed in this case, to which I shall come shortly, warranted a new section 17 application for a new licence, or could properly have been the subject of the minor variation procedure. It is common ground that it was appropriate for those proposed changes to be the subject of the third procedure, namely an application for a variation of the licence under

section 34.

- The procedure for an application under section 34 mirrors the procedure for a new application under section 17.
- 33. The Secretary of State has to make regulations for the due advertisement of the application (section 34 (2)); and, by regulations 25 and 26 of the Premises Regulations, she has provided that the advertisement of such application must be the same as for an application under section 17 for a new licence.
- 34. Any premises licence has to be accompanied by a plan; but that does not mean that a plan always has to accompany an application to vary. Section 34(5) and regulations 27 and 27A of the Premises Regulations refer, expressly or implicitly, to accompaniment by a plan where appropriate; and regulation 23(1) only requires a plan to accompany an application for a new licence under section 17. For example, if an application to vary is made merely to extend hours for the same licensed activities without any change to the premises themselves, a plan would be unnecessary in practice and is not required by the scheme. However, it was properly common ground that where, as here, there is an application for a variation including significant changes to the internal layout of the premises (including elements required to be on a plan by regulation 23(3)), a plan complying with regulation 23(3) would be essential to the application.
- 35. Section 35(2)-(4) of the 2003 Act, reflecting to an extent section 18(2)-(4) in respect of a section 17 application for a new licence, provides that, where no relevant representations are received within the relevant period, then the licensing authority must grant the variation; but, where such representations are received, then they trigger a decision making process. The authority must hold a hearing and must, having regard to the representations, take such steps from those listed in section 35(4), if any, as it considers necessary for the promotion of the licensing objectives. Sub-section (4) states that:
  - "(4) The steps are -
    - (a) to modify the conditions of the licence:
    - (b) to reject whole or part of the application
    - and for this purpose the conditions of the licence are modified if any of them is altered or omitted or any new condition is added."
- 36. Again, the licensing authority has a discretion in its decision making here; but, as with section 18(4) for an application for a new licence, where there are relevant representations in respect of an application to vary, it is limited: the authority can only respond to the application in one or more of the ways set out in section 35(4), and it can only take such steps "as it considers necessary for the promotion of the licensed objectives." Again, that requires an evaluation of what is necessary for the promotion of those objectives.
- 37. Therefore, as with a section 17 application, it can be seen that it is the making of relevant representations in respect of an application to vary that triggers a process of decision making by the authority, in the form of a hearing and decision to take such steps as are allowed and required by section 35(3) and (4). Where no representations are received within the relevant period, the applicant is entitled to the variation he seeks: no decision making process is triggered at all (Corporation of the Hall of Arts and Sciences v The Albert Court Residents' Association [2011] EWCA Civ 430, "Corporation of the Hall of Arts and Sciences"). It was suggested, obliter, in Corporation of the Hall of Arts and Sciences that an authority has no power to take into account late representations even where the decision making process may have been triggered by other, in-time representations (see, e.g., [41]): and it seems to me that that follows from the wording of section 35(3), which focuses exclusively on relevant representations which are defined in terms of being in-time. However, it was common ground before me and, in my view, properly so that, if someone has made relevant representations, then he may later amplify them.
- 38. There is one final procedure that should be mentioned. Under section 51, where a premises licence is in effect, a responsible authority or interested party may apply to the licensing authority for a review of the licence. The onus of establishing grounds for review falls upon the person initiating the application including establishing that the ground is relevant to one or more of the licensing objectives (section

51(4)(a)) – but, otherwise, the procedure again reflects that for a new licence. In particular, any such application has to be the subject of advertisement (as well as notice to the licence holder), and there is a period in which representations may be made. There must be a hearing to consider the application and any relevant representations, which are again defined by reference to relevance to the licensing objectives (section 52(7)). In response to an application, the authority again must take such steps that are listed as it considers necessary for the promotion of the licensing objectives, those steps being, in this context:

- "(a) to modify the conditions of the licence;
- (b) to exclude a licensable activity from the scope of the licence;
- (c) to remove the designated premises supervisor,
- (d) to suspend the licence for a period not exceeding three months;
- (e) to revoke the licence."
- 39. Such an application would be appropriate where a licence holder performs licensable activities, within the scope and in accordance with the terms and conditions of his licence, but nevertheless those activities impact adversely on local residents, by causing unanticipated disorder or a public nuisance. It might be prompted by, e.g., a change in the manner in which the business is conducted (albeit within the scope and conditions of the licence), or merely busier trade.

#### The Facts

- 40. Canal Street is an area of restaurants and bars, as well as residential accommodation, in a central part of Manchester known as the Village.
- 41. Since September 2005, TGC Bars have operated a bar in premises at 28-30 Canal Street, under a premises licence granted by the Council. Those premises front onto Canal Street, and back onto Richmond Street, a parallel street. They comprise essentially two licensed floors: the ground floor including a mid-level mezzanine floor, and a basement.
- 42. The licence authorises three activities: the retail sale of alcohol, the provision of identified regulated entertainment and the provision of late night refreshment. The licence as initially granted was subject to 94 conditions, including the following in Annex 2:
  - Condition 31: "The licensed premises shall be provided with an adequate number of exits clearly indicated and so placed and maintained so as to readily afford the audience ample means of safe egress."
  - Condition 33: "Emergency doors must not be fitted with any securing device other than an approved type of panic bolt fitting...."
  - Condition 34: "Doors not in normal use, which are regarded as emergency exits, should be fitted with an alarm which is activated when they are opened. The alarm should be inaudible in public areas and should sound in an area permanently manned by management/staff whilst the premises are occupied...."
  - Condition 60: "Alterations or additions, either permanent or temporary, to the structure, lighting, heating or other installations or to the approved seating gangways or any other arrangements in the premises must not be made except with the prior approval of the City Council."
  - Condition 71: "Occupancy: Basement 240 persons, Mid Level 120 persons, Ground Level 260 persons, Total 620 persons."
  - Condition 72: "The windows and external doors on the Canal Street façade to be kept closed after 23.00 hours except for access and egress."

- 43. The licence had a plan of each floor attached to it, showing the matters required by regulation 23(3), and more. It showed five sets of external doors on the Canal Street façade ground floor, two (each with a lobby Inside) marked, "Entrance"; and one, at the south east end of the building, giving access to the basement only via a doorway onto Canal Street ("the V2 doorway") and a set of stairs. The V2 doorway is adjacent to the door to the residential apartments on the upper floors of 10 Canal Street (the first floor, ground floor and basement of those premises being another licensed bar called "Crunch", owned and managed at the relevant time and now by the Appellant, which has an entrance just a few yards further up Canal Street). At the bottom of those stairs from the V2 doorway, the basement plan attached to the licence for the Via premises shows double doors marked "FD" into a bar area with dance floor.
- 44. The extent to which the V2 doorway had been used prior to the application to vary is contentious. However, it was common ground before the Deputy District Judge that it had not been used as the principal entrance and exit to the premises, and use of the doorway had not been required to cease as a result of being a breach of licence. For the purposes of the preliminary ruling, the parties agreed that it was not necessary for the judge to make a finding about the extent of the use that had been made of that doorway (Case Stated, paragraph 13) and he did not make any such finding.
- 45. On those licence plans, there are a number of doors shown from the rear of the building onto Richmond Street; notably one set, again to the east end of the building, giving access to a second set of stairs down to the basement ("the Richmond Street doorway"). The external doors to the Richmond Street doorway are again marked on the plan, "FD". The evidence was, and the Deputy District Judge found (Case Stated, paragraph 10), that at all material times that doorway was in fact only used by staff and as an emergency escape.
- 46. In addition, the plans showed that there were several sets of Internal stairs joining the ground floor and basement.
- 47. On 9 August 2011, TGC Bars made an application to the Council, under section 34, to vary their licence. The proposed variation had a number of elements, comprising in effect as follows (Case Stated, paragraph 14):
  - An extension of hours [for both sale of alcohol and provision of entertainment by one hour per day, ending one hour later each day].
  - o Internal works to the ground floor premises.
  - The creation of two separate venues (Via ground floor; Club Polari

     basement), by the construction of internal walls, which had the
     effect of providing new toilet accommodation for Via at basement
     level. Club Polari would have its own completely separate toilet
     accommodation.
  - o The provision of a wholly new and independent means of access to Club Polari for members of the public/club patrons by way of a public entrance doorway on Richmond Street (necessary because the previously utilised access from Via would no longer be possible with the new layout)."

The "previously utilised access from Via" is, of course, not a reference to the V2 doorway and stairs; but to the Internal access from the ground floor.

48. The application was based upon a completed prescribed form, schedule of alterations and plans. The plans showed considerable changes to the internal walls and general layout of each floor (which made a plan a vital component of the application: see paragraph 34 above); but no change to the structure or layout of either the staircase at the north east corner of the building to the Richmond Street doorway (where the legend "FD" still appeared on the external doors), or the staircase at the south east corner onto Canal Street via the V2 doorway (where the doors at the foot of the stairs were also still marked "FD"). However, the schedule made clear that the alterations would include:

- "... a full refurbishment of the rear staircase (currently used for staff and as an emergency escape) to provide improved and independent public access to this basement area from the rear of the building."
- 49. The application was duly advertised, and a number of representations were received by the Council in respect of the proposed extension of hours and the public access from Richmond Street. None objected to the division of the premises into two separate public venues, per se.
- 50. The Council's Environmental Health Department opposed both the proposed increase in hours and the proposed public use of the Richmond Street doorway on grounds of public nuisance. In respect of the latter, they said that that door was likely to lead to issues of public nuisance because Richmond Street is very narrow and bordered by high sided buildings, so any noise created by customers using that side of the building would likely be exaggerated by the corridor effect of the buildings which could lead to noise nuisance for the occupiers of the apartments that back onto Richmond Street. Those apartments include some in 10 Canal Street. No representations were received from any other responsible authority.
- 51. With regard to interested parties, the occupants of Flat 8, 10 Canal Street (Mr & Mrs Seymour) objected to the public use of the Richmond Street doorway on similar grounds, asking for permission for that new public entrance to be refused. Mr Taylor (who lives in Flat 1), the occupant of Flat 3 (Mr Welford) and another local resident living in a different block, all objected to the extension of hours. All of those representations were received by the Council before the close of statutory period for representations, on 7 September 2011.
- 52. On 12 September, solicitors for TCG Bars responded to those representations by writing to the Council as follows:

"The application is made up of three parts --

- 1. To carry out some internal alterations.
- 2. To create a new entrance on Richmond Street.
- 3. To extend the operation hours at the premises for alcohol and entertainment.

We have received representations from some residents and from the Environmental Health [Department] which our client has considered fully.

We are instructed, therefore, to amend the application in the light of the representations as follows.

- 1. We withdraw the part of the application to extend the hours for licensable activities which will remain as existing.
- 2. We attach amended layout plans which remove the application for the new entrance on Richmond Street.

The application to carry out other internal works which have not received any representation remains as per the amended plans.

We have copied in all authorities and the residents with email addresses and would ask them to confirm as soon as possible that the representations are now withdrawn as they have no relevance to the application so that the application can be granted by delegated powers."

It is be noted that the letter purported to "amend" the application to vary.

53. The "amended plans", dated 12 September 2011, were headed "Revision A – Main entrance to basement bar now positioned to front elevation". They showed most of the external doors at the back of the building (including the Richmond Street doorway) marked, "Escape"; and the V2 doorway

marked, "Entrance to Basement Bar". However, there were no differences in the structure or layout from the plan used for the original application. The doors in the basement at the foot of the V2 doorway stairs, and the external doors of the Richmond Street doorway, were both still marked "FD".

54. The new proposal came to Mr Taylor's immediate notice, and he discussed it with three other residents of 10 Canal Street on the evening of 12 September, before writing to TGC Bars' solicitors, with a copy to the Council, the following day:

"Looking at your revised plans. On your ground floor plan there is a new second entrance planned for named "Entrance to Basement Bar". This entrance is new on this plan which is currently a fire escape for the premises. This new proposed Entrance is directly next to the entrance door way to the 10 Canal Street flats. This is of great concern as Via already creates more than an acceptable amount of noise and I believe that this entrance will create further noise and disturbance.

My objection has been based around noise...

... I believe most if not all premises in the area now include operating conditions in their licences to assist with the management of noise and disturbance including having sound limiters, closing doors and windows when regulated entertainments are taking place, and the use and training of dispersal aids and policies with staff.

If the applicant can provide some conditions in their licence for this, I believe I would be happy to agree the application."

- 55. Mrs Seymour, having first withdrawn her representation, reinstated it on 7 October, having been contacted by Mr Taylor who pointed out the intention to use the V2 doorway as the sole means of public access to the basement. Mr Welford, the same day (7 October) also objected to the revision, on that same basis. The Environmental Health Department appears to have withdrawn its objection on the basis that the hours were not to be extended and Richmond Street would not be used for public access.
- 56. The hearing before the Council's Licensing Sub-Committee was held that day, 7 October 2011. Mr
  Taylor was the only interested party to attend, and he pressed for a number of conditions. In the event,
  the Sub-Committee granted the application, but included two further conditions on the licence, as
  follows:
  - 1. Exit from the premises onto Richmond Street is to be used as a fire exit only.
  - 2. A barrier to ensure queue forms in front of Via is to be operational from 20.00 daily. The barriers to be removed at the same time as the barriers which define the smoking area.

The second additional condition reflects paragraph CD1 of the Council's Statement of Licensing Policy, which requires the effective management of queues to prevent any nuisance or disorderly behaviour:
"... [L]icensees are expected to demonstrate how they will manage queues to the premises."

- 57. That decision was formally notified to Mr Taylor on 20 October 2011. On 24 October, he lodged an appeal with the Magistrates' Court, under section 181 of the 2003 Act. It was in the context of that appeal that the Deputy District Judge made his ruling in respect of the preliminary issue, which has in turn been appealed to this court.
- 58. To complete the chronology, without prejudice to this appeal, the Council, TGC Bars and the interested parties who had made representations (notably, Mr Taylor) have now agreed that further conditions should be imposed; the Council have imposed those further conditions; and the premises have been operating as two discrete bar venues for some months on the basis of those conditions. No application for any review of the licence has been made under section 51, and there is no evidence of any difficulties in practice occurring as a result of the business operating under the licence with those conditions. Mr Cooper's apparently unchallenged evidence (paragraph 3 of the undated and unsigned statement used before the Deputy District Judge) was to the effect that, since the opening of the discrete basement bar in November 2011, there have been no issues with the Council's Environmental Health Department, the premises have been trading well, and he has maintained good relations with

neighbours including those who live in 10 Canal Street.

### The Parties' Contentions

- 59. Mr Phillips for the Appellant Mr Taylor stressed that the 2003 Act, Regulations and Guidance do not on their face allow for any change to an application to vary a licence. Whilst he was prepared to accept that de minimis changes to an application might be made, he submitted that no amendment could be made that might reasonably be considered capable of having an adverse impact on the promotion of the licensing objectives. Where such a change is contemplated, an applicant is bound to start again by resubmitting the application, with the consequent new obligations for advertisement and new rights for responsible authorities and interested parties to make representations. Such changes, he submitted, should not generally arise when an applicant has engaged in pre-application consultation with responsible authorities and interested parties, as encouraged by paragraph PN3 of the Council's Statement of Licensing Policy. However, to allow amendments greater than that after the application had been made and advertised would fundamentally undermine the regulatory scheme's provisions for representations; encourage the undesirable practice of applicants lodging applications in a form designed to attract a lesser degree of objection, with the intention of amending subsequently and without notice to those who might be detrimentally affected; and be "transparently at odds" with local residents' right to private life under Article 8 of the European Convention on Human Rights.
- 60. Applying those principles to this case, Mr Phillips submitted that the 12 September amendment, with its change of route for public access to the basement floor, was clearly at least capable of having an effect on the licensing objectives, notably the prevention of public nulsance. By advertising the initial proposal to create a discrete basement venue with a new means of access on Richmond Street and then, after the explry of the time for making representations and without public notice, amending the location of that access to the V2 door onto Canal Street, responsible authorities and interested parties were effectively deprived of the opportunity to make representations in relation to potential effects the revised scheme might have upon the promotion of the licensed objectives. They would not necessarily have become aware of the new means of access at all; but, even if they did, they could not have become aware of them until, at the earliest, 12 September 2011, when the revision was put forward. By that date, they would have been debarred from making any representations against the revised scheme, as the time limit for representations is strictly construed and had expired.
- 61. In the circumstances of this case, the legislative scheme required responsible authorities and interested parties to be given an opportunity to make representations in respect of that new proposal. As they were denied that opportunity, the Sub-Committee acted unlawfully in proceeding on the basis of the amended application.
- 62. Miss Clover for the Council submitted that, under the premises licence, the licence holder had always been able lawfully to use the V2 doorway for public access to the premises. On 12 September 2011, TGC Bars abandoned their application for extended hours and the refurbishment of the Richmond Street stairway and entrance to enable them to be used for public access to the basement. The application was thereafter restricted to the internal structural and layout changes, which did not include any changes to the structure of the V2 doorway and stairs, nor any changes to which any relevant representations had been made. The mere increase in intensity of use of that doorway for public access that was likely as a result of the proposed change did not require any formal variation to the licence.
- 63. The Sub-Committee was therefore able, and indeed right, to deal with the application solely on the basis of that limited remaining proposed variation in structure and layout. If, in the view of interested parties such as local residents, the change of business operation in fact impacted upon the licensing objectives, then the appropriate remedy lay in an application for review under section 51 (see paragraphs 38-39 above).

### Discussion

- 64. This appeal concerns the principles and structure of the licensing scheme implemented by the 2003 Act.
- 65. As I have described (paragraph 12 above), regulation of the retail sale of alcohol and prescribed entertainment is effected by imposing a criminal sanction upon those who carry out such activities other than in accordance with a licence granted by the relevant local authority. This means that a licence holder is entitled to sell alcohol and provide entertainment in any manner he wishes, so long as

- the licence does not prohibit that manner of provision in some way, because (e.g.) It falls entirely outside the scope of the licence or it breaches one of the licence conditions.
- 66. If those activities are carried out lawfully, within the scope of the premises licence and in accordance with the licence conditions, but the manner in which they are carried out adversely impacts on one of the licensing objectives (e.g. by in fact causing disorder or a public nuisance), then the remedy of any person affected (whether a responsible authority or an interested party) is to apply for a review of the licence under section 51, to which the licence holder, and responsible authorities and other interested parties can respond.
- 67. Where the holder of a licence intends to carry out activities in a way that he considers may not be in accordance with his licence, then he is able to apply for a variation of the licence to extend the scope of the licence to cover that manner of carrying out those activities or remove a condition in respect of which he considers he would be in breach, using one of the three procedures set out above. If he does not, and the activities do fall outside the scope of the licence or breach the licence conditions, he is liable to prosecution. So the risk of not applying for a variation is his. That is no doubt why the terms of section 34(1) do not require an application for variation to be made in any circumstances, those terms being merely permissive: "The holder of a premises licence may apply to the relevant licensing authority for variation of the licence" (emphasis added).
- 68. On an application to vary, the Premises Regulations provide detailed rules for both advertisement, and as to how, when and by whom representations can be made in respect of the application. Representations can only be made on the public interest grounds set out in section 4, and must be made within 28 days: although representations can be amplified once made, once the 28 day period has expired the authority has no power to receive representations from those who have not previously submitted any. If no representations at all are made on those grounds in that 28 day period, then the licence holder is entitled to his variation as of right. If representations are made on those grounds, then that triggers a process of decision making by the authority. The very purpose of the representations is, initially, to be that trigger.
- 69. Once the decision making process is triggered, it is driven by the terms of the scheme, the discretion given to the authority by the scheme, and the requirement that the authority acts fairly.
- 70. The scheme provides no mechanism for amending an application once made, and neither the Act nor the regulations, nor the Secretary of State's Guidance nor the Council's own Statement of Licensing Policy, makes any mention of the possibility of amendment. Clearly, a power to amend that would defeat or undermine the object of the procedural provisions relating to advertisement and right of responsible authorities and interested parties to make representations could not conceivably be implied; and neither Mr Phillips nor Miss Clover suggested otherwise.
- 71. However, the scheme has no express power enabling an applicant to amend an application to vary; and, in my judgment, properly construed, the regulatory scheme does not as such allow or envisage any amendment to an application to vary once it has been made.
- 72. It does not need to do so, because of the nature of the decision making process with which the authority is involved. As stressed in the illuminative judgment of Toulson LJ in <a href="House">House</a> (see paragraph 9 above), in respect of licensing, a licensing authority exercises an administrative function given to it by Parliament. Whilst the authority must no doubt take into account the rights of those people who live and work in the vicinity, those interested parties can only make representations as to the "likely effect of grant of the application on the promotion of the licensing objectives", i.e. on the basis that the public interest will be adversely affected. It is the potential impact upon that public interest, and that alone, which triggers any decision making process at all. In its absence, the licence holder has a right to the variation it seeks.
- 73. Once triggered, It requires the making of an evaluative judgment, involving (as Toulson LJ said in Hope and Glory Public House) the weighing of a variety of competing public policy considerations, such as the demand for licensed establishments, the economic benefit to the proprietor and to the locality by drawing in visitors and stimulating the demand, the effect on law and order, and including the impact generally on the lives of those who live and work in the vicinity. It inherently involves an evaluation of what is to be regarded as reasonably acceptable in the particular location, and of what is necessary and proportionate to the promotion of the statutory licensing objectives in terms of scope of the licence and conditions in a local context.

- 74. The scheme is based on the premise that the relevant local authority is uniquely equipped and well-placed to make such judgments. In such areas of quintessential policy, the State generally has a wide margin of appreciation, or, in the more domestic terms used by the Divisional Court in <a href="Meade v Brighton Corporation">Meade v Brighton Corporation</a> [1968] 67 LGR 289 (a case concerning a gaming machine permit under the Betting, Gaming and Lotteries Act 1963): "The discretion in the local authority is about as wide as it could be". The court will be cautious before interfering with the exercise of such a discretion.
- 75. However, wide as a licensing authority's discretion might be in general, it is limited by the specific terms of the scheme: in the context of premises licence applications under the 2003 Act whether for new licences under section 17, or for variations under section 34, or for review under section 51 a licensing authority does not simply have a open discretion, even when its decision making function is brought into play.
- 76. The principle restrictions on an authority's discretion are, for the purposes of this appeal, two-fold.
- 77. First, an application to vary never triggers a general review of the licence: the scope of the review of the licence is limited. "Relevant representations", which trigger the review, must be (I) confined to the subject matter of the variation (paragraph 9.4 of the section 182 Guidance), and (ii) "about the likely effect of the grant of the application on the promotion of the licensing objectives". That focus reflects the fact that, where those representations are made, they trigger an enquiry by the authority into the effect the proposed variation may have upon the promotion of the licensing objectives (and, to that extent, I respectfully agree with the authors of Alcohol and Entertainment Licensing Law by Manchester, Poppleston & Allen (2nd Edition) (2008), at paragraph 6.9.4, to that effect). An application for a new licence or for a review is similarly limited, although the precise statutory restrictions are different, tailored to the nature of the particular application.
- 78. Second, in the light of the conclusions of that enquiry, the authority must determine the application to vary. However, the scheme again does not give the authority an open discretion to do whatever it likes. Indeed, the provisions are prescriptive. Section 32(5) requires the authority to consider whether, for the promotion of the licensing objectives, it is necessary to reject the application (in whole or in part) and/or to modify the conditions of the licence to accommodate the variation in the context of the licence as a whole. There is a discretion here, insofar as the authority only has to act if it considers such rejection or modification is necessary: but, if and insofar as it does consider that, then it has both a power and an obligation to reject the application or modify the licence conditions accordingly. The authority can do no more, and no less. Again, an application for a new licence or for a review has similar restrictions on the authority's powers.
- 79. These provisions therefore effectively define and limit the extent of the authority's powers as to how a licensing authority may respond an application to vary a licence. Its field of potential action is limited by the scope of the extant licence and the application to vary that licence; and it is limited to rejecting the application to vary (in whole or in part) and/or to modifying the conditions of the licence to accommodate the variation in the context of the licence as a whole.
- 80. It is here that an applicant's changing wishes or intentions may come into play. Given the power of a licensing authority to reject part of an application for variation or modify the licence conditions, it is open to an applicant (e.g. in the face of relevant representations received) to indicate to both licensing authority and responsible authorities/interested parties who have made relevant representations that (i) he does not wish to pursue part of an application and/or (ii) he is willing to agree to a modification to the licence conditions to cater for the concerns expressed.
- 81. Whilst that may be expressed, as in this case, as an "amendment" to the application to vary, in my view it does not amount to a formal amendment to his application; but the licensing authority is bound to take those views of the licensee into account in exercising its discretion as to appropriate steps it might take in deciding the application in its original form. An authority would not usually consider it necessary to consider further any part of the application which the applicant no longer wishes to pursue although, on particular facts, it may do so if, for example, the part abandoned cannot be properly be severed from other aspects of the licence. The authority would also wish to consider, with the responsible authorities/interested parties, whether the conditions to which the applicant is prepared to submit address the concerns raised in their relevant representations as to the potential impact of the proposed variation on the promotion of the licensed objectives.
- 82. 'Given the administrative nature of the authority's function, it is perfectly appropriate for the authority thus to liaise with the applicant licensee and the responsible authorities/interested parties to see

whether a compromise can be reached. Where, after relevant representations are lodged, discussions between the licensing authority, the applicant and responsible authorities/interested parties who have made relevant representations lead to an agreement within the scope of the extant licence and original application to vary as to the parts of the application to be granted and the conditions upon which that grant will be made, then it is open to the authority to make a grant on those conditions; so long as it considers that the rejection of the parts agreed to be rejected and modification of the conditions agreed to be modified are necessary for the promotion of the licensing objectives. In those circumstances, the responsible authorities/interested parties might withdraw their representations (regulation 10 of the Hearing Regulations), or the parties may agree that a hearing is unnecessary and the authority may dispense with a hearing if it agrees that it is unnecessary (section 35(3)(a), and regulation 9 of the Hearing Regulations)

- 83. For the reasons already explored, given the decision making power granted to it by Parliament, the administrative nature of that power and the unique position an authority is in to make the relevant judgments, subject to any restrictions expressly imposed by the terms of the statutory scheme itself, the discretion of a licensing authority is necessarily wide, and the exercise of such a discretion with which this court should be cautious of interfering. Whilst the pre-hearing procedure is detailed and prescriptive, and does not have the equivalent of regulation 21 of the Hearing Regulations (which expressly gives the authority power over its own procedure), that discretion applies to the procedure the licensing committee adopts pre-hearing, subject to the procedure adopted (i) complying with the procedural requirements of the scheme, and (ii) being "fair" and directed to promoting the licensing objectives in section 4. That was illustrated in Corporation of the Hall of Arts and Sciences, in which, in addition to the mandated advertisement of the application to vary, the authority had a practice of notifying directly businesses and residents in the immediate vicinity of the relevant premises. "Fair" here has to be seen in the context that the authority is performing an administrative function: it is not acting in a judicial or quasi-judicial capacity (see Hope and Glory Public House at [41] per Toulson LJ). If the licensing committee stray outside that wide discretion, and adopt a procedure which is irrational or otherwise unlawful, then the resulting decision may be open to challenge by way of appeal or judicial review (see Hope and Glory Public House at [51]-[52] per Toulson LJ; and Corporation of the Hall of Arts and Sciences at [39] per Stanley Burnton LJ).
- 84. In conclusion, it is to that extent, but only to that extent, that an applicant may notify "amendments" to the parts of the application he wishes to pursue, and the conditions he is prepared to accept to enable the variation to be granted. However, the licensing authority in the form of the licensing committee or sub-committee must eventually itself come to a judgment as to whether the promotion of the licensing objectives requires the rejection of the whole or part of the original application as made, and, insofar as it does not, whether it requires any modification to the licence conditions. In making that judgment, it cannot however extend the scope of the licence.
- 85. If the variation is granted in terms that are unacceptable to an interested party, then there are a number of routes of challenge. First, of course, as in this case, an appeal can be made to the Magistrates Court. Second, if the procedure adopted by the authority is irrational or otherwise unlawful, then the resulting decision would be open to challenge by way of judicial review (see paragraph 83 above). Third, if the variation results in unexpected adverse effects on the licensing objectives, then an interested party can seek a review of the licence under section 51.
- 86. Let me deal finally with two specific submissions made by Mr Phillips.
- 87. First, he submitted that, on an application to vary, no change to the licence could be made that might reasonably be considered capable of having an adverse impact on the promotion of the licensing objectives, unless that change was made clear in the initial application as advertised; and, where such a change to an application to vary is contemplated, an applicant is bound to start again by resubmitting the application, with the consequent new obligations for advertisement and new rights for responsible authorities and interested parties to make representations.
- 88. I do not agree with that proposition or, at least, the full extent of it which, with respect, does not seem to me to be in line with the nature of the scheme when looked at as a whole.
- 89. The proposition might have more force if the function of the decision maker were judicial, rather than administrative. However, relevant representations trigger an administrative investigation by the licensing authority into the effect the proposed changes will make to the promotion of the licensing objectives: that decision making process having been triggered, it is then for the authority to weigh the various strands of public interest and determine whether the promotion of those objectives requires the

rejection of any part of the application or modification of the licence conditions.

- 90. It is true that the investigation is restricted to the matters raised in the representations, but the important point is that the action the authority can take is restricted by the scheme to rejecting the application in whole or part, or modifying the licence conditions.
- 91. In respect of the former, insofar as the authority rejects the application to vary, that will have the effect of leaving the licence, to that extent, unaltered; the authority cannot extend the scope of the licence beyond that of the extant licence and the variation proposed.
- 92. With regard to modification of the licence conditions, the statutory scheme gives the authority full scope to add, subtract or vary any conditions to accommodate the variation in the context of the licence as a whole. The scheme requires the authority to modify the conditions if and to the extent that it considers modifications necessary to promote the licensing objectives. "Promoting the licensing objectives", as I have described, requires the balancing of various strands of public interest; and, in performing that balance, it is possible, of not inevitable, that one of the objectives may be demoted in order to benefit another. Where that is so, the scheme simply does not require further consultation of local residents and other interested parties in the form of re-advertisement with a fresh opportunity to make new relevant representations. It does not do so because:
  - i) The authority is already charged with the task of balancing the strands of public interest involved, on the basis of such evidence as it has collected. In many cases, it will consider that it is in a position to make that decision without formally consulting interested parties and local residents again. If it is not e.g. if it considers that the procedure will be unfair to local residents without such further consultation then it is open to the authority to require the applicant to start again with a fresh application. However, absent a proposed change extending the scope of the licence, that would be an exceptional case.
  - ii) If the authority were required to start the process over again, simply because the exercise of its statutory powers might adversely affect one strand of the public interest involved, that would seriously compromise the dialogue between the authority, applicant and responsible authorities/interested parties who have made representations, which is encouraged as an inherent part of the scheme.
- 93. Responsible authorities and interested parties can take considerable comfort from the fact that the authority cannot extend the scope of the licence beyond that of the extant licence and variation proposed. Furthermore, where such authorities and parties have made relevant representations, they are able to play a full part in both the pre-hearing dialogue (designed to come to a result that is satisfactory to the applicant and responsible authorities/interested parties) and the hearing itself. If they are dissatisfied with the result of the hearing in practice, they are able to appeal or challenge the result by way of judicial review or seek a review of the licence. If the manner in which the licensed business is operated causes (e.g.) a private nuisance, then they can bring a private law claim. But, in licensing terms, their rights and interests are not paramount: they are just one factor which the authority must take into account, when determining an application to vary. For the reasons I have given, in exercising a licensing function, the focus is on the public interest.
- 94. For those reasons, I do not accept Mr Phillips' proposition.
- 95. Nor do I find Mr Phillips' reliance on Article 8 effective. Article 8 concerns an individual's right to a private life. For the reasons I have just given, there are considerable safeguards for that right in the scheme, and in the private law. There is no arguable breach of Article 8 simply because the scheme does not provide for re-advertisement of any proposed change of licence conditions which might arguably affect either the licensing objectives or the private life of a specific individual. Far from being "transparently at odds" with local residents' right to private life under Article 8, I do not consider that Article 8 has any role to play in the Issue in this appeal.
- 96. It seems to me that the principles that I have outlined are not only clear from the terms of the regulatory scheme, but are also practical in their application. Whilst I have been involved in an exercise in the proper construction of the terms of the statutory scheme, that comes as some comfort particularly as it must have been Parliament's intention to impose a regulatory scheme that is workable. On the evidence before me, they also appear to be the principles which, in practice, licensing authorities have in substance generally applied since the advent of the new scheme in 2005. That may explain why the Issue in this appeal has not until now ever come before the courts.

Application of the Principles to this Appeal

- 97. I now turn to apply those principles to the appeal before me.
- 98. The Appellant's complaint is that the initial application to vary the licence did not indicate that the V2 doorway would be used as the only means of public access to and egress from the new self-contained basement bar. In that application, the proposal was to refurbish the Richmond Street doorway and stairway to or from the basement, and use that to get the public to and from the basement. That change to the application was not the subject of advertisement, and consequently the Appellant and other local residents were denied the opportunity to make representations in respect of the use of the V2 doorway for that purpose. That amendment, it was submitted, required the licence holder applicant to start the variation process again at least so far as advertisement and period for representations are concerned. It was that failure which rendered the decision of the authority unlawful.
- 99. For the reasons I have given above, the applicant could not formally amend his application, once it had been submitted; but the Council, in determining whether it was appropriate to reject the whole or part of the application, or modify the licence conditions to accommodate the proposal, was entitled to take into account the applicant's changed wishes and intentions. In the face of opposition to both the extension of hours and the refurbishment of the Richmond Street doorway and stairway to enable public access to the basement bar by that route, the Council was entitled to conclude that they could and should properly reject those parts of the application.
- 100. The real issue, of course, is whether the Council was entitled to grant the variation, on the basis of the original application, with the V2 doorway being the sole public means of access to the newly-discrete basement bar, without requiring the applicant to submit a new application or at least requiring the new proposal to be re-advertised with a fresh period for responsible authorities and interested parties to lodge relevant representations.
- 101. As I have indicated, the extent to which the V2 doorway was in fact used for public access to the premises prior to the application to vary is controversial. As I understand it, there was some evidence that, for a short period, the V2 doorway had been used for public access to the basement; but the evidence suggests that the doorway was not used a great deal, and Mr Cooper (the premises licence's designated premises supervisor: see paragraph 19 above) appears to confirm that the V2 door was used as a fire door but not used as a (public) entrance, access to the basement being through the main doors of Via and internal stairs (paragraph 2 of an unsigned and undated statement used at the hearing before the Deputy District Judge).
- 102. However, as the parties properly conceded before the Deputy District Judge, in respect of the application to vary, what mattered was not the use to which the V2 doorway had actually been put, but the use of it that was lawful under the original licence. In my judgment, the licence as issued in 2005 undoubtedly allowed the V2 doorway to be used for public access to the premises.
- 103. Mr Phillips conceded before me that the 2005 licence enabled that doorway to be used for public access to the basement, in the sense that the licence did not limit the use to which that entrance/exit could be put and, therefore, if that doorway were used for public access to the basement, a prosecution under section 136 for breach would fail. He submitted that it would fail merely because of the high burden of proof required in criminal proceedings; but, in my view, there was clearly no restriction on the use of that entrance/exit to the premises in the 2005 licence.
- 104. I accept that, by virtue of regulation 23(3)(b) and (c) (paragraph 21 above), a licence plan should identify the location of points of access to and egress from the premises on the one hand, and, if different, identify discretely the location of escape routes from the premises; but the marking "FD" in the internal doors at the foot of the V2 stairs cannot indicate that the route from the basement to the V2 doorway was merely an escape route and no more. Many internal doors are marked on the plans with "FD" and, whatever that means (and, of course, it might stand for "Fire Door": see also paragraph 2 of Mr Cooper's statement), it does not appear to identify mere escape routes. Even on the final plan, from the face of which it is clear that the applicant proposed to use the V2 doorway and stairs as the only means of public access to the basement, the doors at the foot of the stairway are marked "FD".
- 105. In the 2005 licence, in my judgment, there were no restrictions on the use of doorways between the premises and the streets, front and back, either in the conditions or on the face of the plans that form part of the licence. In those circumstances, any of the doorways (including the V2 doorway and the Richmond Street doorway) could be used for public access to and egress from the premises. If the means of access through a particular door caused an adverse impact on the licensing objectives, it would have been open to either a responsible authority or an interested party to have made an

application for review under section 51.

- 106. Mr Phillips relied upon the well-known passage from the judgment of Scott-Baker LJ in <u>Crawley Borough Council v Stuart Attenborough [2006] EWHC 1278 (Admin)</u> at [6]-[7], to the effect that licence conditions must be enforceable, and consequently sufficiently clear for that purpose; but, in my judgment, the scope of the licence and conditions in this case, so far as the allowable use of the V2 entrance is concerned, were manifestly clear.
- 107. The ability of the licence holder lawfully to use the V2 doorway means of public access to and egress from the basement was not lost, even if the licence holder did not in fact use that doorway in that manner either very much or at all or to the extent that he may use it in the future. Nor, in my view, was it lost merely by the separation of the ground floor and basement bars into distinct units. That separation, of course, had an inevitable effect on how the business would operate. The final proposal, which involved the V2 doorway being used as the sole entrance/exit for the new discrete basement bar, inevitably changed the degree of use of the V2 doorway by (i) reducing the number of people who might use the V2 entrance/exit, from 620 (the total capacity of the premises) to 240 (the capacity of the basement alone), whilst (ii) meaning that all of those who used the basement bar would have to use the V2 entrance/exit. That was a change of business which resulted in a change of intensity of use of the doorway in effect, reducing the possible maximum usage of that doorway whilst substantially increasing the likely use but that did not require a variation to the licence at all.
- That applied equally to the door into Richmond Street at the north east corner of the premises: there were no restrictions on the use of that doorway either, and, under the 2005 licence, the licence holder could have used that doorway for public access although it may have been likely that, had they done so, there would have been an application for review by the Environmental Health Department, if not the occupiers of residential accommodation that abutted Richmond Street. However:
  - i) The application to vary included an application to change the structure and layout of the building to this extent, namely the "full refurbishment of the rear staircase... to provide improved and independent public access to this basement area from the rear of the building...". That appears, not from the plan the plan was unaltered from that attached to the 2005 licence but from the schedule of proposed alterations (see paragraph 48 above). Insofar as that involved a change to the structure or lay out of the premises, it may have required a variation to the licence (and/or approval under Condition 60 of the licence conditions: see paragraph 42 above).
  - ii) In any event, it was open to the applicant, in the light of opposition to the use of the Richmond Street doorway, to indicate that it would not use that doorway for the public, but would use the V2 doorway. No structural or layout changes were requested (or, as I understand it, required) for use of the V2 stairs and doorway for the purposes of access to the basement. The only change marked on the final plans, and the only change intended, was substantially greater use of that route for public access to the premises than had previously occurred. However, that was not required to be put into the plan, and that use already fell within the boundaries of the extant licence. Increased use of a means of egress and ingress in fact, where that use is already lawful in terms of the licence, does not require a variation of the licence.
- 109. In those circumstances, TCG Bars did not need a variation in their licence to enable them lawfully to use the V2 doorway for public access to the basement. After 12 September 2011, the only variation proposed by TCG Bars related to the internal structure and layout of the premises, in respect of which no representations were made and of which neither Mr Taylor nor any other person making relevant representations made any complaint.
- 110. However, the TCG Bars nevertheless had to satisfy the Council that queues would be managed effectively (paragraph CD1 of the Council's Statement of Licensing Policy: see paragraph 56 above). It was open to the Council, in the light of the likely future use In fact of the V2 doorway as a public entrance/exit to modify the conditions of the licence, by imposing an additional condition relating to queuing. It can properly be assumed that that condition was imposed because the Council considered it necessary for the promotion of the licensing objectives relating to the prevention of disorder and public nuisance.
- 111. For those reasons, in my judgment, the Council's Licensing Sub-Committee was lawfully entitled (i) to proceed with the application to vary the licence; (ii) to take into account the applicant's express wish not to proceed with parts of the application, namely the extension of hours and refurbishment of the Richmond Street entrance and stairway for use by the public; (iii) to determine, in accordance with

those wishes, to reject those parts of the application as not being necessary for the promotion of the licensing objectives; (iv) to determine that, if the remaining parts of the application were to proceed, a new condition relating to queuing outside the V2 entrance was necessary for the promotion of those objectives; and (v) to grant the variation on that basis. That is the substance of the Sub-Committee's decision in this application.

### Conclusion

- 112. For those reasons, in my judgment, the judge was correct in ruling that it was lawful for the Council to proceed to determine the application to vary in accordance with section 35 as it did, even though the applicant had notified the change of scheme whereby the public access to and egress from the basement would be by way of the V2 doorway and not the Richmond Street doorway. The result was not outwith the scope of the existing licence and application to vary as seen together.
- 113. I would consequently answer the question posed by the Deputy District Judge in the affirmative, and I dismiss this appeal accordingly.

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### APPENDIX B1

### CITY OF WESTMINSTER

### **MEMORANDUM**

TO

**Licensing Officer** 

REFERENCE

14/07378/LIPV

FROM

**EH Consultation Team** 

REFERENCE

**BEING DEALT WITH BY** 

lan Watson (iwatson@westminster.gov.uk) TELEPHONE

DATE

020 7641 3183

29th September 2014

### The Licensing Act 2003

### Co-operative Food, 18-22 Park Road, NW1

I refer to the application for variation of the Premises Licence.

This representation is based on the operating schedule submitted.

The applicant is seeking the following

- 1. To remove condition 26 that requires all deliveries and collections from the rear area of the property.
- 2. To amend condition 28 removing the requirement for refuse to be picked up from the rear area of the property.
- 3. To amend condition 30 with the following 'Delivery vehicles will not be permitted to leave their engines running whilst making deliveries'.

I wish to make the following representation

1. The removal and amendment of conditions (26, 28 and 30) regarding deliveries and collections from the rear area will have the likely effect of causing an increase in Public Nuisance within the area.

The applicant has not provided any supportive statement for the variation or how these amendments will minimise public nuisance within the area.

Should you wish to discuss the matter further please do not hesitate to contact me.

Ian Watson Senior Practitioner Environmental Health (Licensing)

### **APPENDIX B2**

### Eaton, Sam

From:

Russell, Sandy

Sent:

08 September 2014 11:25

To:

richard.arnot@wardhadaway.com

Cc:

idoxlicensing

Subject:

14/07378/LIPV Co-op 18-22 Park Road, NW1

Follow Up Flag:

Follow up

Flag Status:

Completed

Dear Mr Arnot,

Police do not object to the above licence variation application.

Best Wishes,

Sandy Russell

PC Sandy Russell 4167CW Westminster Police Licensing Team 4th Floor, 64 Victoria Street, LONDON, SW1E 6QP Tel: 0207 641 3179

### Comments for Licensing Application 14/07378/LIPV

### **Application Summary**

Application Number: 14/07378/LIPV

Address: 18-22 Park Road London NW1 4SH

Proposal: Premises Licence - Variation Case Officer: Miss Samantha Eaton

### **Customer Details**

Name:

Address:

### **Comment Details**

Commenter Type: Local Group

Stance: Customer objects to the Licensing Application

Comment Reasons:

Comment:5:47 PM on 09 Sep 2014 The St Marylebone Society objects to the removal of the conditions attached to this licence. The conditions are entirely reasonable and their removal would have a negative impact on local residents, in the matter of noise, fumes, and obstruction, and also upon the streetscape, should refuse be allowed on the street.

WCC please note: the name and address details of the person commenting on behalf of the society should NOT be released, only the name of the Society and its email address.

Mrs G Jeffries Flat 2, 24 Park Road London NW1 4SH

Mr Steve Harrison Licensing Service Premises Management Westminster City Hall, 64 Victoria Street London SW1E 6QP



Monday 22nd September 2014

Dear Mr Harrison

Application for a Premises Licence - Variation Co-op Foods 18-22 Park Road Application Reference: 14/07378/LIPV

### Conditions attached after a hearing by the licensing authority:

26. All deliveries and collections to take place at the rear of the property marked x' on the plan.

28. All refuse to be collected inside the premises and to be picked up from the area marked 'x' on the plan.

30. Delivery vehicles will not be permitted to leave their engines running whilst waiting to enter the delivery area.

The new Licence Variation is seeking to remove conditions 26 and 30 entirely, and to amend condition 28 - removing mandatory use of the rear entrance to the property.

Condition 26: I object to this being changed as it will cause a Public Nuisance and issues of Public Safety.

Condition 28: Delivery and collection must be through the rear exit and not across a public pavement which is a Public Nuisance. Public Safety is at risk when deliveries and collections may be made at a time school children are also being dropped off or collected from school.

Condition 30 - Delivery lorries parked with their engines running cause nuisance and distress to people whose sleep had been disturbed in the early hours of the morning. Noise and fumes caused by these vehicles are both a health risk and a nuisance. The exhaust fumes are a public health and safety issue causing harm to children and adults alike.

I object to all the Licence Variations Co-op Foods 18-22 Park Road -Application Reference: 14/07378/LIPV on grounds of Public Nuisance related to noise and rubbish removal from Park Road. On grounds of Public Safety with the proposed deliveries and collections on a public footpath and the Health and Protection of Children should vehicles be allowed to leave their engines running before or during deliveries. Making deliveries on a red-route will cause a Public Nuisance and is a threat to Public Safety.

Yours sincerely, Gabby Jeffries

page 204

### **APPENDIX B5**

### Eaton, Sam

From:

Jane El-khazen [janekhazen@hotmail.com]

Sent:

22 September 2014 09:33

To:

**Premises Licensing** 

Subject:

Application Reference: 14/07378/LIPV

Attachments:

Coop Objection 1892014.pages.zip; ATT00001.htm; Coop Objection 1892014.pdf;

ATT00002.htm

Follow Up Flag:

Follow up

Flag Status:

Flagged

Dear Mr. Harrison,

I attach my letter of objection to any Variation in the Coop Application Application Reference: 14/07378/LIPV.

Please acknowledge receipt of this letter

Yours sincerely,

Jane El-Khazen

Mrs J El-Khazen Flat 8 24 Park Road London NW1 4SH

Friday 18th September 2014

Mr Steve Harrison Licensing Service Premises Management Westminster City Hall 64 Victoria Street London SW1E 6QP

Dear Mr Harrison

Application for a Premises Licence - Variation Co-op Foods 18-22 Park Road Application Reference: 14/07378/LIPV

### Conditions attached after a hearing by the licensing authority:

- 26. All deliveries and collections to take place at the rear of the property marked 'x' on the plan.
- 28. All refuse to be collected inside the premises and to be picked up from the area marked 'x' on the plan.
- 30. Delivery vehicles will not be permitted to leave their engines running whilst waiting to enter the delivery area.

The new Licence Variation is seeking to remove conditions 26 and 30 entirely, and to amend condition 28 - removing mandatory use of the rear entrance to the property.

Permission was granted to the Co-op Food group to sell alcohol from the proposed retail outlet in Park Road following the Licensing Sub-Committee meeting on the 3rd of July. This permission came with 32 conditions designed to protect both residents and the general public from the effects of crime and disorder through the misuse of alcohol and to prevent a general public nuisance. Some specific 'noise' related items were included at the residents request. As a resident I was unhappy that the Licence had been granted but was happy there were some safeguards in place.

Condition 26: As part of the submission at the 3rd July meeting it was minuted that Co-op Foods said they 'would be making all their deliveries to the rear of the property and the store would be purpose built to accept deliveries'. This then became a condition of the Licence that all deliveries and collections were to be to the rear of the property. Residents were led to believe that with deliveries being made to the rear of the property there would be less public nuisance caused by noise from lorries delivering and parking on a public red route road.

Condition 28: Park Road is a relatively clean road of residential properties. To have refuse being collected from a public pavement area when there is the option for refuse to be

Page 1 of 2 page 206

collected from the private delivery area of the premises is unacceptable. Other supermarkets I have observed, often wheel their bins of refuse outside the premises whilst waiting for their lorries to collect, causing an unsightly mess for residents and visitors. This is also an issue of public safety for people having to walk past them. To allow deliveries and collections at the front when there is only one entrance to the premises for customers should not be allowed. This was a specific condition attached to the original Licence.

Condition 30 - Particular mention was made at the Licencing Meeting of delivery lorries parked with their engines running causing nuisance and distress to people whose sleep had been disturbed in the early hours of the morning. Regardless of the delivery destination the noise and fumes caused by these vehicles waiting for a parking place to become available in their chosen delivery areas are both a health risk and a nuisance. The exhaust fumes are a public health and safety issue causing harm to children and adults alike.

I am also concerned that this business gives the impression that it can disregard the local Council Conditions. The conditions were thoughtfully agreed at the meeting and the Licence issued. The Co-op were the ones who originally stated that all deliveries would be at the back. A lack of preparation on their part should not be paid for by the local residents having to compromise. The delivery area and access to it have not changed since 3rd July meeting.

On 13th August 2014, after the Licence had been granted, the Co-op found they were unable to comply with some of the conditions in the Licence designed to safeguard the residents. The Co-op Foods Group had lately identified a problem with the size of their delivery vehicles. Again this is a lack of preparation on behalf of the Co-op. What other major flaws have they overlooked in their planning? Surely access and delivery are something that should have been looked at before the Licence was applied for! I have been advised that Waitrose Supermarket have had to reduce the size of their vehicles delivering to their Marylebone High Street store because of the very tight corners giving accesss to their loading bay. The answer for Waitrose Supermarket was not to block the pavement with deliveries and rubbish collections but to adapt their operation to suit the site location. The Co-op Foods Group should also adapt to the proposed store location and use much smaller delivery vans suited to the location.

I heartily object to the Licence Variation Co-op Foods 18-22 Park Road -Application Reference: 14/07378/LIPV. I object on grounds of Prevention of Public Nuisance related to noise and rubbish removal from Park Road. On grounds of Public Safety with the proposed deliveries and collections on a public footpath using a shared access door to the shop, and the health and protection of Children (and Adults with respiratory conditions) should vehicles be allowed to leave their engines running before or during deliveries. Making deliveries on a red-route will cause a Public Nuisance and is a threat to Public Safety.

Yours sincerely, Jane El-Khazen

### **APPENDIX B6**

### Eaton, Sam

From:

victor [vkhazen@hotmail.com]

Sent:

22 September 2014 09:41

To:

Premises Licensing

Subject:

FW: 14/07378/LIPV - 18-22 paek road

Attachments:

Coop Victor 18\_9\_2014.pdf

Follow Up Flag: Flag Status:

Follow up Completed

From: victor [mailto:vkhazen@hotmail.com]

**Sent:** 22 September 2014 09:37

**To:** 'premiseslicensing@westminstere.gov.uk' **Subject:** 14/07378/LIPV - 18-22 paek road

Dear Mr Harrison

Please find my letter of of objection to any variation to the coop licence in the attachment

Yours faithfully Victor el Khazen 24 park road

Friday 18th September 2014

Mr Steve Harrison Licensing Service Premises Management Westminster City Hall 64 Victoria Street, London SW1E 6QP

Dear Mr Harrison

## Application for a Premises Licence - Variation Co-op Foods 18-22 Park Road Application Reference: 14/07378/LIPV

The new Licence Variation is seeking to remove conditions 26 - All deliveries and collections to take place at the rear of the property marked 'x' on the plan, and 30 - Delivery vehicles will not be permitted to leave their engines running whilst waiting to enter the delivery area, and to amend condition 28 - removing mandatory use of the rear entrance to the property.

Condition 26: Deliveries being made to the rear of the property will cause less public nuisance than those made to the front of the building when lorries would be parking on a public red route road. This would cause Public Safety and a Public Nuisance to pedestrians and road users alike.

Condition 28: To allow the removal of this condition would cause a Public Nuisance to every resident and business on this part of Park Road and cause Safety issues for the Public.

Condition 30 - Regardless of the delivery destination the noise and fumes caused by vehicles with their engines running, waiting for a parking place to become available are both a health risk and a nuisance. The exhaust fumes are a public health and safety issue causing harm to children and adults alike.

The Co-op Foods Group had lately identified a problem with the size of their delivery vehicles. They will have to adapt their business to the local site.

I heartily object to the Licence Variation Co-op Foods 18-22 Park Road -Application Reference: 14/07378/LIPV. I object on grounds of Prevention of Public Nuisance related to noise and rubbish removal from Park Road. On grounds of Public Safety with the proposed deliveries and collections on a public footpath using a shared access door to the shop, and the health and protection of Children (and Adults with respiratory conditions) should vehicles be allowed to leave their engines running before or during deliveries. Making deliveries on a red-route will cause a Public Nuisance and is a threat to Public Safety.

Yours sincerely, Victor El-Khazen

### Eaton, Sam

From:

zafar siddiqi [zssamaa@hotmail.com]

Sent:

23 September 2014 21:40

To:

Premises Licensing

Subject:

Application reference 14/07378/LIPV

Follow Up Flag:

Follow up

Flag Status:

Completed

From Flat 7,24 Park road in relation to Co-op Foods 18-22 Park Road To allow delivery lorries from Park road will only add to the traffic and noise levels in our flat. We object to this. Thanks and best regards

Zafar Siddiqi

# Comments for Licensing Application 14/07378/LIPV

#### **Application Summary**

Application Number: 14/07378/LIPV

Address: 18-22 Park Road London NW1 4SH

Proposal: Premises Licence - Variation Case Officer: Miss Samantha Eaton

#### **Customer Details**

Name: Ms Roya Mahboubian

Address: 40 Clarence Terrace Regents Park London

#### **Comment Details**

Commenter Type: Neighbour

Stance: Customer made comments in support of the Licensing Application

**Comment Reasons:** 

Comment:8:05 PM on 29 Sep 2014 We were bewildered and horrified to learn of the decision by the Licensing Sub-Committee allowing goods delivery to this commercial property to be diverted from Park Road, an A41 secondary highway rd to Sussex Place South which is situated within a gated, residential and highly regulated conservation area of Regent's Park! The argument put forward for this decision was that some residents in a block of modern purpose built building situated in Park Road complained that the presence and noise from these vehicles disturbed their peace and it would be better for these lorries to deliver through a private residential road in Regent's Park!

This request was made without the approval or knowledge of residents of Clarence Terrace or Crown Estate.

Not only is Sussex Place South a private road, managed and monitored by the CEPC, but it is also the road that leads to the Clarence Terrace main underground parking area, provides access to the main door of a block of mews flats belonging to Clarence Terrace and is adjacent to historic Nash grade II listed block 5 of Clarence Terrace.

There are strict regulations imposed by CEPC: gates to Outer Circle shut at midnight and re-open at 7:00 am. There are strict regulation as to the times commercial vehicles can service business buildings (normally only between 8:00 am and 5:00 pm). There are plans to limit the flow of traffic within the Outer Circle and restrict noise and pollution.

The representation made by Mr Brown and number of residents from Park Road on 3 July was at best misplaced and I respectfully ask the licensing committee to review their decision and not allow deliveries for commercial properties residing in major highways surrounding the park such as Park Road to be diverted to peaceful and serene gated residential areas of the park.

## APPENDIX B9

37 Clarence Terrace Regents Park London NW1 4RD Tel: 020 7723 1460

PREMISES MANAGEMENT LICENSING SERVICE CITY OF WESTMINSTER 5th September 2014

Premises Licensing 4th Floor Westminster City Hall 64 Victoria Street London SW1E 6OP

Dear Sirs.

#### Reference: Notice of Application to VARY Premises Licence in respect of deliveries at Co-op, 18-22 Park Road, London NW1 4SH

We refer to the above application by the Co-operative Group Food Ltd of 1 Angel Square, Manchester M60 0AG.

We would like to support this application to allow deliveries to the Co-op using the Westminster City designated Lorry Delivery Bays outside their premises on Park Road.

We were horrified to learn of the decision by the Licensing Sub-Committee No.4 of the 3 July 2014 for deliveries to be accessed via the Crown Estate Paving Commission's private road: Sussex Place South, using the Outer Circle in Regents Park.

It seems unimaginable that the WCC Sub-Committee should have made a decision which rejects a retail establishment from using an already designated delivery bay in Park Road. These were presumably designed by Westminster City Council for quick deliveries with minimum polluting effects and minimum vehicular traffic implications. The substitution to delivering to the rear will mean further traffic congestion and pollution by introducing more commercial traffic to Regents Park since these commercial vehicles would have to park on a double line area on the Outer Circle of Regents Park. Due to their inability to reverse through 90 degrees into a restricted private road and then another 90 degrees to get to the delivery area they would have to deliver by trolley down an uneven surface in Sussex Place South with attendant noise disturbance for residents of Clarence Terrace.

That decision by the Licensing Sub-Committee was made without considering:-

- The chained entrance of Sussex Place South has car parking spaces by permission of the Crown Estate Paving Commission and therefore it's extreme narrowness would make it impossible for lorries to reverse into it from the Outer Circle and then do a 90 degree turn into the narrow 4 metre wide entrance to what is basically a 'refuse collection area' for Clarence Terrace and Park Road premises.
- It was also made without reference to the owners of the private road Sussex Place South [The Crown Estate Paving Commission eg. CEPC]. The CEPC have their rules on commercial traffic in Regents Park which clearly the Licensing Committee did not appreciate or consider.
- Sussex Place South is right outside our main bedroom window, as it is with 4-5 other flats in Clarence Terrace.
- Furthermore it was implied in the Licensing Sub-Committee minutes of the 3 July that Mr Brown [Citizens Advice Bureau] was communicating the wishes of local residents. This was not so and he had no right falsely to represent all residents. He was representing just two named Park Road residents and none from Clarence Terrace.

We respectfully ask the Licensing Sub-Committee to review their decision and permit deliveries by the Co-op ONLY from the WCC designated lorry delivery bay on Park Road which is right in front of 18-22 Park Road.

Yours faithfully

Mr & Mrs Simon C. Davidson simoncathlyn@hotmail.com

cc. Mr Max Jack, Director, Crown Estate Paving Commission, 12 Park Square East, Regents Park, London NW1 4LH

# Appendix C

## Licence & Appeal History

Application	Details of Application	Date Determined	Decision
New Premises Licence	Application for a New Premises to permit the Sale of Alcohol off the premises.	03.07.2014	Granted by Licensing Sub Committee.
14/03669/LIPN	•		
Variation Application	Application to vary the licence to delete conditions 26 and vary condition 28 and		Pending Application
12/01735/LIPT	30.		

There is no appeal history for this premises.

#### APPENDIX D

# CONDITIONS CONSISTENT WITH THE OPERATING SCHEDULE AND CONDITIONS PROPOSED BY A PARTY TO THE HEARING

When determining an application for variation of premises licence under the provisions of the Licensing Act 2003, the licensing authority must, unless it decides to reject the application, grant the licence subject to the conditions which are indicated as mandatory in this schedule.

At a hearing the licensing authority may, in addition, and having regard to any representations received, grant the licence subject to such conditions which are consistent with the operating schedule submitted by the applicant as part of their application, or alter or omit these conditions, or add any new condition to such extent as the licensing authority considers appropriate for the promotion of the licensing objectives.

This schedule lists those conditions which are consistent with the operating schedule, or proposed as appropriate for the promotion of the licensing objectives by a responsible authority or an interested party as indicated. These conditions have not been submitted by the licensing service but reflect the positions of the applicant, responsible authority or interested party and have not necessarily been agreed

#### Conditions on Existing Licence

#### Annex 1 - Mandatory conditions

- 1. No supply of alcohol may be made at a time when there is no designated premises supervisor in respect of this licence.
- 2. No supply of alcohol may be made at a time when the designated premises supervisor does not hold a personal licence or the personal licence is suspended.
- Every supply of alcohol under this licence must be made or authorised by a person who hold a personal licence.
- 4. (1) The premises licence holder or club premises certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.
  - (2) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.
- 5. (i) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
  - (ii) For the purposes of the condition set out in paragraph 5(i) above -
    - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979:
    - (b) "permitted price" is the price found by applying the formula -

P = D+(DxV)

Where -

- (i) P is the permitted price,
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol:
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence -
  - (i) the holder of the premises licence,
  - (ii) the designated premises supervisor (if any) in respect of such a licence, or
  - (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence:
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.
- (iii) Where the permitted price given by Paragraph 5(ii)(b) above would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- (iv) (1) Sub-paragraph 5(iv)(2) below applies where the permitted price given by Paragraph 5(ii)(b) above on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
  - (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

#### Annex 2 – Conditions consistent with the operating Schedule

None

## Annex 3 - Conditions attached after a hearing by the licensing authority

- 6. The premises shall install and maintain a comprehensive CCTV system as per the minimum requirements of the Westminster Police Licensing Team. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 28 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the preceding 28 day period.
- 7. A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises is open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images or data with the absolute minimum of delay when requested.

- 8. All tills shall automatically prompt staff to ask for age verification identification when presented with an alcohol sale.
- 9. The licence holder shall ensure that outside of the hours authorised for the sale of alcohol and whilst the premises are open to the public, all alcohol within the trading area is to be secured behind locked grills, locked screens or locked cabinet doors so as to prevent access to the alcohol by both customers and staff.
- 10. No super-strength beer, lagers, ciders or spirit mixtures of 5.5% ABV (alcohol by volume) or above shall be sold at the premises.
- 11. No single cans or bottles of beer or cider or spirit mixtures shall be sold at the premises.
- 12. No more than (15) % of the sales area shall be used at any one time for the sale, exposure for sale, or display of alcohol.
- There shall be no self service of spirits on the premises, save for spirit mixtures less than 5.5% ABV.
- Prominent signage indicating the permitted hours for the sale of alcohol shall be displayed so as to be visible before entering the premises, where alcohol is on public display, and at the point of sale.
- Prior to any football match taking place at Wembley Stadium the premises licence holder shall ensure that;
  - (i) Alcohol sales in respect of cans of beer or cider are limited to no more than 4 cans per person for a minimum of four hours before the commencement of the relevant designated sporting event;
  - (ii) No sales of alcohol in bottles or glass containers are made in the period four hours before the commencement of the designated sporting event
  - (iii) On any day where there is a relevant designated sporting event taking place, the premises will not externally advertise as a result of a local store promotion the availability of beer or cider in such a way as to be likely to be the sole inducement to attract persons to the premises who are either attending the designated sporting event or in the vicinity of the premises as a result of the designated sporting event;
  - (iv) All members of staff working at the premises are informed of this condition prior to taking up employment;
  - (v) On the day of the relevant designated sporting event, upon the direction of a police officer of the rank of Inspector or above, using the grounds of the prevention of crime and disorder or public safety, the premises will immediately cease to sell alcohol until further directed by the police or until the relevant designated sporting event has finished.
- 16. There shall be "CCTV in Operation" signs prominently displayed at the premises.
- An incident log (whether kept in a written or electronic form) shall be retained at the premises and made available to an authorised Officer of the Police or the Local Authority.
- 18. The premises shall operate a proof of age scheme, such as a Challenge 25, whereby the only forms of acceptable identification shall be either a photographic driving licence, a valid passport, military identification or any other recognised form of photographic identification incorporating the PASS logo, or any other form of identification from time to time approved by the secretary of the state.
- 19. The premises will be fitted with a burglar alarm system.

- 20. The premises will be fitted with a panic button system for staff to utilise in the case of an emergency.
- The premises licence holder shall ensure that the appropriate fire safety, and health and safety regulations are applied at the premises.
- A complaints procedure will be maintained, details of which will be made available in store and upon request.
- 23. A refusals register (whether kept and written or electronic form) will be maintained at the premises and will be made available for inspection upon request by an authorised Officer of the Police or the Local Authority.
- 24. All relevant staff will receive training in their responsibilities under the Licensing Act 2003 and Challenge 25 (or any similar scheme). Refresher training will be given twice a year and training records made available to the Police or an authorised officer of the Licensing Authority.
- 25. Tills will be installed at the premises which prompt staff to request age verification from customers who appear to be under the age of 25 (or any other age should Challenge 25 be replaced by a similar scheme).
- 26. All deliveries and collections to take place at the rear of the property marked 'x' on the plan.

#### (Proposed for Deletion)

- 27. All deliveries and collections to take place between 08:00 and 23:00 hours.
- 28. All refuse to be collected inside the premises and to be picked up from the area marked 'x' on the plan.

#### **Proposed Amendment:**

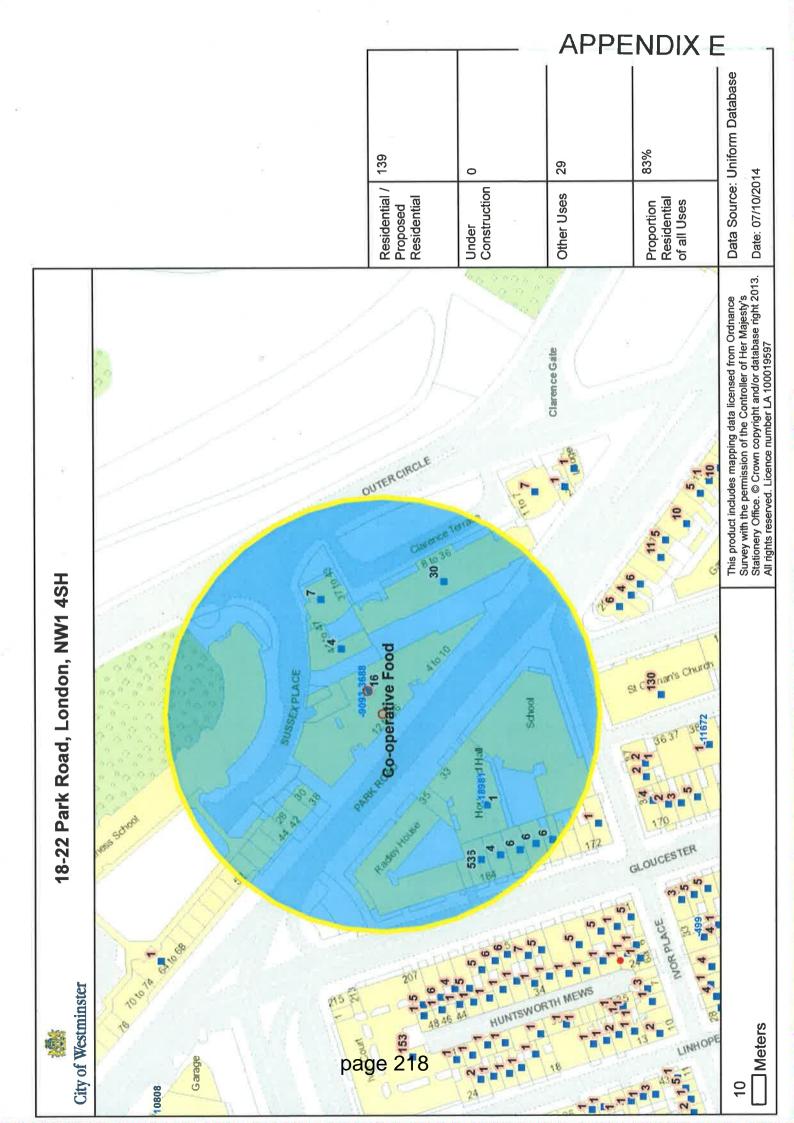
All refuse to be collected inside the premises.

- 29. No noise shall emanate from the premises nor vibration be transmitted through the structure of the premises which gives rise to a nuisance.
- 30. Delivery vehicles will not be permitted to leave their engines running whilst waiting to enter the delivery area.

#### **Proposed Amendment:**

Delivery vehicles will not be permitted to leave their engines running whilst making deliveries.

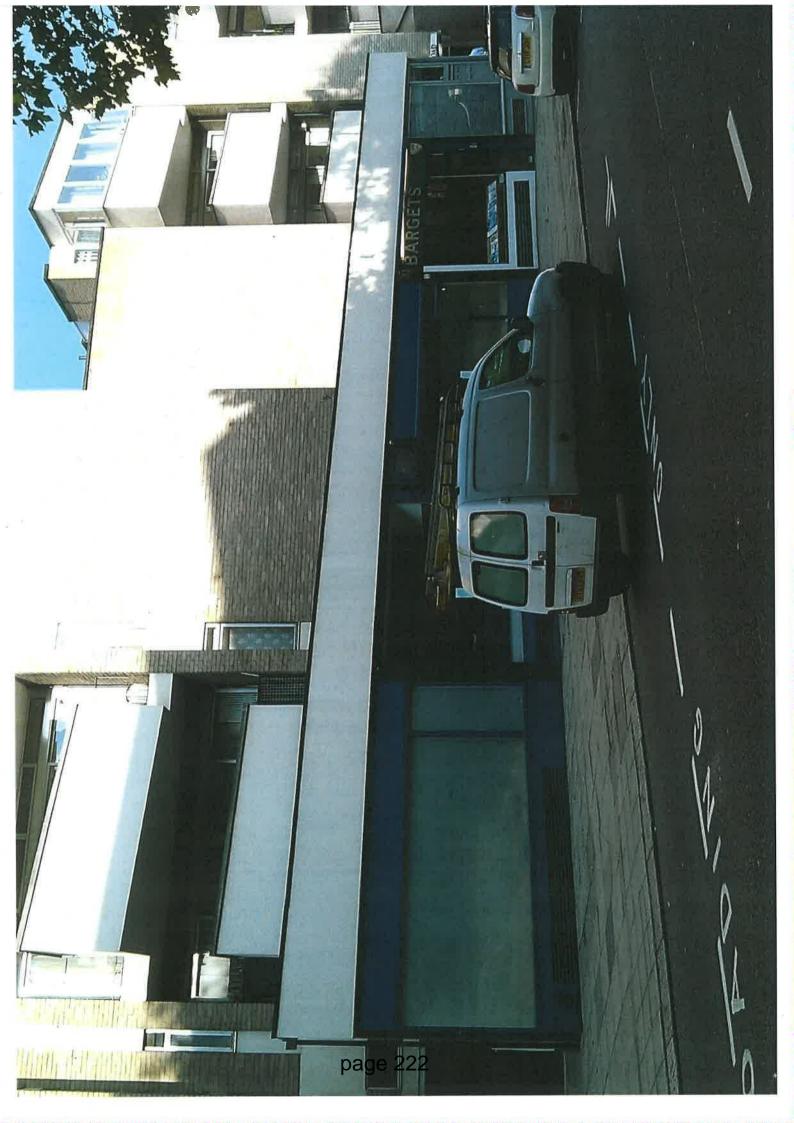
During the hours of operation of the premises, the licence holder shall ensure sufficient measures are in place to remove and prevent litter or waste arising or accumulating from customers in the area immediately outside the premises, and that this area shall be swept and or washed, and litter and sweepings collected and stored in accordance with the approved refuse storage arrangements by close of business.



	Premises within 75 metres i	of: Co-operative Food, 18-22 Park Road	, Lolldon, NVV I 45H.
p/n	Name of Premises	Premises Address	Opening Hours
-9093	Co-operative Food	18-22 Park Road London NW1 4SH	Monday to Sunday 07:00 - 23:00
-18981	Rudolf Steiner Bookshop	Ground Floor 35 Park Road London NW1 6XT	Monday to Sunday 09:00 - 00:00
-3688	Mumtaz Restaurant	Ground Floor 4-10 Park Road London NW1 4SH	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 0
	2		
		A A	













# Licensing Sub-Committee Report

Item No:	
Licensing Ref No:	14/07220/LIPN
Date:	30 October 2014
Classification:	
Classification,	For General Release
T'U (D (	
Title of Report:	Basement And Ground Floor 39 Great Windmill Street London
	W1D 7LX
Report of:	
Report of.	Operational Director – Premises Management
D. II	
Policy context:	City of Westminster Statement of Licensing Policy
Financial summary:	
	None
Report Author:	Miss Sam Eaton, Environmental Health Case Officer
Contact Details:	Telephone: 020 7641 1868 E-mail: seaton1@westminster.gov.uk

Application Type:	New premises licence under the Lice	nsing Act 2003.					
Applicant:							
Premises Name and Address:	Premises Name and Basement And Ground Floor 39 Great Windmill Street						
Ward Name:	West End	Stress area	West End				
Premises Description:	The premises wish to operate as a re	staurant on the Basen	nent and Ground Floors.				
Note:  The Licensing Service has been informed that a licence is held at 4 Brewer S in the name of Mr Lior Schwietzer which will be transferred to this applicant Maurice St Aubyn). As the Brewer Street area is being redeveloped the applicant wishes to operate from 39 Great Windmill Street for approximately three years the works are completed and then they will return to the premises at 4 B Street. Please refer to Appendix A4 for further information. Please be added to that the applicant has not applied for a time limited licence.  Note: Where the committee is minded to grant the licence it will be granted subject to the mandate conditions and conditions consistent with the operating schedule modified to such extent as the							
this report.	ers appropriate for the promotion of the	ilcerising objectives de	talieu iri Appendix D to				
	nsable Activities, Proposed Hours:		References / Notes				
1 Late Nigh	t Refreshment:						

### **Environmental** The Environmental Health Service has made an adverse representation against the application as the premises is located **Health Service** in the West End Stress Area as defined by the City Council's Representation & Licensing Policy. The proposals are likely to increase Public Conditions Nuisance and may impact on Public Safety. Please refer to Appendix B1 for further information. Conditions have been proposed and agreed and can be found in Appendix D. **Metropolitan Police** The Metropolitan Police Service has made an adverse Service representation against this application as it is their belief that is granted the application would undermine the Licensing Representation, Objectives. Please refer to **Appendix B2** for further information. Conditions and Conditions have been proposed and agreed and can be found in Withdrawal Appendix D. Subsequently, the Metropolitan Police Service have withdrawn their representation. A local resident have made adverse representations against this Resident application on the following grounds: Representations Previously the residents had suffered noise nuisance from nearby pubs and clubs but now most of them close before 00:00. Cars, drunken customers of nearby clubs cause disturbance

- Permitting the premises to provide Late Night Refreshment may increase the level of noise and disturbances
- Children could be disturbed as could residents who have to get up early for work.

Please refer to **Appendix B3** for further information.

**1D** The following policies within the City of Westminster Statement of Licensing Policy apply:

Policies applicable

Prevention of crime and disorder (CD1)
Public Safety (PS1)
Prevention of public nuisance (PN1)
Protection children from harm (CH1)
Hours (HRS1)
Stress Area (STR1)
Restaurants within the Stress Area (RNT2)
Fast Food Premises (FFP2)

#### 1E Policy HRS1 Applies:

- (i) Applications for hours within the core hours set out below in this policy will generally be granted, subject to not being contrary to other policies in the Statement of Licensing Policy.
- (ii) Applications for hours outside the core hours set out below in this policy will be considered on their merits, subject to other relevant policies.

#### 1F Policy STR1 Applies:

- (i) It is the Licensing Authority's policy to refuse applications in the Stress Areas for: pubs and bars, fast food premises, and premises offering facilities for music and dancing; other than applications to vary hours within the Core Hours under Policy HRS1.
- (ii) Applications for other licensable activities in the Stress Areas will be subject to other policies, and must demonstrate that they will not add to cumulative impact in the Stress Areas.

#### 1G Policy RNT2 Applies:

Applications will be granted subject to other policies in this Statement and subject to the relevant criteria in Policies CD1, PS1, PN1 and CH1, provided it can be demonstrated that they will not add to cumulative impact in the Stress Areas.

#### 1H Policy FFP2 Applies:

It is the Licensing Authority's policy to refuse applications in the Stress Areas, other than applications to vary hours within the Core Hours under Policy HRS1.

			500	
	11	The Licensing Sub-committee may refu part this proposal, having taken into ac received and Westminster's Statement decision taken should promote the licen	Summary	
		<ul> <li>prevention of public nuisance,</li> <li>prevention of crime &amp; disorder,</li> <li>public safety and</li> <li>protection of children from harm</li> </ul>		
2.		Opening Hours		Environmental
		Monday to Saturday – 11:00 to 01:00 Sunday – 11:00 to 00:00		Health Service & Local Resident
		(Note: Opening hours are not a lice Licensing Act 2003, however they consideration when assessing the a licensing objectives.)		
	2A	Please refer to 1A to 1H above.		
	2B	The Licensing Sub-committee may refuse part this proposal, having taken into according received and Westminster's Statement decision taken should promote the licen	Summary	
L		able Activities Provided at "Wok to	Proposed Licensable	
1 04:		" 4 Brewer Street - 08/07630/LIPV	applica Late Night Refreshment:	
Mor	iday to	nt Refreshment: o Saturday: 23:00 to 01:00 23:00 to 00:00	Same	
		Hours:	Opening Hours:	

	Activities Provided at "Wok to rewer Street - 08/07630/LIPV	Proposed Licensable Activities for this application	
Late Night Ref	reshment:	Late Night Refreshment:	
Monday to Satu	ırday: 23:00 to 01:00	Same	
Sunday: 23:00	to 00:00		
<b>Opening Hours</b>	s:	Opening Hours:	
Monday to Satu	ırday: 11:00 to 01:00	Same	
Sunday: 11:00		, II	
Proposed	The following capacity has been proposed by the applicant:		
Capacity:			
		dated at any one time shall not exceed 15.	
Current	The premises are not currently lic	ensed under the Licensing Act 2003.	
Licensing			
Position			
Current	Comments will be provided for the hearing.		
Planning			
Position			
Residential		radius of the premises are residential, proposed	
Density:	residential or under construction (	46.5%), refer to Appendix E	

List of	A1 – Application Form
Appendices:	A2 – Plans
	A3 - Licence at "Wok to Walk" – 08/07630/LIPV
	A4 - Information from applicant regarding 4 Brewer Street Premises
	B1 – Environmental Health Representation
	B2 - Metropolitan Police Service Representation, Conditions and withdrawal
	B3 - Resident Representation
7	C – Licence History
	D - Proposed Conditions
	E – Residential Map and list of premises in the vicinity
	F - Photograph of the premises
Relevant	Environmental Health
Representations:	1 x Resident

#### 2. APPLICANT SUBMISSIONS AND EVIDENCE

- 2.1 The evidence submitted by the applicant in support of the Licensing Objectives is provided in **Appendix A1**
- 3. LICENSING ACT 2003 APPLICATIONS AND APPEAL HISTORY
- 3.1 Any chronology relating to appeals is set out in Appendix C.

#### Background Documents - Local Government (Access to Information) Act 1972

- Licensing Act 2003
- City of Westminster Statement of Licensing Policy (7<sup>th</sup> January 2011)
- Amended Guidance issued under section 182 of the Licensing Act 2003 (June 2013)

# **APPENDIX A1**

Westminster City Council

**Licensing Service** 4th Floor Westminster City Hall 64 Victoria Street London SW1E 6QP

020 7641 8549 westminster.gov.uk



Application for a premises licence to be granted under the Licensing Act 2003

## PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

ST. AURYN

You may wish to keep a copy of the completed form for your records.

apply Part 1 autho	Insert for a belov rity in	mame(s) of applicant) premises licence under section 17 w (the premises) and I/we are mal a accordance with section 12 of the emises Details	of the Licensin king this applic	ng Act	2003 for the pro	emises described i evant licensing	n
		ess of premises or, if none, ordnance	survey map ref	erence	or description		
		AND FLOOR	• -	_			
3	9, 1	PICCADILL	MILL	3,	1681		
		MICCADILL	-(				
		11					
Post t	own	MOCHON			Postcode	MID 7L	K
		1 00					_
Telep	hone r	number at premises (if any)	0-5				_
Non-c	lomes	tic rateable value of premises	\$25,5	90			
Part 2	- App	olicant Details					
Please	e state	whether you are applying for a prer	mises licence as				
1 1045	o biato	who are applying out a pro-	Ple	ase ticl	k as appropriate		
a)	an ir	ndividual or individuals *			please complet	te section (A)	
b)	a pe	rson other than an individual *					
	i.	as a limited company			please complet	te section (B)	
	ii. as a partnership				please complet	te section (B)	
	iii.	as an unincorporated association o	ır		please complet	te section (B)	
	iv.	other (for example a statutory corp	poration)		please complet	te section (B)	
			÷:				

c)	a recognised club		77	please compl	ete section (B)			
d)	a charity			please compl	ete section (B)			
e)	the proprietor of an	educational establishment		please compl	ete section (B)			
f)	a health service bod	dy		please compl	ete section (B)			
g)		istered under Part 2 of the Care (c14) in respect of an independe	nt	please compl	ete section (B)			
ga)	of the Health and So	istered under Chapter 2 of Part 1 ocial Care Act 2008 (within the t) in an independent hospital in		please compl	ete section (B)			
h)	the chief officer of p and Wales	police of a police force in Englan	d 🔲	please compl	ete section (B)			
* If yo	ou are applying as a po	erson described in (a) or (b) plea	se confirm	ı:				
Please	tick yes							
	arrying on or proposi	ng to carry on a business which i	nvolves th	e use of the pro	emises for			
	naking the application	pursuant to a			*			
	statutory function o							
(A) IN		ed by virtue of Her Majesty's pro CANTS (fill in as applicable)	roganve		** <b>L</b>			
Mr	Mrs 🗌	Miss Ms		r Title (for				
Surna	me ST. AU	BUN First	names N	1AUR	ICE			
I am 18	8 years old or over			Pleas				
		14,3PA Hous	SE					
	at postal address if ant from premises	303 STREATH	AM	HIGH	ROAD			
address	-	STRE			=			
Post to	wn Long	Porl		Postcode	9W163NB			
	LORYON							
Daytin	ne contact telephone	Daytime contact telephone number 079800 43938  E-mail address optional) MASTAUBYN QYAHOO. Co. UK						

## SECOND INDIVIDUAL APPLICANT (if applicable)

Mr	Ms Other Title (for example, Rev)
Surname	First names
I am 18 years old or over	Please tick yes
Current postal address if different from premises address	
Post town	Postcode
Daytime contact telephone number	
E-mail address (optional)	
registered number. In the case of a partnership corporate), please give the name and address of a Name	pplicant in full. Where appropriate please give any or other joint venture (other than a body each party concerned.
Address	
Registered number (where applicable)	
Description of applicant (for example, partnership,	company, unincorporated association etc.)
Telephone number (if any)	
E-mail address (optional)	

Pa	rt 3 Operating Schedule	
W	hen do you want the premises licence to start?	DD MM YYYY
W	you wish the licence to be valid only for a limited period, when do you ant it to end?	DD MM YYYY
P	ease give a general description of the premises (please read guidance note 1)  ROUND FLOOR RESTAURANT AX  TOILET AND STOREROOMS.	1) Basement
pie	5,000 or more people are expected to attend the premises at any one time, asse state the number expected to attend.	N/A
	ease see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and 2 t	o the Licensina A 4 2002
	vision of regulated entertainment	Please tick any that apply
a)	plays (if ticking yes, fill in box A)	
b)	films (if ticking yes, fill in box B)	
c)	indoor sporting events (if ticking yes, fill in box C)	<sub>2</sub> 🗆
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	, 0
e)	live music (if ticking yes, fill in box E)	
f)		
	recorded music (if ticking yes, fill in box F)	
g)	recorded music (if ticking yes, fill in box F)  performances of dance (if ticking yes, fill in box G)	

Provision of late night refreshment (if ticking yes, fill in box I)					
Supply	Supply of alcohol (if ticking yes, fill in box J)				
In all c	ases com	plete boxes	K, L and M		
A					
	rd days an	d timings	Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	lndoors	
(please	Jeso guo	ance note	guidance note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
			<b>\</b>		
Tue					
Wed			State any seasonal variations for performing plays (	please read guid	ance
			note 4)		
Thur			N/A		
Fri			Non standard timings. Where you intend to use the performance of plays at different times to those liste the left, please list (please read guidance note 5)	premises for the	ie i on
Sat					
Sun					

	Standard days and timings (please read guidance note		Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	can guida		note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the exhibition of fil guidance note 4)	ms (please read	
Thur			NA		
Fri	1		Non standard timings. Where you intend to use the exhibition of films at different times to those listed in left, please list (please read guidance note 5)	premises for th the column on	e the
Sat		41			
Sun					

Standa	sporting rd days an read guid	d timings	Please give further details (please read guidance note 3)
Day	Start	Finish	> <u>g</u>
Mon			
Tue			State any seasonal variations for indoor sporting events (please read guidance mate 4)
Wed			N/A
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 5)
Fri			
Sat			
Sun			

entert	g or wresti ninments nd days and		Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
(please 6)			greate read gardenee note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for boxing or wrestling (please read guidance note 4)	entertainment	
Thur			A/N		
Fri			Non standard timings. Where you intend to use the or wrestling entertainment at different times to thos column on the left, please list (please read guidance p	e listed in the	xing
Sat					
Sun				\	\

Standar			Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
(piease 6)	lead guid	ance note	Todd gurdanice note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the performance of read guidance note 4)	<u>Flive music</u> (ple	ase
Thur			N/A		
Fri			Non standard timings. Where you intend to use the performance of live music at different times to those on the left, please list (please read guidance note 3)	premises for the listed in the co	<u>e</u> lumn
Sat	- 20				
Sun					\

Standar	led music d days and read guidar		Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	/			Outdoors	
Day	Start	Finish		Both	
Mon	***************************************		Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the playing of recorread guidance note 4)	rded music (plea	ase
Thur			N/A		
Fri			Non standard timings. Where you intend to use the playing of recorded music at different times to those on the left, please list (please read guidance note 5)	premises for the listed in the col	<u>e</u> lumn
Sat					
Sun					\

Standa	mances of or rd days and read guidan	timings	Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
(picase 6)	dead guida	ice note	guidance note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the performance of guidance note 4)	f dance (please r	read
Thur			AIM	si .	
Fri	.11.5.		Non standard timings. Where you intend to use the performance of dance at different times to those lists the left, please list (please read guidance note 5)	premises for th ed in the colum	e n on
Sat					
Sun					/

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 6)			Please give a description of the type of entertainment yo	ou will be provid	ing
Day	Start	Finish	Will this entertainment take place indoors or outdoors or both – please tick (please read guidance	Indoors	
Mon			pote 2)	Outdoors	
				Both	
Tue			Please give further details here (please read guidance note 3)		
Wed					
Thur			State any seasonal variations for entertainment of a to that falling within (e), (f) or (g) (please read guidar	similar descript nce note 4)	ion
Fri			N/A	v , x	
Sat			Non standard timings. Where you intend to use the entertainment of a similar description to that falling at different times to those listed in the column on the (please read guidance note 5)	within (e), (f) o	r (g)
Sun					\

Late night refreshment Standard days and timings (please read guidance note		timings	Will the provision of late night refreshment take place indoors or outdoors or both – please tick	Indoors	
(please 6)	read guida	nce note	(please read guidance note 2)	Outdoors	
Day	Start	Finish		Both	
Mon	23	0(	Please give further details here (please read guidance	e note 3)	
Tue	23	0(			
Wed	23	01.00	State any seasonal variations for the provision of la (please read guidance note 4)	nte night refresh	ment
Thur	23	01.00			
Fri	23.00	01.00	Non standard timings. Where you intend to use the provision of late night refreshment at different time the column on the left, please list (please read guidant)	es, to those liste	he d in
Sat	23	01.00	R		
Sun	23.00	50.00			

				*	
Supply of alcohol Standard days and timings (please read guidance note		l timings	Will the supply of alcohol be for consumption – please tick (please read guidance note 7)	On the premises	
6)	sead guida	ince note		Off the premises	
Day	Start	Finish		Both	
Mon			State any seasonal variations for the supply of alcohoguidance note 4)	ol (please read	
Tue				*	
Wed			NA	Th.	
Thur			Non standard timings. Where you intend to use the supply of alcohol at different times to those listed in left, please list (please read guidance note 5)	premises for th the column on	<u>e</u> the
Fri					
Sat					
Sun			K.		/

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor:

Name		e .
Address		8
	N/A	,-
Postcode		9
Personal licen	nce number (if known)	
Issuing licens	ing authority (if known)	

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8).

L

Start	Finish	=
11.00	0/.00	
11.00	01.00	
//-00	0/.00	Non standard timings. Where you intend the premises to be open to the
11.00	01.00	public at different times from those listed in the column on the left.  please list (please read guidance note 5)
11.00	01.00	District Control of the Control of t
11.00	01.00	
11.00	00.00	
	d days and read guida  Start  (1.00  11.00  (1.00)	d days and timings read guidance note  Start Finish  ((

M Describe the steps you intend to take to promote the four licensing objectives:

a) General - all four licensing objectives (b, c, d and e) (please read guidance note 9)

UTILISE ALL EXISTING LICENSING CONDITIONS
OF THE LICENCE PREVIOUSLY HELD AT
4. BLEWER STREET, LONDON, WI
08/07630/LIPV

b) The prevention of crime and disorder

WITLISATION OF CONDITIONS 9 AND 10 OF MEVIOUSLY
HELD LICENCE AT 4, BREWER STREET, LONDON
WII

08/07630/LIPY

c) Public safety

UTILISATION OF CHITTIONS 9 AND 10 OF MENIOUSLY
HELD LICENCE AT 4, BREWER STREET, LONDON WI

08/07630/LIPU

d) The prevention of public nuisance

UTILISATION OF CONDITIONS 3,4,5,6,7, AND 11 OF PREVIOUSLY HELD LICENCE AT 4.3 REWER STREET, LONDON, HI

e) The protection of children from harm

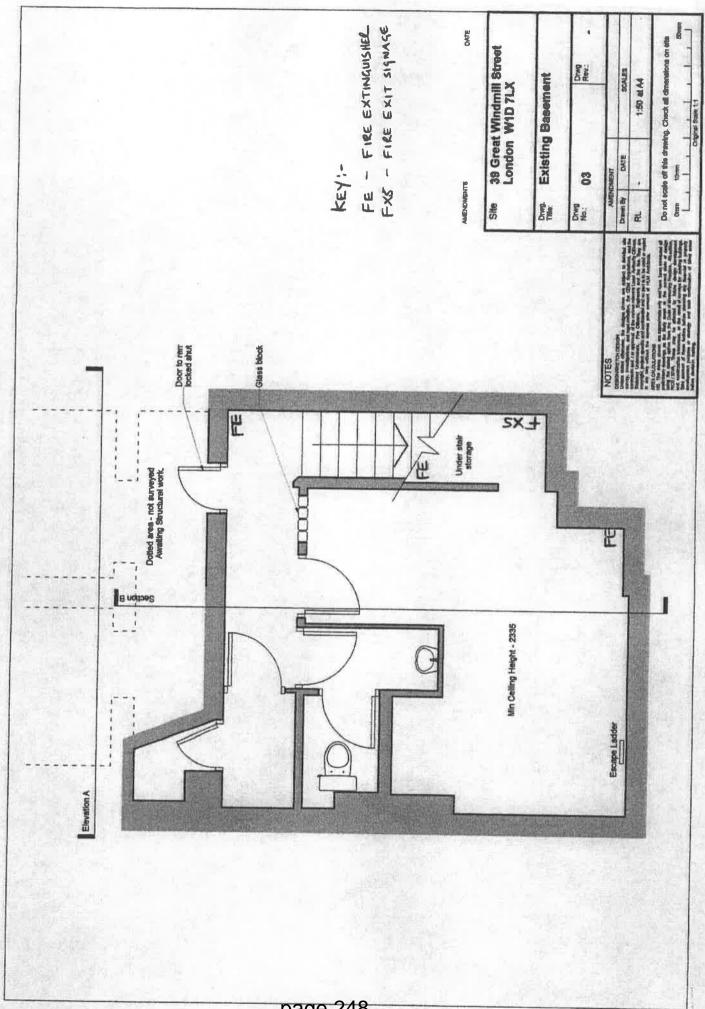
		_			
Checklist:	Please tick to indicate agree	ment			
A I have made	or enclosed payment of the fee.				
	ed the plan of the premises.				
	opies of this application and the plan to responsible authorities and others where				
	ted the consent form completed by the individual I wish to be designated premises fapplicable.				
	that I must now advertise my application.				
<ul> <li>I understand rejected.</li> </ul>	• I understand that if I do not comply with the above requirements my application will be rejected.				
LEVEL 5 ON TH TO MAKE A FAI Part 4 – Signature Signature of appli	CE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING E STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT LISE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.  (please read guidance note 10)  (icant or applicant's solicitor or other duly authorised agent (see guidance note all of the applicant, please state in what capacity.	2003,			
Signature	9.9.0				
Date	26th Angust 214.				
Capacity	Manager				
For joint applicat agent (please read capacity.	tions, signature of 2 <sup>nd</sup> applicant or 2 <sup>nd</sup> applicant's solicitor or other authorised guidance note 12). If signing on behalf of the applicant, please state in what	×			
Signature					
Date					
Capacity					

Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 13)			
Post town		Postcode	
Telephone number (if any)			
If you would prefer us to correspond with you by e-mail, your e-mail address (optional)			

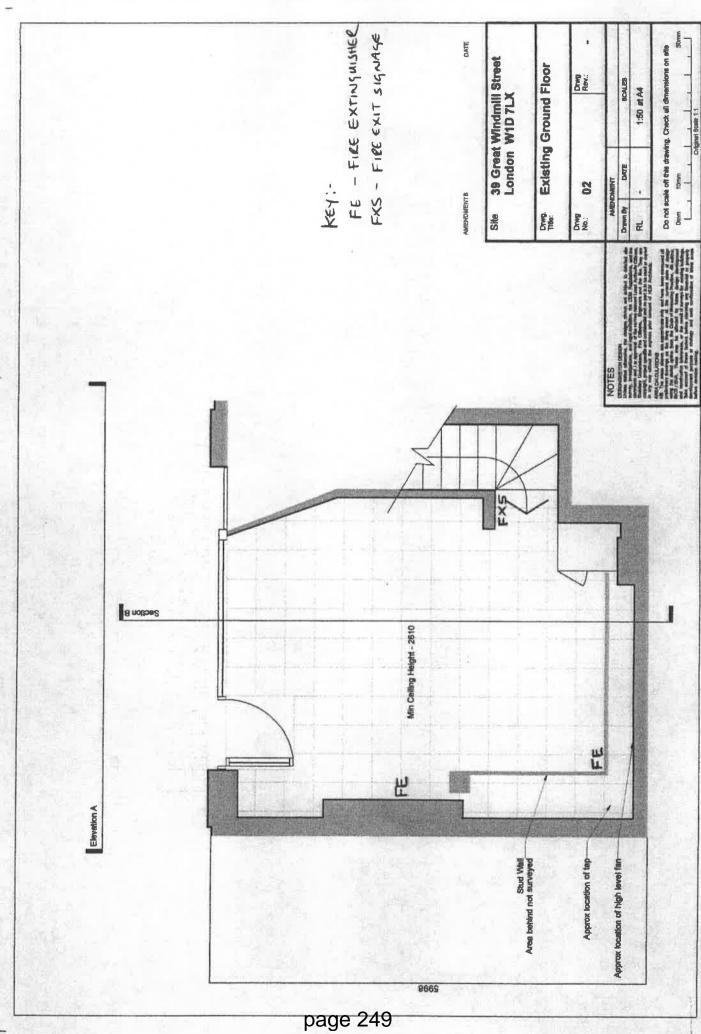
#### **Notes for Guidance**

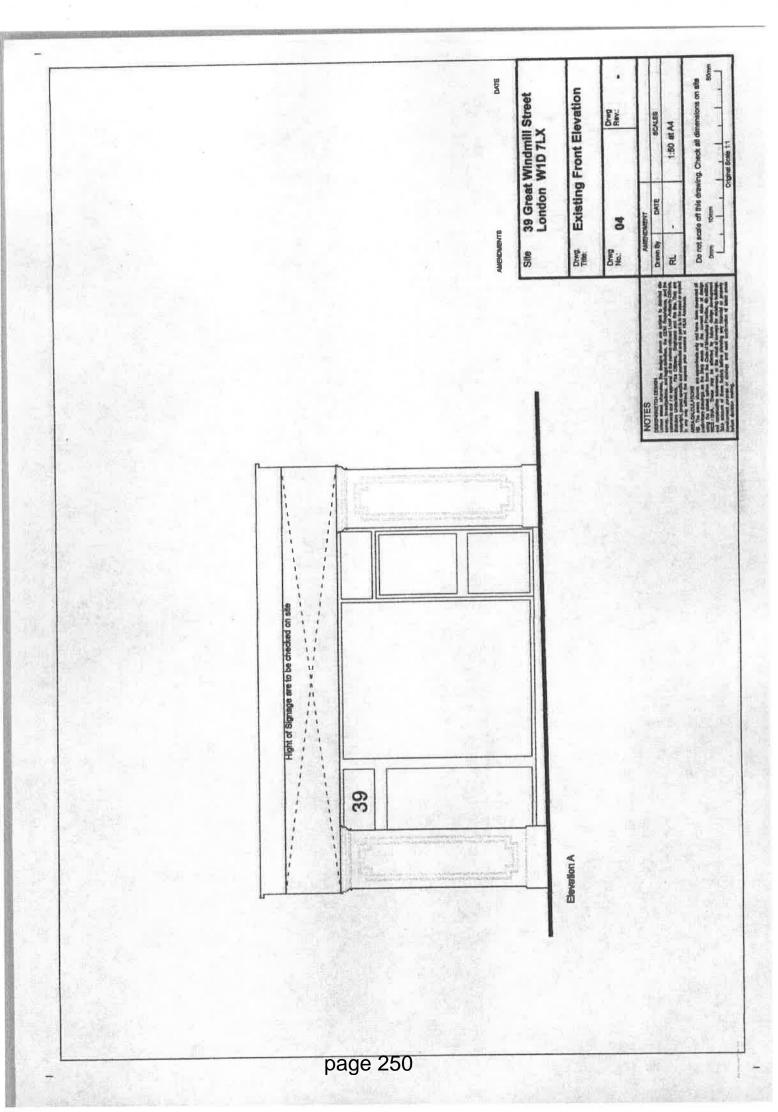
- Describe the premises, for example the type of premises, its general situation and layout and any
  other information which could be relevant to the licensing objectives. Where your application
  includes off-supplies of alcohol and you intend to provide a place for consumption of these offsupplies, you must include a description of where the place will be and its proximity to the
  premises.
- 2. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
- 3. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or seminudity, films for restricted age groups or the presence of gaming machines.
- 9. Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- 11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 12. Where there is more than one applicant, each of the applicant or their respective agent must sign the application form.
- 13. This is the address which we shall use to correspond with you about this application.

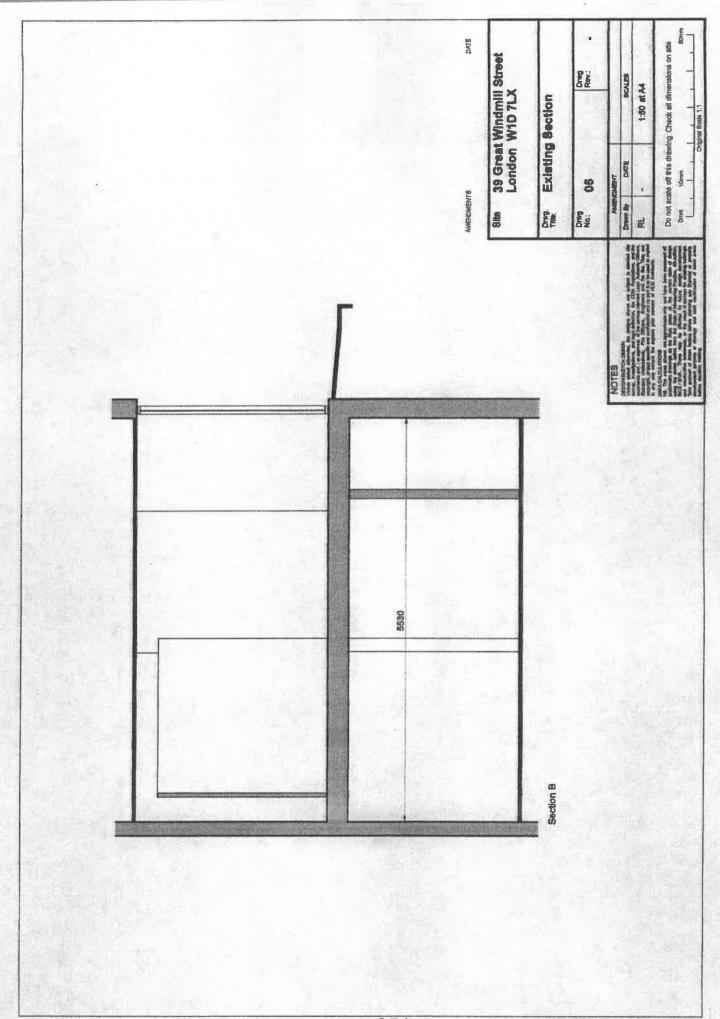
# **APPENDIX A2**

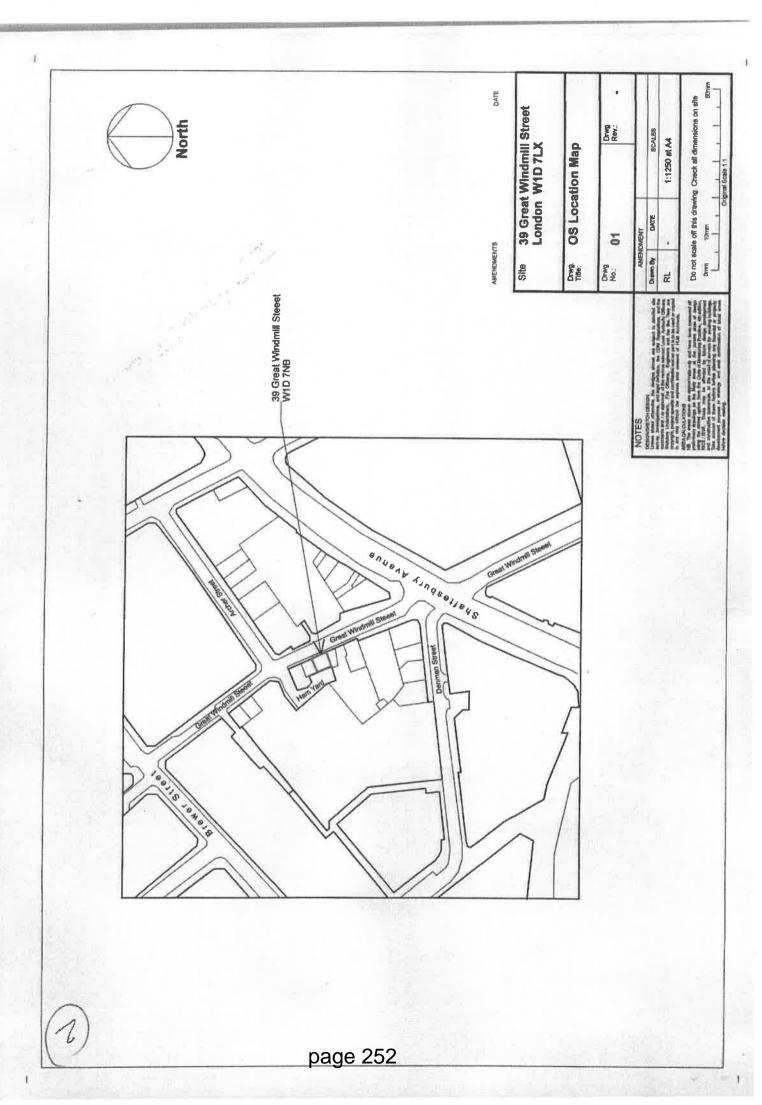


page 248









## **APPENDIX A3**



Schedule 12 Part A WARD: West End UPRN: 999000136580

**Premises licence** 

Regulation 33, 34

Premises licence number:	08/07630/LIPV		
Original Reference:	05/07330/LIPCV		
Part 1 – Premises details			
Postal address of premises:			
Wok To Walk Ground Floor 4 Brewer Street London W1F 0SB			
Telephone Number: 020 7266	0001		
Where the licence is time limi	ited the dates:		
Whiere the hoence is time initial	ited, ine dates.		
Not applicable			
Licensable activities authoris	sed by the licence:		
Late Night Refreshment			
The times the linear continuit	and the counting out of licenschip activities.		
ine times the licence authori	ses the carrying out of licensable activities:		
Late Night Refreshment Monday to Saturday: Sunday: Non-standard Timings: N/A	23:00 to 01:00 ° 23:00 to 00:00		
The opening hours of the pre	mises:		
Monday to Saturday: Sunday:	11:00 to 01:00 11:00 to 00:00		
Where the licence authorises supplies:	supplies of alcohol, whether these are on and/or off		
Not applicable			

#### Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence:			
Lior Schwietzer 28 Clifton Road London W9 1GT			
	: lior@mzozveg.com nber : 07970 682 394		
Registered nui	mber of holder, for example company number, charity number (where		
02072660001			
Name, address premises licen	s and telephone number of designated premises supervisor where the ce authorises the supply of alcohol:		
Not applicable			
	ce number and issuing authority of personal licence held by designated ervisor where the premises licence authorises for the supply of alcohol:		
Not applicable			
Date:	29 October 2008		
Signed:	pp Director of Community Protection		

#### Annex 1

#### Conditions relating to the provision of late night refreshment

- 1. This licence is subject to all the former regulations made by Westminster City Council prescribing standard conditions for annual night café licences, effective from 1 October 2001.
- 2. The premises may be kept open only for the purposes of this licence from 12 midnight on each of the days Monday to Saturday to 1am on the day following.
- 3. No amplified music shall be played within the premises after 23:00.
- 4. The sliding façade of the premises shall be closed when the premises are in use under this licence.
- 5. The pavement from the building line to the kerb edge, and to include the gutter/channel immediately outside the premises and to a distance of 10 metres on either side is swept whilst the premises are open for business and litter and sweepings collected, stored and disposed of in accordance with the approved refuse storage arrangements.
- 6. At the close of business each day the premises are open for business, the pavement from the building line to the kerb edge, and to include the gutter/channel immediately outside the premises and to a distance of 10 metres on either side is swept whilst the premises are open for business and litter and sweepings collected, stored and disposed of in accordance with the approved refuse storage arrangements.
- 7. All refuse must be paid, properly presented, and can only be placed on street 30 minutes before the scheduled collection time.
- 8. The number of persons accommodated at any one time shall not exceed 15.

#### Annex 2 - Conditions consistent with the operating Schedule

- 9. All licensable activities shall be restricted to the ground floor of the premises.
- 10. The venue shall install and maintain a comprehensive CCTV system as per the minimum requirements of a Metropolitan Police Crime Prevention Officer. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the venue is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Recordings shall be made available immediately upon the request of Police or authorised officer throughout the preceding 31 day period".

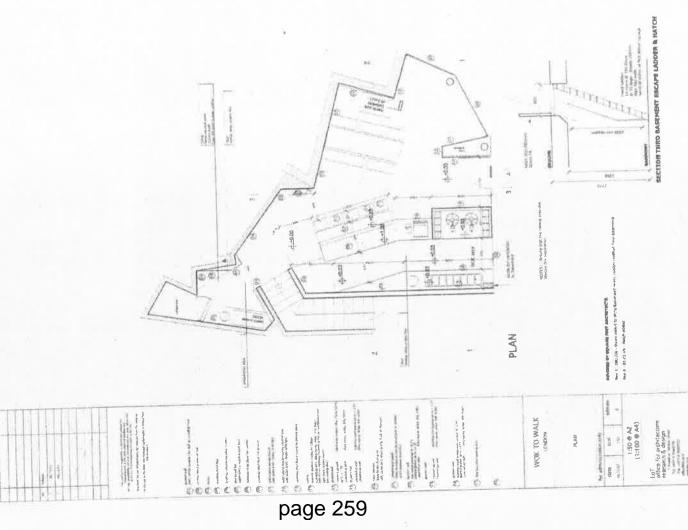
### Annex 3 – Conditions attached after a hearing by the licensing authority

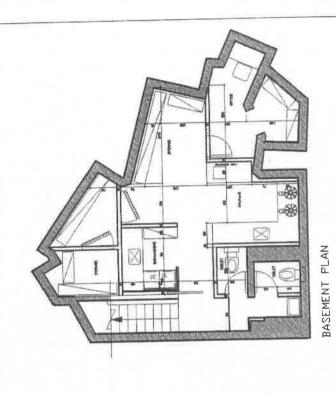
- 11. To allow the consumption of food on the premises after 23:00 provided that the doors to the premises remain closed.
- 12. The premises is allowed to have the provision of incidental background recorded music until 23:00.

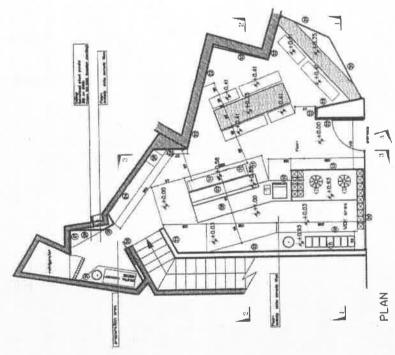
#### Annex 4 - Plans

Attached









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for comhitetration only date soul elition issues 1 increase 2 WOK TO WALK A00 PLAN

			London, NW1 4SH.
p/n	Name of Premises	Premises Address	Opening Hours
-9093	Co-operative Food	18-22 Park Road London NW1 4SH	Monday to Sunday 07:00 - 23:00
-18981	Rudolf Steiner Bookshop	Ground Floor 35 Park Road London NW1 6XT	Monday to Sunday 09:00 - 00:00
-3688	Mumtaz Restaurant	Ground Floor 4-10 Park Road London NW1 4SH	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 0
		-	



# City of Westminster 64 Victoria Street, London, SW1E 6QP

#### Schedule 12 Part B

WARD: West End UPRN: 999000136580

Premises licence summary

Regulation 33, 34

Premises licence number:	08/07630/LIPV		
Part 1 – Premises details			
Postal address of premises:			
Wok To Walk Ground Floor 4 Brewer Street London W1F 0SB			
Telephone Number: 020 7266	0001		
Where the licence is time limi	ted, the dates:		
Not applicable			
Licensable activities authorised by the licence:			
Late Night Refreshment			
The times the licence authoris	ses the carrying out of licensable activities:		
Late Night Refreshment			
Monday to Saturday: Sunday:	23:00 to 01:00 23:00 to 00:00		
Non-standard Timings: N/A			
The opening hours of the pre	mises:		
Monday to Saturday:	11:00 to 01:00		
Sunday:	11:00 to 00:00		
Where the licence authorises supplies of alcohol, whether these are on and/or off supplies:			
Not applicable			

Name and (re	gistered) address of noider of premises licence.
Lior Schwietze 28 Clifton Roa London W9 1GT	
Registered neapplicable)	umber of holder, for example company number, charity number (where
02072660001	
Name of desi	gnated premises supervisor where the premises licence authorises for alcohol:
Not applicable	
State whethe	r access to the premises by children is restricted or prohibited:
N/A	
Date:	29 October 2008
Signed:	pp Director of Community Protection

### APPENDIX A4

#### Eaton, Sam

From:

Maurice [mastaubyn@yahoo.co.uk]

Sent:

17 October 2014 09:55

To:

Eaton, Sam

Cc:

Dror Woktowalk

Subject:

Re: 39 Great Windmill Street, London - 14/07220/LIPN

Dear Mr Eaton.

I apologise for taking so long to get back to you but I have been away on a short family break and I will be away again on Sunday the 19th October, 2014 until Monday 27th October, 2014.

You pointed out a few concerns in regards to my position at no.4 Brewer Street licence number (ref:08/07630/LIPV) and you wanted to know whether we will be surrendering the license at no. 4 Brewer Street should our application be granted for no. 39 Great Windmill Street, application reference no. (14/07220/LIPN).

This is our position, the license at no.4 Brewer Street is currently in the name of our managing Director Mr Lior Schwietzer, we will be applying for a change of name to mine Mr Maurice St. Aubyn. Because of building changes to the area we have signed an agreement with the freeholders Soho estates to move from our current location at no.4 Brewer Street to our present location at no. 39 Great Windmill street.

The agreement is for approximately three years for building works to be completed we will then be moving back to no.4 Brewer Street while building works will be taking place at no. 39 great Windmill Street for approximately another 3 years.we will be retaining our current license so that when we move back to no.4 Brewer Street we will have no issues, as for my position I am the new member of staff that has been brought in with the responsibility for all licenses and premises matters.

I hope that this short email clarifies your concerns, should you wish for any further details please feel free to contact my office.

Yours sincerely

Maurice St. Aubyn

Mr Maurice St Aubyn
Property Planning & Licensing Consultant
St Aubyn Properties
Contact: mastaubyn@yahoo.co.uk

Mobile: +44(0)7980043938

On 10 Oct 2014, at 14:19, Eaton, Sam < seaton1@westminster.gov.uk > wrote:

## APPENDIX B1

#### CITY OF WESTMINSTER

#### **MEMORANDUM**

TO

**Licensing Officer** 

REFERENCE

14/07220/LIPN

**FROM** 

EH Consultation Team, 4<sup>th</sup> Floor (West) City Hall

REFERENCE

14/037172/EHCT

**BEING DEALT WITH BY** 

**David Nevitt** 

TELEPHONE

3188

DATE

23.9.2014

#### **LICENSING ACT 2003**

#### APPLICATION FOR A PREMISES LICENCE

#### **GROUND FLOOR & BASEMENT, 39 GREAT WINDMILL STREET, W1**

I refer to the above application which seeks a Premises Licence to include the following Licensable activities:

Late Night Refreshment 'Indoors' until 0100hrs Monday to Saturday and until 0000hrs on Sunday;

The applicant has proposed conditions which are under consideration.

I wish to make Representations on the following grounds:

Representation is made in relation to the application, as the proposals are likely to increase Public Nuisance and may impact upon Public Safety.

The premises is located in the West End Stress Area as defined by the City Council's Licensing Policy.

Should you wish to discuss the matter further please do not hesitate to contact me.

David Nevitt
Environmental Health Officer

#### CITY OF WESTMINSTER

TO Licensing Officer

REFERENCE 14/07220/LIPN

FROM EH Consultation Team

REFERENCE
BEING DEALT WITH BY lan Watson (iwatson@westminster.gov.uk)

TELEPHONE 020 7641 3183
DATE 22nd October 2014

#### The Licensing Act 2003

#### 39 Great Windmill St, W1

I refer to the application for a New Premises Licence.

The premises are located within the West End Stress Area as stated in the City of Westminster's Statement of Licensing Policy.

The following conditions are proposed by Environmental Health to support the licensing objectives if the application is granted.

- 1. There shall be no take-away of hot food or hot drink after 23.00 hours daily.
- 2. The consumption of food shall only be by customers seated inside the premises.
- A waiter/waitress service shall be provided.
- 4. The maximum number of customers that may be inside the premises at any one time shall not exceed 15 persons. (or such lower number on final clearance).
- 5. No noise shall emanate from the premises nor vibration be transmitted through the structure of the premises which gives rise to a nuisance.
- 6. Notices shall be prominently displayed at exits requesting patrons to respect the needs of local residents and businesses and leave the area quietly.
- 7. All waste shall be properly presented and placed out for collection no earlier than 30 minutes before the scheduled collection times.
- 8. During the hours of operation of the premises, the licence holder shall ensure sufficient measures are in place to remove and prevent litter or waste arising or accumulating from customers in the area immediately outside the premises, and that this area shall be swept and or washed, and litter and sweepings collected and stored in accordance with the approved refuse storage arrangements by close of business.

9. No waste or recyclable materials, including bottles, shall be moved, removed from or placed in outside areas between 23.00 hours and 08.00 hours on the following day.

Should you wish to discuss the matter further please do not hesitate to contact me.

lan Watson Senior Practitioner Environmental Health (Licensing)

## **APPENDIX B2**

#### Eaton, Sam

From:

Deweltz, Adam

Sent:

22 September 2014 11:59

To: Cc: Maurice idoxlicensina

Subject:

RE: Ground Floor, 39 Great Windmill Street, Picccadilly, W1 - 14/07220/LIPN

Follow Up Flag: Flag Status:

Follow up Completed

Dear Maurice,

Thank you for agreeing to the conditions. The Metropolitan Police as a reasonable authority, withdraw their representation.

Many thanks

Adam.

PC Adam Deweltz Westminster Police Licensing Unit Westminster City Hall 4th Floor 64 Victoria Street London SW1E 6QP

From: Maurice [mailto:mastaubyn@yahoo.co.uk]

**Sent:** 19 September 2014 20:46

To: Deweltz, Adam

Subject: Re: Ground Floor, 39 Great Windmill Street, Picccadilly, W1 - 14/07220/LIPN

Dear Officer Deweltz

Thank you for your prompt response in regards to this application. As you know, there is already a similar system in place, at Number 4 Brewer Street, however, we are currently installing a new up to date system at 39 Great Windmill Street. We unreservedly accept all of your conditions and will be implementing them before opening and it can be inspected at your convenience. Sorry for my delayed response.

Mr Maurice St Aubyn **Property Planning** & Licensing consultant Contact:mastaubyn@yahoo.co.uk Mobile: +44(0)7980043938

On 19 Sep 2014, at 10:22, "Deweltz, Adam" < adeweltz@westminster.gov.uk > wrote:

**Dear Maurice** 

Ground Floor, 39 Great Windmill Street, Piccadilly, W1 - 14/07220/LIPN

With reference to the above, I am writing to inform you that the Metropolitan Police, as a Responsible Authority, make a representation against the above application, as it is our belief that if granted the application would undermine the Licensing Objectives.

The venue is situated in the West End Stress Area, a locality where there is traditionally high crime and disorder. We have concerns that this application will cause further policing problems in an already demanding area.

In order for the licence to be granted, the Police would like the following conditions added:

- 1) The premises shall install and maintain a comprehensive CCTV system as per the minimum requirements of the Westminster Police Licensing Team. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the preceding 31 day period.
- 2) A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises is open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images or data with the absolute minimum of delay when requested.
- 3) An incident log shall be kept at the premises, and made available on request to an authorised officer of the City Council or the Police, which will record the following:
  - (a) all crimes reported to the venue
  - (b) all ejections of patrons
  - (c) any complaints received concerning crime and disorder
  - (d) any incidents of disorder
  - (e) any faults in the CCTV system or searching equipment or scanning equipment
  - (f) any visit by a relevant authority or emergency service.

I know there is already an existing CCTV licence condition on the Premises licence for 4 Brewer street. The one I have asked for is a new updated one. If you are happy to agree to the above conditions, I will withdraw our representation.

I look forward to your prompt response.

Many thanks

Adam.

PC Adam Deweltz
Westminster Police Licensing Unit
Westminster City Hall
4th Floor
64 Victoria Street
London
SW1E 6QP

### Comments for Licensing Application 14/07220/LIPN

#### **Application Summary**

Application Number: 14/07220/LIPN

Address: Basement And Ground Floor 39 Great Windmill Street London W1D 7LX

Proposal: Premises Licence - New Case Officer: Miss Samantha Eaton

#### **Customer Details**

Name: Mrs Kitieng Matsunaga

Address: Flat 1 40 Great Windmill Street London

#### **Comment Details**

Commenter Type: Neighbour

Stance: Customer objects to the Licensing Application

Comment Reasons:

Comment:7:49 PM on 22 Sep 2014 39 Great Windmill Street

Application of late night refreshments

Dear Sir / Madam,

We are the residents of 40 Great Windmill street and are seriously concerned and worried about the above application.

In the past, we have suffered from the noise of the nearby pubs and clubs. However, Westminster City council have provided great assistance as now most of them will close before 12am. As we are just next door to the applied premises, any delayed trading hours will seriously affect our life. It is already difficult getting some rest due to cars honking regularly outside as well as the drunken customers of the nearby clubs vandalising our doorbell, allowing 39 Great Windmill Street to provide late night refreshments will only increase the level of noise and disturbances.

Please also kindly consider our children who are still in school, as well as us residents, as we all have to wake up early in the morning for work, and implore you to object to this application.

Many thanks

Mr. & Mrs. Matsunaga

### **Licence & Appeal History**

The Premises are not currently licensed under the Licensing Act 2003.

There is no appeal history for the premises.

#### **APPENDIX D**

## CONDITIONS CONSISTENT WITH THE OPERATING SCHEDULE AND CONDITIONS PROPOSED BY A PARTY TO THE HEARING

Basement & Ground Floor, 39 Great Windmill Street, London

When determining an application for a new premises licence under the provisions of the Licensing Act 2003, the licensing authority must, unless it decides to reject the application, grant the licence subject to the conditions which are indicated as mandatory in this schedule.

At a hearing the licensing authority may, in addition, and having regard to any representations received, grant the licence subject to such conditions which are consistent with the operating schedule submitted by the applicant as part of their application, or alter or omit these conditions, or add any new condition to such extent as the licensing authority considers necessary for the promotion of the licensing objectives.

This schedule lists those conditions which are consistent with the operating schedule, or proposed as necessary for the promotion of the licensing objectives by a responsible authority or an interested party as indicated. These conditions have not been submitted by the licensing service but reflect the positions of the applicant, responsible authority or interested party and have not necessarily been agreed.

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( CAP	Miti	ons:
COL	IUIL	UII3.

#### Mandatory:

None

#### **Conditions Proposed by the Applicant:**

- 1. This licence is subject to all the former regulations made by Westminster City Council prescribing standard conditions for annual night café licences, effective from 1 October 2001.
- 2. The premises may be kept open only for the purposes of this licence from 12 midnight on each of the days Monday to Saturday to 1am on the day following.
- 3. No amplified music shall be played within the premises after 23:00.
- 4. The sliding façade of the premises shall be closed when the premises are in use under this licence.
- 5. The pavement from the building line to the kerb edge, and to include the gutter/channel immediately outside the premises and to a distance of 10 metres on either side is swept whilst the premises are open for business and litter and sweepings collected, stored and disposed of in accordance with the approved refuse storage arrangements.
- 6. At the close of business each day the premises are open for business, the pavement from the building line to the kerb edge, and to include the gutter/channel immediately outside the premises and to a distance of 10 metres on either side is swept whilst the premises are open for business and litter and sweepings collected, stored and disposed of in accordance with the approved refuse storage arrangements.
- 7. All refuse must be paid, properly presented, and can only be placed on street 30 minutes before the scheduled collection time.

- 8. The number of persons accommodated at any one time shall not exceed 15.
- 9. All licensable activities shall be restricted to the ground floor of the premises.
- To allow the consumption of food on the premises after 23:00 provided that the doors to the premises remain closed.
- 11. The premises is allowed to have the provision of incidental background recorded music until 23:00

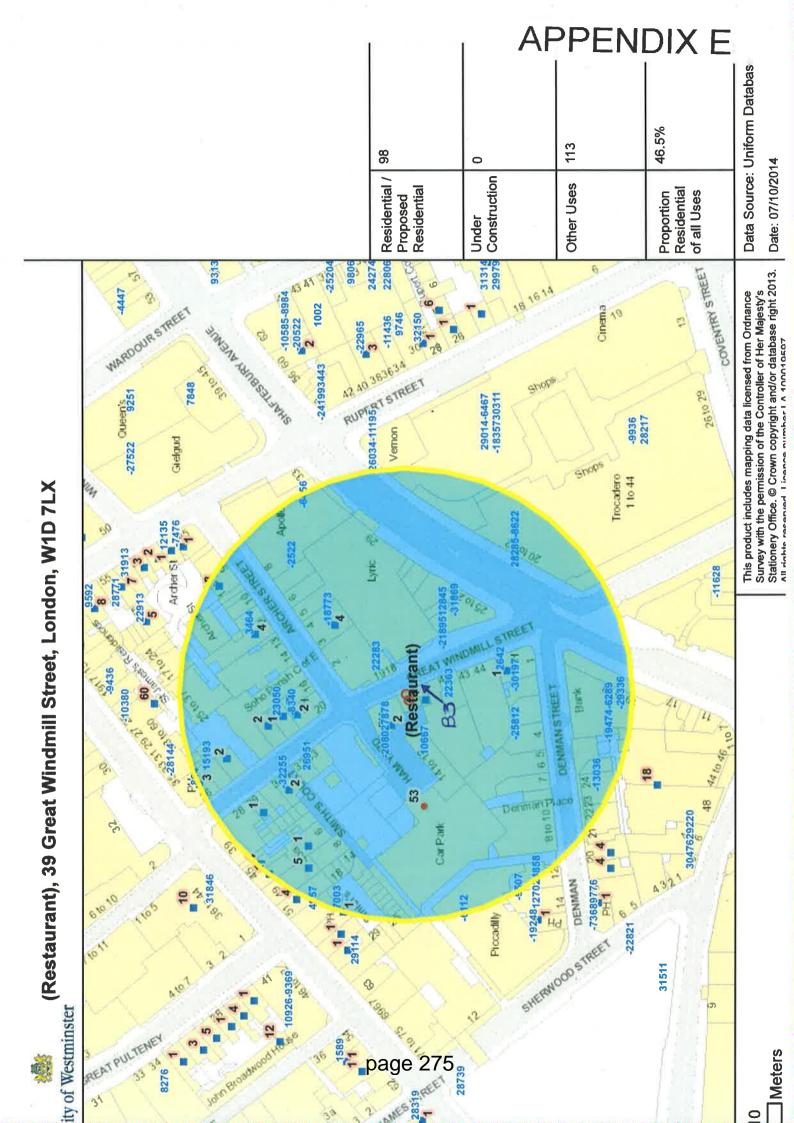
#### Proposed by the Metropolitan Police Service and agreed with the Applicant:

- 12. The premises shall install and maintain a comprehensive CCTV system as per the minimum requirements of the Westminster Police Licensing Team. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the preceding 31 day period.
- 13. A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises is open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images or data with the absolute minimum of delay when requested.
- An incident log shall be kept at the premises, and made available on request to an authorised officer of the City Council or the Police, which will record the following:
  - (a) all crimes reported to the venue
  - (b) all ejections of patrons
  - (c) any complaints received concerning crime and disorder
  - (d) any incidents of disorder
  - (e) any faults in the CCTV system or searching equipment or scanning equipment
  - (f) any visit by a relevant authority or emergency service.

#### Conditions Proposed by the Environmental Health Service:

- 15. There shall be no take-away of hot food or hot drink after 23.00 hours daily.
- 16. The consumption of food shall only be by customers seated inside the premises.
- 17. A waiter/waitress service shall be provided.
- 18. The maximum number of customers that may be inside the premises at any one time shall not exceed 15 persons. (or such lower number on final clearance).
- 19. No noise shall emanate from the premises nor vibration be transmitted through the structure of the premises which gives rise to a nuisance.
- 20. Notices shall be prominently displayed at exits requesting patrons to respect the needs of local residents and businesses and leave the area quietly.
- 21. All waste shall be properly presented and placed out for collection no earlier than 30 minutes before the scheduled collection times.

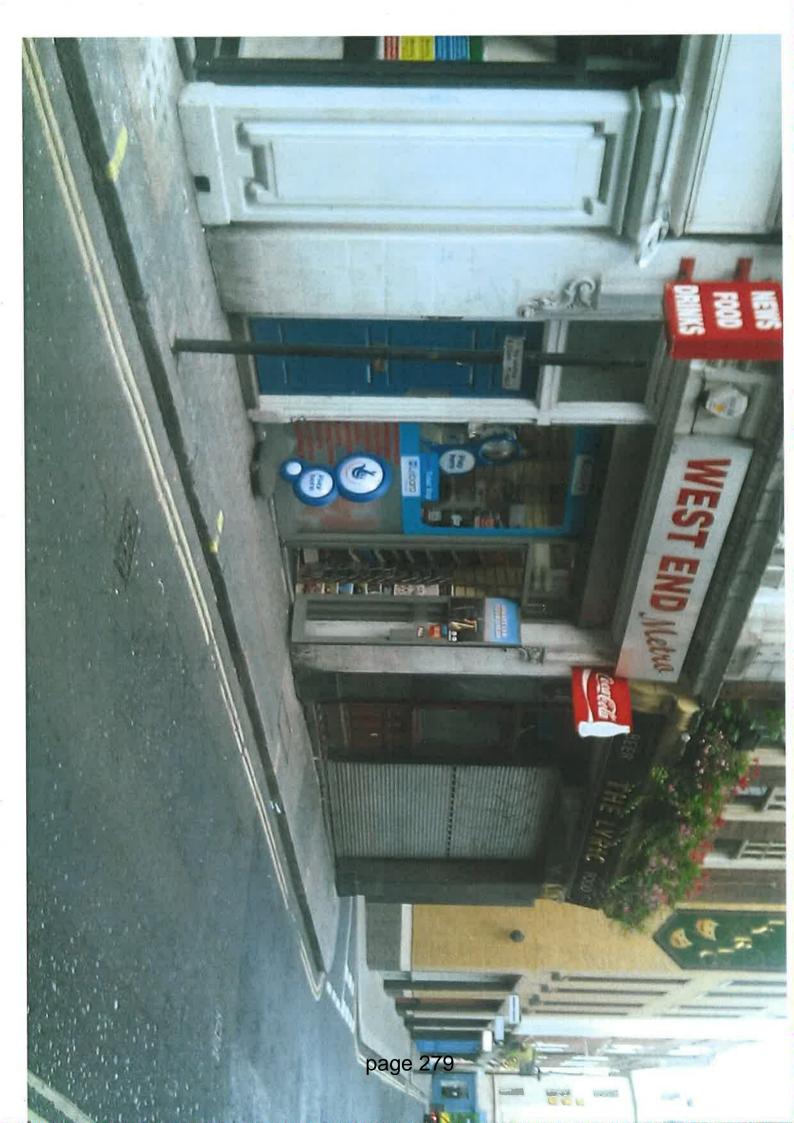
- 22. During the hours of operation of the premises, the licence holder shall ensure sufficient measures are in place to remove and prevent litter or waste arising or accumulating from customers in the area immediately outside the premises, and that this area shall be swept and or washed, and litter and sweepings collected and stored in accordance with the approved refuse storage arrangements by close of business.
- No waste or recyclable materials, including bottles, shall be moved, removed from or placed in outside areas between 23.00 hours and 08.00 hours on the following day.

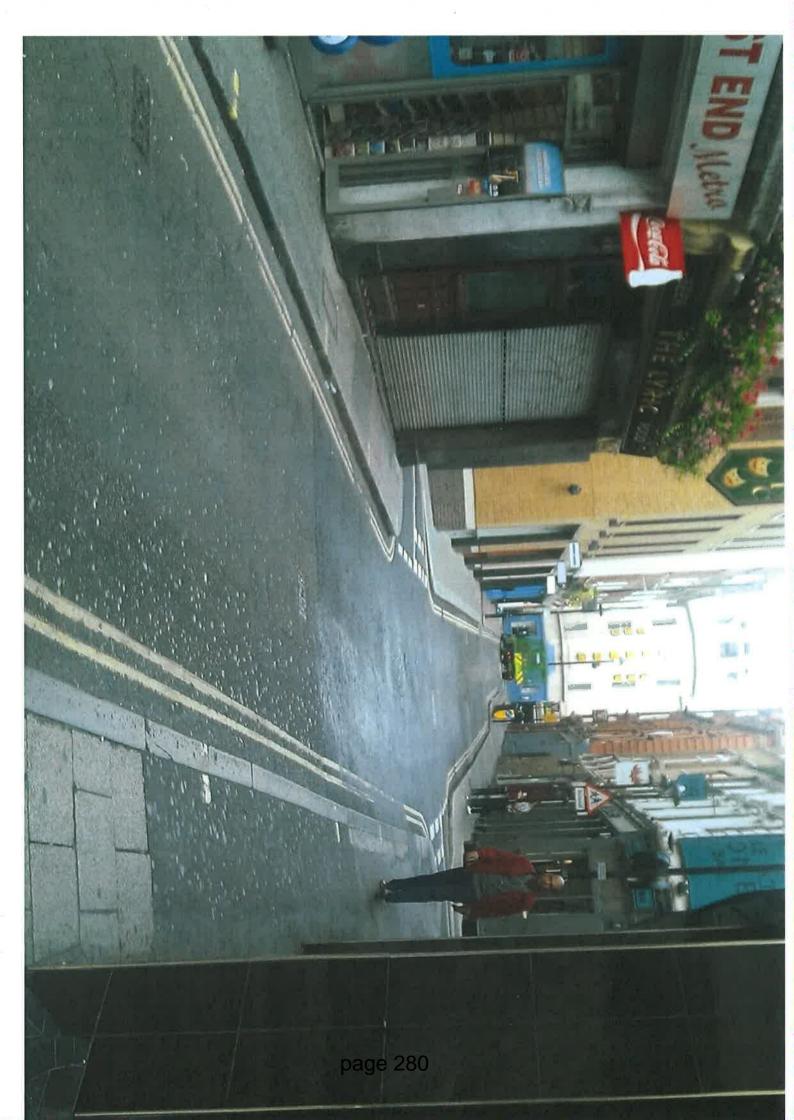


p/n	Name of Premises	Premises Address	Licensed Hours
22363	Grace	42 - 44 Great Windmill Street London W1D 7LU	Monday to Saturday 09:00 - 01:30 Sunday 09:00 - 23:0
26951	Soju Restaurant	32 Great Windmill Street London W1D 7LR	Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sunday 12:00 - 22:30
-31869	Lyric Theatre	Avenue House 25-27 Shaftesbury Avenue London W1D 7EG	Monday to Sunday 09:00 - 00:00
-30197	Shoryu Soho	2-3 Denman Street London W1D 7HA	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:0
-29336	The Dog House	23B Shaftesbury Avenue London W1D 7EF	Monday to Saturday 10:00 - 05:00 Sunday 12:00 - 05:0
-20802	The Lyric Public House	37 Great Windmill Street London W1D 7LT	Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sunday 12:00 - 22:30
-18773	Archer Street	Basement And Ground Floors 3-4 Archer Street London W1D 7AP	Sundays before Bank Holidays 09:00 - 00:00 Monday to Saturday 09:00 - 01:30 Sunday 09:00 - 23:00
-13036	Kim's Mart	24-25 Denman Street London W1D 7HS	Monday to Sunday 09:00 - 22:00
-8340	Be At One	20 Great Windmill Street London W1D 7LA	Friday to Saturday 10:00 - 00:00 Sunday 10:00 - 22:50 Monday to Thursday 10:00 - 23:30
-6289	The Diner	19 Shaftesbury Avenue London W1D 7ED	Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sundays before Bank Holldays 12:00 - 00:00 Sunday 12:00 - 23:00
864	Duke Of Argyll Public House	37 Brewer Street London W1F 0RY	Monday to Saturday 10:00 - 23:30 Sunday 12:00 - 23:0
2642	St James' Tavem Public House	45 Great Windmill Street London W1D 7NE	Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sundays before Bank Holidays 12:00 - 00:00 Sunday 12:00 - 22:30
10667	Ham Yard Hotel	Ham Yard Hotel 1 Ham Yard London W1D 7DT	Monday to Sunday 00:00 - 00:00
12845	Shaftesbury Food And Wine	Ground Floor Middle Avenue House 25 - 27 Shaftesbury Avenue London W1D 7EQ	Monday to Sunday 07:00 - 01:00
15193	Jacob's Ladder	25 Great Windmill Street London W1D 7LH	Monday to Saturday 10:00 - 23:30 Sunday 12:00 - 22:
22283	The Windmill	17-19 Great Windmill Street London W1D 7LQ	Sunday 09:00 - 03:00 Monday to Saturday 09:00 - 05:

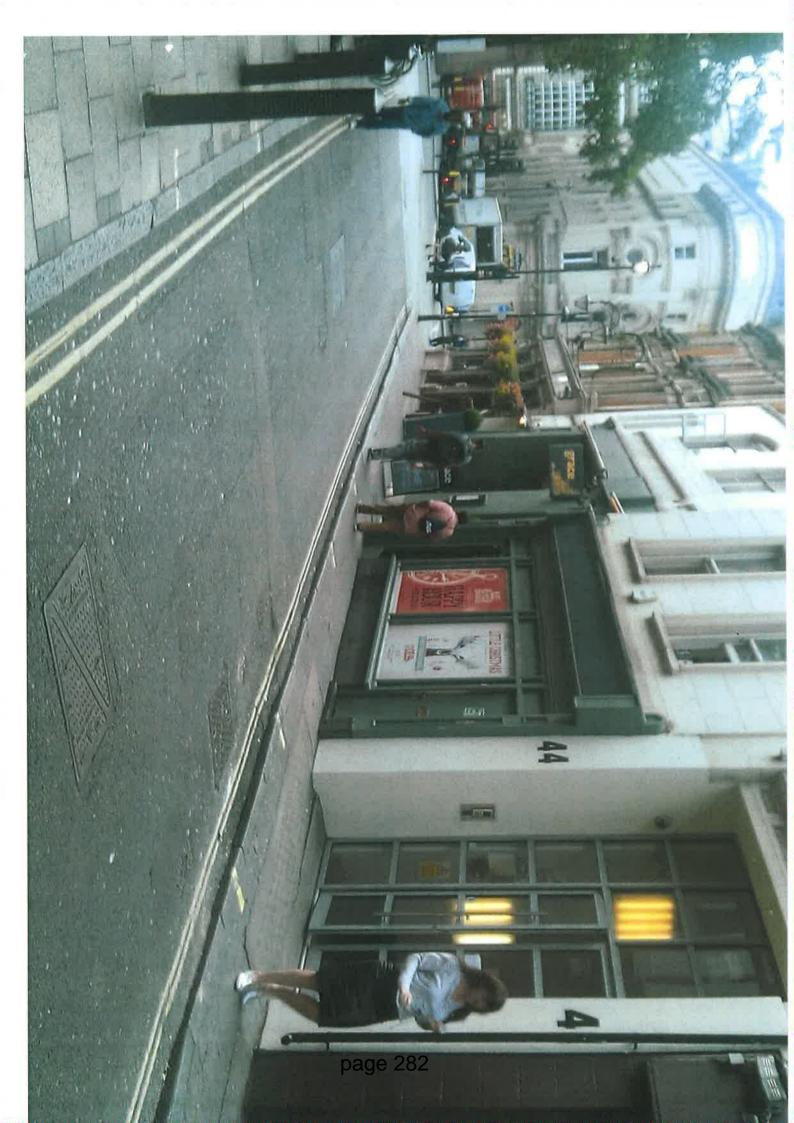
23050	Melati Restaurant	21 Great Windmill Street London W1D 7LB	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
28285	Rainforest Cafe	20-24 Shaftesbury Avenue London W1D 7EU	Sunday 09:00 - 03:00 Monday to Saturday 09:00 - 03:30
-32255	Piccadilly Restaurant	31 Great Windmill Street London W1D 7LP	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
-25812	Chilli Shaker Indian Cuisine	4 Denman Street London W1D 7HD	Monday to Saturday 10:00 - 00:30 Sunday 12:00 - 00:00
-21895	McDonald's	Ground Floor Right And Basement Avenue House 25 - 27 Shaftesbury Avenue London W1D 7EQ	Monday to Thursday 05:00 - 00:00 Friday to Saturday 05:00 - 01:00 Sunday 05:00 - 23:00
-19474	Japan Centre	19 Shaftesbury Avenue London W1D 7ED	Monday to Saturday 08:00 - 23:30 Sunday 12:00 - 23:00
-8622	Golden Nugget Casino	22-32 Shaftesbury Avenue London W1D 7EU	Monday to Saturday 10:00 - 06:30 Sunday 12:00 - 06:30
-6456	Apollo Theatre	Apollo Theatre 31-33 Shaftesbury Avenue London W1D 7EA	Monday to Sunday 09:00 - 00:00
-2522	Gelupo	7 Archer Street London W1D 7AP	Tuesday to Saturday 11:00 - 01:00 Sunday to Wednesday 11:00 - 23:00
3464	Bocca Di Lupo	Ground Floor 12 Archer Street London W1D 7BB	Monday to Saturday 07:30 - 00:00 Sunday 11:00 - 23:30
7878	The Lyric Public House	37 Great Windmill Street London W1D 7LT	Friday to Saturday 10:00 - 00:00 Monday to Thursday 10:00 - 23:30 Sundays before Bank Holidays 12:00 - 00:00 Sunday 12:00 - 22:30











# Agenda Item 4

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# Agenda Item 5

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